

# *Whitfield County Georgia*



**Comprehensive Annual Financial Report**  
*For The Year Ended December 31, 2016*

**WHITFIELD COUNTY, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

*FOR THE*

*YEAR ENDED DECEMBER 31, 2016*



**W. Michael Babb**  
**Chairman**

**WHITFIELD COUNTY, GEORGIA**  
**TABLE OF CONTENTS**  
**Year Ended December 31, 2016**

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**INTRODUCTORY SECTION**

Letter of Transmittal	1 - 7
Certificate of Achievement in Financial Reporting	8
General Government Officials	9
Organizational Chart	10

**FINANCIAL SECTION**

Independent Auditors' Report	11-13
------------------------------	-------

**MANAGEMENT'S DISCUSSION AND ANALYSIS** 14-26

**BASIC FINANCIAL STATEMENTS** 27

<b>Government-Wide Financial Statements</b>	
Statement of Net Position	28
Statement of Activities	29

**Fund Financial Statements**

**Governmental Funds**

Balance Sheet – Governmental Funds	30
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	31
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	32
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Activities to the Statement of Activities	33
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund	34-37

**Proprietary Funds**

Balance Sheet	38-39
Statement of Revenues, Expenses and Changes in Net Position	40
Statement of Cash Flows	41-42

**Fiduciary Funds**

Statement of Fiduciary Assets and Liabilities	43
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**Notes to Basic Financial Statements** 44-75

**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Changes in Net Pension Liability and Related Ratios	76
Schedule of Contributions	77

**WHITFIELD COUNTY, GEORGIA  
TABLE OF CONTENTS  
Year Ended December 31, 2016**

---

**COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES**

**Governmental Funds**

Non-major Governmental Funds	
Combining Balance Sheet – By Fund Type	78
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - By Fund Type	79
General Fund	80
Comparative Balance Sheet	81
Comparative Statement of Revenues, Expenditures and Changes in Fund Balances	82
Detailed Schedule of Revenues and Expenditures – Budget and Actual	83-91
Non-major Special Revenue Funds	92-93
Combining Balance Sheet	94-99
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	100-105
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	106-125
Non-major Debt Service Fund	126
Comparative Balance Sheet	127
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	128
Non-major Capital Projects Fund	129
Comparative-Balance Sheet	130
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	131
Major Capital Projects Funds	132
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Capital Projects SPLOST Fund	133
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Capital Projects SPLOST 2015 Fund	134
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Capital Projects DBA Bond Fund	135
 <b>Proprietary Funds</b>	
Non-major Enterprise Fund	136
Comparative Balance Sheet	137-138
Comparative Statement of Revenues, Expenses and Changes in Net Position	139
Comparative Statement of Cash Flows	140-141
Schedule of Revenues, Expenses and Changes in Net Position – Budget and Actual	142

**WHITFIELD COUNTY, GEORGIA  
TABLE OF CONTENTS  
Year Ended December 31, 2016**

---

<b>Internal Service Fund</b>	143
Comparative Statement of Net Position	144
Comparative Statement of Revenues, Expenses and Changes in Net Position	145
Comparative Statement of Cash Flows	146
<b>Fiduciary Funds</b>	147
Agency Funds	
Combining Statement of Changes in Assets and Liabilities	148-150
<b>STATISTICAL SECTION</b>	151
Financial Trends	
Net Position by Component	152-153
Changes in Net Position	154-157
Fund Balances of Governmental Funds	158
Changes in Fund Balances, Governmental Funds	159-160
Revenue Capacity	
Assessed and Estimated Actual Value of Taxable Property	161-162
Property Tax Rates – All Overlapping Governments	163
Principal Taxpayers	164
Property Tax Levies and Collections	165
Tax Revenues by Source, Governmental Funds	166
Debt Capacity	
Ratio of Outstanding Debt by Type	167
Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt per Capita	168
Direct and Overlapping Governmental Activities Debt	169
Legal Debt Margin Information	170
Demographic and Economic Information	
Demographic Statistics	171
Principal Employers	172
Full-time Equivalent Whitfield County Employees by Function	173
Operating Information	
Operating Indicators by Function	174
Capital Asset Statistics by Function	175
<b>SPECIAL REPORT SECTION</b>	
Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	176-177
Independent Auditor’s Report on Compliance for Each Major Program and on Internal Control over Compliance required by the Uniform Guidance	178-179
Schedule of Findings and Questioned Costs	180-181
Schedule of Expenditures of Federal Awards	182-183
Schedule of Expenditures for Construction Projects Funded by Special Purpose Local Option Sales and Use Tax	184



# Whitfield County

Board of Commissioners

Board Members  
Mike Babb, Chairman  
Harold Brooker  
Barry W. Robbins  
Roger Crossen  
Lynn Laughter

June 19, 2017

The Honorable W. Michael Babb, Chairman  
Members of the Board of Commissioners  
and Citizens of Whitfield County, Georgia

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year, unless an extension has been approved, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Whitfield County for the fiscal year ended December 31, 2016.

This report consists of management's representations concerning the finances of Whitfield County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of Whitfield County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Whitfield County financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Whitfield County comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Whitfield County financial statements have been audited by Chrysan Thomas, C.P.A., PC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Whitfield County for the fiscal year ended December 31, 2016 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the Whitfield County financial statements for the fiscal year ended December 31, 2016 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The Whitfield County MD&A can be found immediately following the report of the independent auditors.

### **Overview of the Comprehensive Annual Financial Report**

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes this letter of transmittal; a list of Whitfield County's principal officials, department directors and elected officials; and organizational chart. The Financial Section includes the management's discussion and analysis, basic financial statements and schedules, as well as the independent auditor's report on these financial statements and schedules. The Statistical Section includes selected financial and demographic information, generally presented on a multi-year basis.

### **Reporting Entity**

The financial reporting entity (Whitfield County, Georgia) includes all the funds of the primary government, as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and included as part of the primary government. Based on the blended component unit criteria, no blended component units are included in this report.

Discretely presented component units are reported as a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from the primary government. The Whitfield County Department of Public Health is included as a discretely presented component unit.

### **Profile of the Government**

Whitfield County is located in the northwest portion of Georgia. It is considered to be the economic hub of the region. Whitfield County occupies a land area of 290 square miles and serves an estimated population of 104,589. Whitfield County is empowered to levy a property tax on both real and personal properties located within its boundaries. Whitfield County was formed from a portion of Murray County in 1851 becoming Georgia's 97<sup>th</sup> county. It was named for the Reverend George Whitefield, the founder of the Bethesda Orphan House in Savannah. The spelling of the county's name was later changed to reflect the way it was pronounced.

Located in Northwest Georgia at the foothills of the Appalachian Mountains, Whitfield County is blessed with natural beauty and a mild climate. Whitfield County is the gateway to the 150 miles Chieftain's Trail, which trace the path of the Cherokee Indian sites, located in the Northwest Georgia area. Dalton/Whitfield County is also known as the "Carpet Capital of the World". Whitfield County is a prime location for business expansion, relocation and economic development. Located in Auto Alley on Interstate 75 and just 25 miles south of Chattanooga and 85 miles north of Atlanta, the area is within a day's drive of half the country's population which makes it a great location for distribution.

Whitfield County has been operating under a Board-administrator form of government since 1971. Policy-making and legislative authority are vested in the Board of Commissioners consisting of a Chairman elected at-large and four commissioners from four separate districts also elected at-large on a partisan basis. The Chairman and Commissioners serve four-year staggered terms. The Board of Commissioners are responsible for passing ordinances, adopting the budget, appointing committees, and hiring the government's manager, attorney and auditors in addition to other duties. The County Administrator is responsible for carrying out the policies and ordinances of the Board of Commissioners, for overseeing the day-to-day operations of the government, and for hiring/firing the heads of various departments under the Board of Commissioners.

Whitfield County Government provides a full range of services, including police protection via the Sheriff's Office, maintenance of roads and other infrastructures, inspections and enforcement, court services, jail, information technology services, 911, fire protection, animal control, parks and recreation, emergency management, planning and zoning, storm water management, and transit services among others.

The annual budget serves as the foundation for Whitfield County's financial planning and control. In accordance with state law, the County adopts an annual operating budget consistent with generally accepted accounting principles. The budget is adopted by the Board of Commissioners after a required public hearing and the required public notices have been issued. The final budget must be adopted no later than December 31<sup>st</sup>. The appropriated budget is prepared by fund and department. Department heads may make transfers of appropriations within a department with the exception of salaries and benefits. Transfers of appropriations from salaries and benefits, or between departments, however, require the special approval of the Board of Commissioners. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund, debt service fund, and all special revenue funds. Annual operating budgets are not legally required for enterprise funds, but are prepared for use in planning, control, and evaluation purposes.

### **Factors Affecting Financial Conditions**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Whitfield County operates.

### **Local Economy**

Recently a new group formed titled the "Greater Dalton Community & Economic Development Strategy Committee". This steering committee is made up of community leaders from Greater Dalton's public, private, and non-profit sectors. This group hired a consultant to perform a community assessment. This community assessment includes an economic performance section which focused on Whitfield County's economic health and well-being, focusing on key indicators such as total private employment, employment growth in key economic sectors, and per capita income.

Previous community and economic development planning processes in Whitfield County have consistently arrived at a fundamental conclusion: in order to realize a sustainable economic future, Whitfield County must diversify its local economy. Specifically, previous efforts found that the community is highly dependent on a single business sector: the carpet and flooring industry.

The Great Recession wreaked havoc on regional economies throughout the county, but the collapse of the housing bubble and subsequent near-cessation of construction activity had a devastating impact on the economic heart of Whitfield County – the carpet and flooring industry. The consequences to the local economy were severe. Between 2007 and 2009, 15 percent of jobs in Dalton-Whitfield County were lost. As to be expected during a period of sizeable job loss, Greater Dalton’s unemployment skyrocketed as a result. In October 2007, Whitfield County’s unemployment rate was 4.9%. By April 2009 it was 13.4%. Conditions have improved in recent years. Whitfield County’s most recent year of employment data is particularly encouraging. From 2015 to 2016, Whitfield County added nearly 1,500 jobs representing a gain of 2.5%. Manufacturing remains by far the dominant business sector in Greater Dalton, accounting for nearly one in three jobs in the community. Whitfield County’s unemployment rate at the end of December 2016 was 5.7%.

Wages in Whitfield County are relatively strong. In 2016, the average worker in Whitfield County earned roughly \$40,135. The only counties with a higher annual wage are tied to the strong regional economies of Atlanta. Whitfield County also experienced relatively fast annual wage growth. Between 2011 and 2016, wages grew by 12.4%. But despite its strong wages, Whitfield County’s per capita income (PCI) remains well below that of its peers. The per capita income figure in 2015 dollars for Whitfield County equals \$33,317. In 2014 Whitfield County’s per capita income equals \$32,435 which was lower than the state of Georgia’s per capital income in 2014 dollars of \$38,729. There are several likely factors that may explain the gap between Whitfield County’s high wages but low per capita income. Per Capita Income (PCI) is calculated based on total population and a relatively large portion of Whitfield County’s population consists of individuals aged 19 and under who are not yet prime working age. According to data from the U.S. Census Bureau’s Longitudinal Employer Household Dynamics (LEHD) data program, there were 16,767 jobs based in Whitfield County that paid an annual wage of \$40,000 or more in 2014. Of these, 62 percent were held by individuals who lived in another county. This finding is consistent with the idea that many employees in managerial roles or positions with high skill requirements live elsewhere.

Whitfield County’s local economy is on stronger footing compared to where it was at the height of the Great Recession but significant challenges remain. The Board of Commissioners, along with the Joint Development Authority and municipalities, recognizes the need for a more diversified local economy and the need to recruit new businesses to the area. The Dalton/Whitfield County Joint Development Authority focuses on economic growth of the community by attracting and retaining jobs, diverse investments, and growing the tax base.

For decades, Dalton/Whitfield County has been known as the “Carpet Capital of the World” but county and business leaders in Whitfield County are working to build on that reputation by attracting a wider diversity of advanced manufacturers.

The 2016 primary goal was to identify and recruit “targeted” industries (plastics/chemical, datacenters, auto suppliers, high-end retail, distribution, and food processing); employ accelerated marketing techniques; collaborate with existing business and industry and ensure long-term competitiveness to attract new companies and grow existing companies by actively promoting the identification and studying the feasibility of all available properties for business and industrial development.

The actual outcomes of 2016 were as follows: 3 new projects creating an estimated 458 new jobs (292 primary jobs and 166 secondary). These economic development efforts generated 184 million dollars in new capital investment. A return on investment (ROI) report indicated the development in 2016 also created 33.9 million dollars in new earnings, 27.2 million in new consumer spending and \$900,000 in new state and local sales tax.

Both public and private schools in Whitfield County are major contributors to the local economy in the form of employment opportunities and capital investments being made in new and expanded school facilities.

### **Long-Term Financial Planning**

As is the case with most local governmental entities, the majority of services provided by Whitfield County are funded through an ad valorem tax levied against real and personal property. In the past, the fair market value of real property had served as an excellent basis for funding governmental services since it had proven to be extremely stable and reliable. In terms of the benefits being received from these taxes, there is often said to be a direct relationship between the quality of the services being provided and the fair market value of the property being served.

Whitfield County has experienced a steady decline in Net M&O Digest totals since the downturn in the economy in 2008. The County continues to experience a soft residential real estate market which mirrors the national market. The property tax digest has been weakened and it is not known when the digest will return to 2008 levels. The county experienced a 1.89% decrease in the net taxable digest in 2015 and a slight decrease of .24% in 2016. The decline in the net digest was due largely to the reduction in the motor vehicle category of the digest due to the new TAVT tax system. Although a small decline in the digest was experienced last year, construction starts and increasing market values are promising. For budgeting purposes, the 2017 budget assumes an increase in the Net M&O digest for 2017 of 1%. The 2017 millage rate will be set in August of 2017. As mandated by state law, the millage rate is assessed on only 40% of the property valuation.

The County M&O millage rate for 2016 was set at 9.561 and reflects a 2.5 mill increase over the 2015 M&O millage rate. This millage rate increase was necessary to relieve the county budget in an environment of declining revenues. The special tax district millage rate for 2016 was set at 2.000 and remained unchanged from the 2015 special tax district millage rate. The special tax district rate is charged only to unincorporated county residents as well as residents of all municipalities in the county other than the City of Dalton.

Local Option Sales Tax (LOST) is one of the County's most significant sources of revenue. The County entered into LOST negotiations as required by state law with the City of Dalton and the other cities located within the counties borders in 2012. As a result of the outcome of these negotiations the County will receive a much smaller percentage of the LOST collections than it has received in past years. The County's share of LOST for fiscal years 2013 and 2014 was reduced from 83.24% to 64.50%. The County will see further declines every two years based on the new LOST certificate. The County's LOST percentage decreased to 63.752% for 2015 and 2016. The County's LOST percentage will further reduce for 2017 and 2018 to 62.653%, 2019 and 2020 to 61.556% and 2021 and 2022 to 60.457%. The challenge facing the county in future years will be replacing this reduction of revenue.

Whitfield County voters passed a \$48,000,000 special purpose local option sales tax (SPLOST) in 2008 for the main purpose of financing capital outlay projects involving roads, streets, and bridges. Many of the projects funded with the 2008 SPLOST are still in the construction phase and will probably not be completed for a few more years.

On March 17, 2015, the County passed a four year 1% 2015 SPLOST effective July 1, 2015. The 2015 SPLOST is estimated to raise an estimated \$64 million dollars and includes funds for county paving/resurfacing, a new public safety communications system, public safety equipment, recreation improvements, and a new county fire department facility.

## **Other Information**

### **Independent Audit**

Georgia Code requires an annual audit of the books of account, financial records, and transactions of all administrative departments of the County by independent certified public accountants selected by the Board of Commissioners. This requirement has been met and the auditor's unqualified opinion has been included in this report.

### **Awards**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Whitfield County for its comprehensive annual financial report for the fiscal year ended December 31, 2015. This is the fourteenth consecutive year that the government has received this prestigious award. In order to be awarded the Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements. We are submitting it to GFOA to determine its eligibility for another certificate.

In addition, Whitfield County also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget for fiscal year 2016. This represents the fourth consecutive year the County has received this particular award. In order to qualify for the award, the County's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

## Acknowledgments

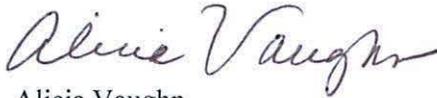
The preparation of this comprehensive annual financial report could not have been accomplished without the dedication and contributions of the entire Finance Department staff and the cooperation of the various elected officials and appointed management. We would also like to express our gratitude and appreciation to the staff of Chrysan Thomas, Certified Public Accountant, for their technical guidance and assistance to make this a quality report.

In closing, we also wish to acknowledge the valuable contribution of the Board of Commissioners. Without their guidance and leadership, preparation of this report would not have been possible.

Respectfully Submitted,



Mark Gibson  
County Administrator



Alicia Vaughn  
Finance Director, CPFO



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Whitfield County  
Georgia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2015**

Executive Director/CEO

**WHITFIELD COUNTY, GEORGIA  
GENERAL GOVERNMENT OFFICIALS  
December 31, 2016**

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**LEGISLATIVE**

**BOARD OF COMMISSIONERS**

	W. Michael Babb, Chairman	
Barry W. Robbins, District 1		Roger Crossen, District 3
Harold Brooker, District 2		Lynn Laughter, District 4

**EXECUTIVE**

Mark Gibson	County Administrator
Blanca Cardona	County Clerk

**DEPARTMENT HEADS**

Alicia Vaughn	Finance
Jackie Carlo	Human Resources
Dwayne Hunt	Public Works
Gary Brown	Buildings and Grounds
Edward O'Brien	Fire Department
Claude Craig	Emergency Services Director/911
Brian Chastain	Parks and Recreation
Don Allen Garrett	Animal Control
Gregory L. Williams	Inspections and Enforcement
Rick Lovelady	Information Technology
Kent Benson	County Engineer
Ashley O'Donald	Chief Assessor
Mary Hammontree	Elections Supervisor
Connie Blaylock	Juvenile Court Judge

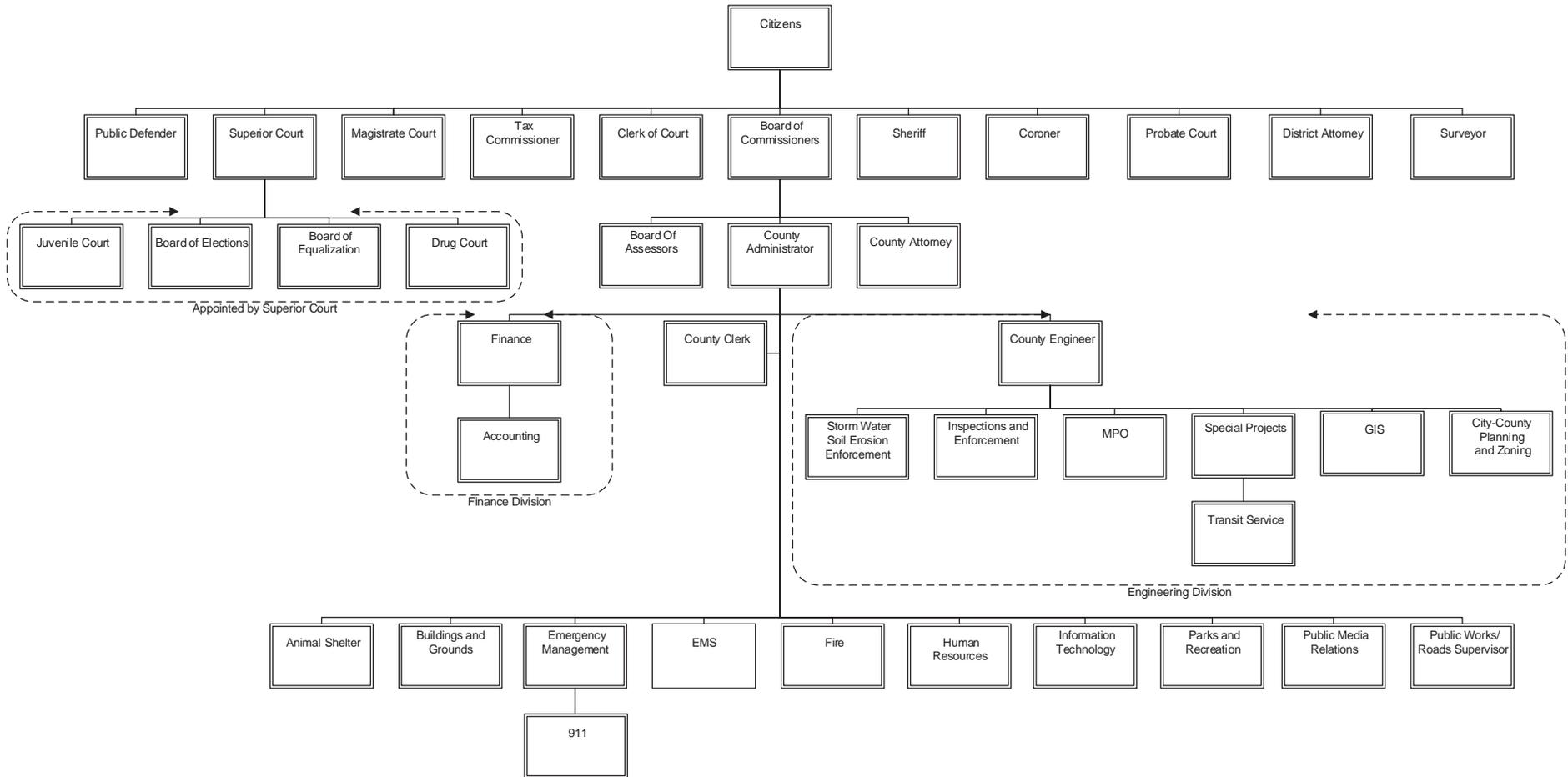
**CONSTITUTIONAL OFFICERS**

Scott Chitwood	Sheriff
Melica Kendrick	Clerk of Court
Sheri Blevins	Probate Court Judge
Danny W. Sane	Tax Commissioner

**OTHER ELECTED OFFICIALS**

Haynes Townsend	Chief Magistrate Court Judge
Christopher Griffin	Magistrate Court Judge
Linda Gayle Gazaway	Magistrate Court Judge
Shana Vinyard	Magistrate Court Judge
Bobbie Jean Dixon	Coroner
Herbert M. Poston, Jr.	District Attorney
Joseph R. Evans	Surveyor

# Whitfield County Government Organizational Chart



**CHRYSAN THOMAS**  
Certified Public Accountant  
Professional Corporation  
Member  
American Institute of  
Certified Public Accountants  
Trion, Georgia

**INDEPENDENT AUDITOR'S REPORT**

To the Board of Commissioners  
Whitfield County, Georgia

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Whitfield County, Georgia, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the component unit, Whitfield County Department of Public Health, which represent 1.2 percent, 0 percent, and 6.7 percent, respectively, of the assets, net position, and revenues of the County. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Whitfield County Department of Public Health, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

P.O. Box 1066 Trion, Georgia 30753 (706)734-4377 [chrysan@chrysanthomascpa.com](mailto:chrysan@chrysanthomascpa.com)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Whitfield County, Georgia as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 14 through 26), Schedule of Changes in Net Pension Liability and Related Ratios (page 76), and Schedule of Contributions (page 77) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

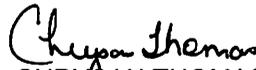
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Whitfield County, Georgia's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, budgetary comparison schedules, the Schedule of Expenditures for Construction Projects Funded by Special Purpose Local Option Sales and Use Tax, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison schedules, the Schedule of Expenditures for Construction Projects Funded by Special Purpose Local Option Sales and Use Tax and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules, the Schedule of Expenditures for Construction Projects Funded by Special Purpose Local Option Sales and Use Tax and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2017 on our consideration of Whitfield County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Whitfield County, Georgia's internal control over financial reporting and compliance.

  
CHRYSAN THOMAS  
Certified Public Accountant

Dalton, Georgia  
June 15, 2017

**WHITFIELD COUNTY, GEORGIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**Year Ended December 31, 2016**

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Within this section of the Whitfield County, Georgia (The County) Comprehensive Annual Financial Report (CAFR), the County's management provides narrative discussion and analysis of the financial activities of the County for the year ended December 31, 2016. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section. Additional information is available in the transmittal letter which precedes Management's Discussion and Analysis. The discussion focuses on the County's primary government and, unless otherwise noted, component units reported separately from the primary government are not included.

**FINANCIAL HIGHLIGHTS**

- ▶ The County's assets and deferred outflows of resources exceeded its liabilities by \$272.9 million (net position) for the calendar year reported. This represents a decrease of \$10 million from the prior year.
  
- ▶ Total net position is comprised of the following:
  - (1) Net investment of capital assets of \$238 million includes property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net position of \$23.9 million is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  - (3) Unrestricted net position of \$10.9 million represents the portion available to maintain the County's continuing obligations to citizens and creditors.
  
- ▶ The County's governmental funds reported a total ending fund balance of \$42 million this year. The fund balance decreased by \$12.9 million from the prior year fund balance of \$54.9 million.
  
- ▶ General fund's unassigned fund balance at the end of the calendar year was \$15.5 million, or 40.4% of total general fund expenditures.
  
- ▶ Business-type activities enterprise funds reported total ending net position of \$15.8 million as of December 31, 2016. This reflects an increase of \$.7 million from the prior year.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

**OVERVIEW OF THE FINANCIAL STATEMENT**

This discussion and analysis is intended to serve as an introduction to Whitfield County's basic financial statements. The County's basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The County also includes in this report additional information to supplement the basic financial statements. Comparative data is presented when available.

## Government-wide Financial Statements (Reporting the County as a Whole)

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The County's government-wide financial statements include the Statement of Net Position and the Statement of Activities. The Statement of Net Position is the government-wide statement of position presenting information that includes all of the County's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County infrastructure, in addition to the financial information provided in this report.

The Statement of Activities reports the revenues and expenses of the County. This statement is prepared using the accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred. All current year revenues and expenses are included regardless of when cash is received or paid. The difference is described as the change in net position. An important purpose of the design of the Statement of Activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Whitfield County divides the Statement of Net Position and the Statement of Activities into three types of activities:

- (1) **Governmental Activities** – The activities reported in this category are the County's basic services such as general administration, judicial, public safety, public works, health and welfare, housing and development, culture and recreation and interest on long-term debt. These activities are principally supported by taxes and intergovernmental transfers.
- (2) **Business-type Activities** – The Whitfield Transit System is included as business-type activities. The County receives capital and operating grants which cover a significant portion of costs for the services provided. Also included is the County's share of the net costs of the Northwest Georgia Trade and Convention Center Authority and the Dalton-Whitfield Regional Solid Waste Management Authority, which are joint ventures with the City of Dalton.
- (3) **Discretely Presented Component Unit** – Component units are legally separate organizations for which the elected officials of the County are financially accountable. The Whitfield County Health Department is presented as a component unit for Whitfield County.

The government-wide financial statements are presented on pages 28 through 29 of this report.

## Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to track specific resources and expenditures, either for management purposes or because of legal mandates. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

The County's funds are divided into three categories:

- ▶ **Governmental Funds** – These funds account for basically the same functions reported as governmental activities in the government-wide financial statements. However, fund financial statements are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The focus is on the short-term view of the County's general government operations and the services provided. These statements are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 30 through 33 of this report.

Individual fund information for non-major governmental funds is found in combining statements in a later section of this report.

- ▶ **Proprietary Funds** – These funds are reported in the fund financial statements and generally report services for which the County charges customers a fee. The County proprietary funds are classified as enterprise funds and internal service funds. Enterprise funds essentially encompass the same functions reported as business-type activities in the government-wide statements. Services are provided to customers external to the County organization for the 5311 Public Transportation System. Services provided by the two joint ventures to customers include landfill services and a public trade and convention center. Internal service funds are an accounting device used to account for services provided and billed on an internal basis. The County utilizes an internal service fund for workers' compensation and health insurance. The internal service fund is reported as governmental activities on the government-wide statement.
- ▶ **Fiduciary Funds** – These funds are used to account for assets held by the County in a fiduciary capacity. The County's fiduciary agency funds include the Clerk of Court, Probate Court, Magistrate Court, Sheriff, Juvenile Court and Tax Commissioner. The funds are collected by the County on the behalf of individuals and other governmental entities.

### Notes to the Basic Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 44 of this report.

### Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on page 76 and 77 of this report.

As discussed, the County reports major funds in the basic financial statements. Combining and individual statements and schedules for non-major funds are presented in a subsequent section of this report beginning on page 78.

## GOVERNMENT-WIDE FINANCIAL STATEMENTS

The County's overall financial position for the 2016 year is summarized as follows, based on information in the government-wide statement of net position.

WHITFIELD COUNTY, GEORGIA STATEMENT OF NET POSITION						
	Governmental Activities		Business Activities		Total	
	2016	2015	2016	2015	2016	2015
<b>Assets:</b>						
Current assets	\$ 54,083,607	\$ 65,806,858	\$ 44,827	\$ (38,847)	\$ 54,128,434	\$ 65,768,011
Other assets	245,772	81,099	15,574,091	14,819,314	15,819,863	14,900,413
Capital assets	253,615,884	259,235,705	161,927	252,587	253,777,811	259,488,292
<b>Total assets</b>	<b>307,945,263</b>	<b>325,123,662</b>	<b>15,780,845</b>	<b>15,033,054</b>	<b>323,726,108</b>	<b>340,156,716</b>
<b>Deferred Outflows of Resources</b>						
	5,143,318	3,356,127	-	-	5,143,318	3,356,127
<b>Liabilities:</b>						
Current liabilities	16,923,130	17,235,982	22,621	29,607	16,945,751	17,265,589
Non-current liabilities	39,018,692	43,378,257	-	-	39,018,692	43,378,257
<b>Total liabilities</b>	<b>55,941,822</b>	<b>60,614,239</b>	<b>22,621</b>	<b>29,607</b>	<b>55,964,443</b>	<b>60,643,846</b>
<b>Net position:</b>						
Invested in capital assets	237,951,877	225,710,706	161,927	252,587	238,113,804	225,963,293
Restricted	23,879,901	34,314,997	-	-	23,879,901	34,314,997
Unrestricted	(4,685,019)	7,839,847	15,596,297	14,750,860	10,911,278	22,590,707
<b>Total net position</b>	<b>\$ 257,146,759</b>	<b>\$ 267,865,550</b>	<b>\$ 15,758,224</b>	<b>\$ 15,003,447</b>	<b>\$ 272,904,983</b>	<b>\$ 282,868,997</b>

Net position may serve over time as a useful indicator of a government's financial position. In the case of Whitfield County, assets and deferred outflows of resources exceeded liabilities by \$272.9 million at the close of the current year.

The most substantial portion of the County's net position is net investment in capital assets of \$238 million (87.2%). This represents the County's machinery, equipment, and infrastructure less any related debt used to purchase or construct those capital assets. The County uses these assets to provide a variety of services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The County reports restricted net position of \$23.9 (8.8%). These are funds that are subject to external restrictions on how they may be used. The remaining net position of \$10.9 (4%) is unrestricted and may be used to meet the ongoing operations and obligations of the County. This amount does not take into consideration any unfunded liabilities such as pension and other post-employment benefits.

The business-type activities represent only a small portion of the total County-wide net position and is used to finance the continuing operations of the business-type activities.

As a whole, the County's net position decreased by \$10 million during 2016. The governmental activities net position decreased by \$10.7 million while the business-type activities net position slightly increased by \$.7 million.

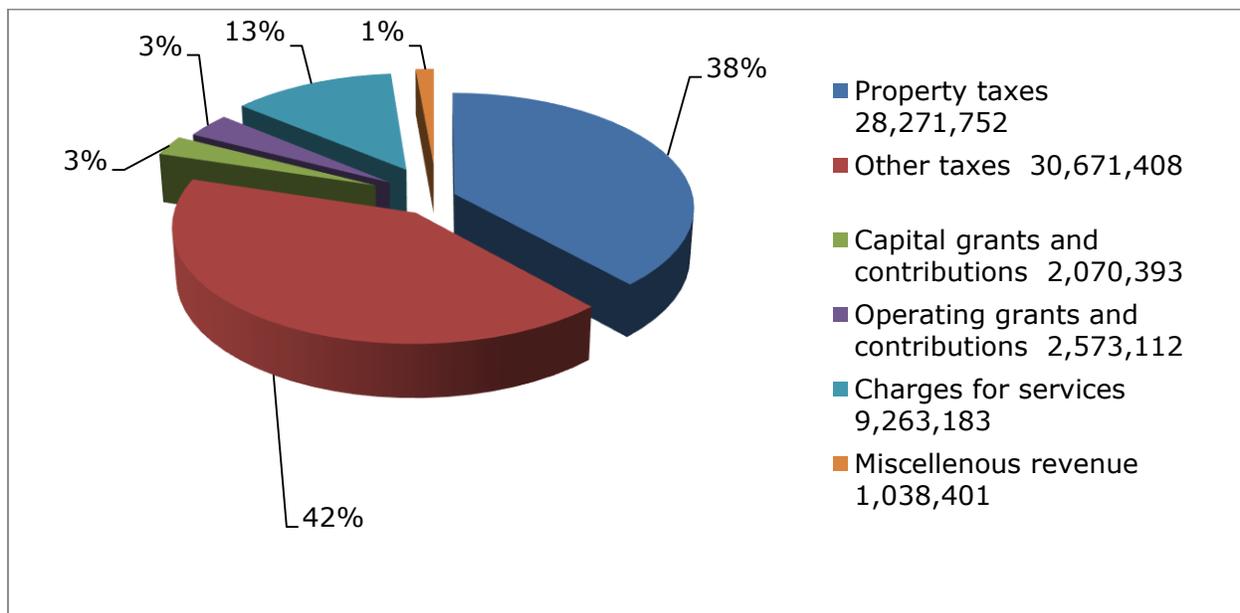
The effects of the County's operations and resulting change in net position for the year 2016 is summarized as follows, based on information presented in the government-wide statement of activities.

	Governmental Activities		Business Activities		Total	
	2016	2015	2016	2015	2016	2015
<b>Revenues:</b>						
Program:						
Charges for services	\$ 9,263,183	\$ 9,512,847	\$ 997,267	\$ 259,904	\$ 10,260,450	\$ 9,772,751
Operating grants	2,573,112	1,224,867	290,525	314,890	2,863,637	1,539,757
Capital grants	2,070,393	684,788	132,227	119,929	2,202,620	804,717
General:						
Property taxes	28,271,752	22,608,630	-	-	28,271,752	22,608,630
Sales taxes	25,524,158	17,936,259	-	-	25,524,158	17,936,259
Insurance premium taxes	3,700,351	3,477,199	-	-	3,700,351	3,477,199
Alcoholic beverage taxes	397,186	387,485	-	-	397,186	387,485
Hotel/Motel taxes	257,608	259,461	-	-	257,608	259,461
Miscellaneous taxes	792,105	728,783	-	-	792,105	728,783
Gain from sale of assets	47,711	89,543	-	-	47,711	89,543
Miscellaneous	980,016	1,068,644	-	-	980,016	1,068,644
Investment earnings	10,674	17,166	-	-	10,674	17,166
Total revenues	<u>73,888,249</u>	<u>57,995,672</u>	<u>1,420,019</u>	<u>694,723</u>	<u>75,308,268</u>	<u>58,690,395</u>
<b>Program Expenses:</b>						
General government	8,936,272	9,153,564	-	-	8,936,272	9,153,564
Judicial	6,580,810	6,275,200	-	-	6,580,810	6,275,200
Public safety	32,838,284	23,785,809	-	-	32,838,284	23,785,809
Public works	30,209,653	30,529,832	-	-	30,209,653	30,529,832
Health and welfare	708,319	772,204	-	-	708,319	772,204
Culture and recreation	1,917,403	544,925	-	-	1,917,403	544,925
Housing and development	2,680,820	2,136,681	-	-	2,680,820	2,136,681
Interest on long-term debt	656,350	651,456	-	-	656,350	651,456
Other programs	-	-	744,371	1,356,465	744,371	1,356,465
Total expenses	<u>84,527,911</u>	<u>73,849,671</u>	<u>744,371</u>	<u>1,356,465</u>	<u>85,272,282</u>	<u>75,206,136</u>
Excess (deficiency)	(10,639,662)	(15,853,999)	675,648	(661,742)	(9,964,014)	(16,515,741)
Transfers	(79,129)	(98,314)	79,129	98,314	-	-
Change in net position	(10,718,791)	(15,952,313)	754,777	(563,428)	(9,964,014)	(16,515,741)
Net position - beginning of year	<u>267,865,550</u>	<u>283,817,863</u>	<u>15,003,447</u>	<u>15,566,875</u>	<u>282,868,997</u>	<u>299,384,738</u>
Net position - end of year	<u>\$ 257,146,759</u>	<u>\$ 267,865,550</u>	<u>\$ 15,758,224</u>	<u>\$ 15,003,447</u>	<u>\$ 272,904,983</u>	<u>\$ 282,868,997</u>

## Governmental Activities

The following chart depicts revenues of the governmental activities for the year ended December 31, 2016.

**Revenues by Source – Governmental Activities**



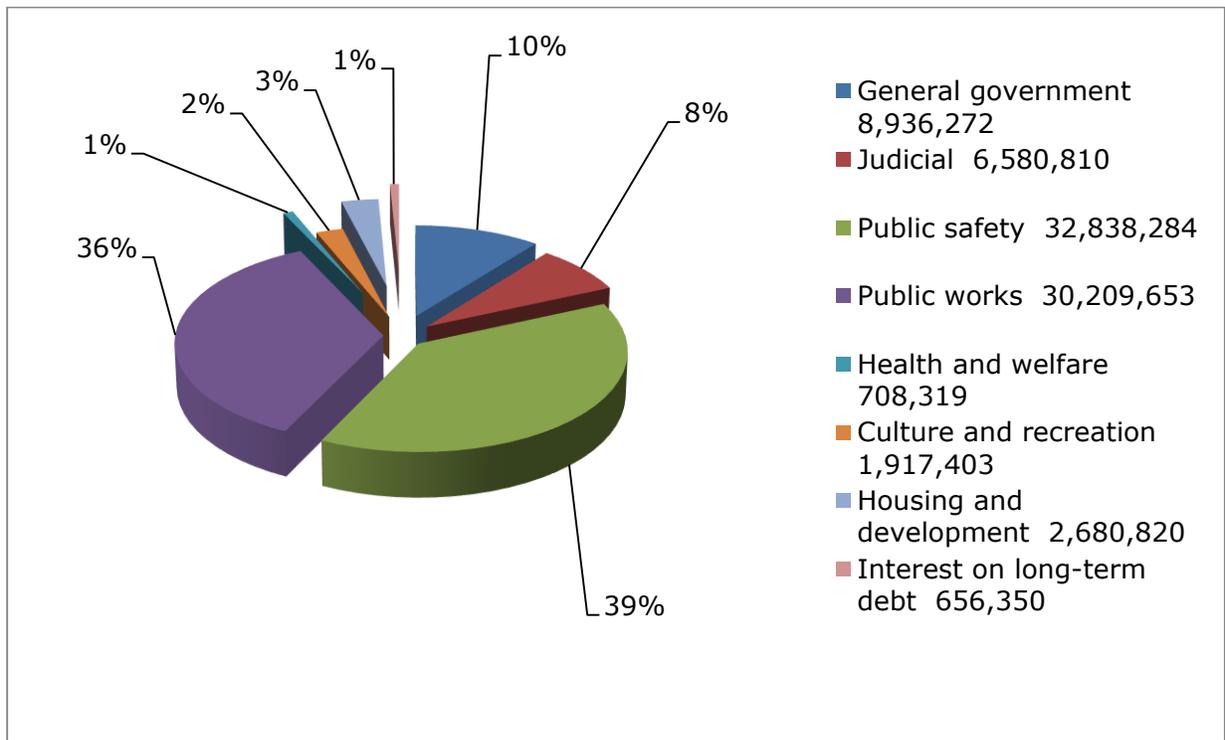
As indicated by the revenue diagram above, other taxes, which exceeded property taxes by only \$2.4 million, were the largest sources for governmental activities. Other taxes include sales tax, insurance premium tax, hotel-motel tax and alcohol beverage tax. The County's governmental activities total revenues increased \$15.9 million (27.4%) primarily due to the new SPLOST which began July 2015 and a 2.5 mill increase over the 2015 M&O millage rate.

Key elements regarding the increase and fluctuations are discussed below:

- ▶ Property taxes comprised 38% of total revenues and increased \$5.7 million. This increase is primarily due to a 2.5 mill increase for 2016.
- ▶ Other taxes comprised 42% of total revenue and increased \$7.9 million. The most significant change in other taxes was due to a full year of SPLOST collections. Collections for the new SPLOST began in July 2015.
- ▶ Operating grants and contributions represent 3% and increased \$1.3 million. The increase was attributable to grant funds for the Georgia Civil War Heritage Trails of \$489,490 and LMIG monies of \$797,638 that was received for maintenance of roads.
- ▶ Capital grants and contributions are 3% of total revenue and increased \$1.4 million when compared to the prior year. The most significant increase was derived from donations for greenspace preservation on the Rocky Face Ridge of approximately \$1 million.
- ▶ Charge for services represent 13% and slightly decreased by \$249,664. The predominate decreases were from E-911 fees of slightly more than \$103,000 and public works services of slightly more than \$81,000.

The following chart depicts expenses of the governmental activities for the year ended December 31, 2016.

**Expenses by Function – Governmental Activities**



As indicated by the expense diagram, the largest use of County resources was for public safety services such as Sheriff’s Department, Jail, Fire, Coroner, Animal Control and Emergency Management, followed by public works. The County’s governmental activities total expenses increased \$10.7 million (14.5%).

Key elements regarding the increase and fluctuations are discussed below:

- ▶ Public safety represents 39% of total expenses and increased \$9.1 million from the prior year. The most significant increases were due to the purchase of public safety vehicles and equipment for \$4,475,660, and expenditures of \$3,108,366 related to the new County-wide communications project.
- ▶ Public works represents 36% of total expenses and decreased slightly more than \$320,000.
- ▶ Culture and recreation represent 2% of total expenses and increased \$1.4 million from the previous year. The Edwards Park gymnasium and other recreational park projects funded by SPLOST are attributable to this increase.
- ▶ General government and Judicial represent an aggregate of 18% of total expenses, but reflects no significant increase from the prior year.

The following table presents the cost of each of the County's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden placed on the County's taxpayers by each of these functions.

	Total cost of services	Net cost of services
General government	\$ 8,936,272	\$ 6,220,317
Judicial	6,580,810	3,520,353
Public safety	32,838,284	30,289,717
Public works	30,209,653	28,593,737
Health and welfare	708,319	708,319
Culture and recreation	1,917,403	65,104
Housing and development	2,680,820	567,326
Interest	656,350	656,350
Total	<u>\$ 84,527,911</u>	<u>\$ 70,621,223</u>

### Business-type Activities

The County's business-type activities total revenues increased \$725,296 and expenses decreased \$612,094 when compared to the previous year.

#### Revenues:

- ▶ Charges for services increased \$737,363. This is attributable to an increase in net position of the Northwest Georgia Trade and Convention Center and the Dalton-Whitfield Solid Waste Management Authority.
- ▶ Operating grants and contributions reflects a slight decrease of \$24,365. This source of funding is through the 5311 Transit grant for operations of the Whitfield Transit System.
- ▶ Capital grants and contributions reflects a slight decrease in funds received through the 5311 Transit grant for capital purchases

#### Expenses:

- ▶ The Dalton-Whitfield Regional Solid Waste Management Authority and the Northwest Georgia Trade and Convention Center reported an increase of net position for 2016 which resulted in a decrease of expenses of \$563,428 from the previous year. The County and City share equally in operations of both of these business type activities.
- ▶ Whitfield Transit System decreased \$48,666. Personnel and benefits account for \$29,199 of the decrease.

## **FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

### ***Governmental Funds***

Governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$42 million. Of this year-end total fund balance, \$15.5 million or (36.8%) is unassigned and available for spending at the County's discretion. The remainder is allocated as nonspendable (\$2.2 million), restricted for particular purposes (\$23.9 million), and committed for construction and capital outlay (\$.5 million).

The total ending fund balances of governmental funds reflect a decrease of \$12.9 million from the prior year. The general fund reported an increase of \$2 million (14.5%) and other governmental funds reported a decrease of \$14.9 million (36.2%) due to ongoing expenditures and projects that are funded through SPLOST.

### **Major Governmental Funds**

#### ***General Fund:***

The general fund is the County's primary operating fund and is used to account for all governmental financial resources not restricted by state or federal laws, local ordinances, or other externally imposed requirements. At the end of 2016, the fund balance of the general fund was \$15.9 million. Unassigned fund balance represents 40.4% of general fund expenditures, an increase from the prior year which was at 35.1% of total expenditures.

The general fund increased fund balance \$2 million during the fiscal year. This was primarily due to a 2.5 millage increase for 2016 and conservative spending efforts from all county departments.

#### ***Capital Projects Funds:***

- ▶ The SPLOST-Capital Projects Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived primarily from the special purpose local option sales taxes and earnings on investments. This SPLOST expired at the end of 2010; however, these funds are restricted to complete various infrastructure projects. At the end of 2016, the fund balance was \$10.3 million which reflects a decrease of 27.5% from the prior year.

Investment earnings of \$51,522 was the sole source of revenue of 2016. Expenditures were \$4 million for various infrastructure projects.

- ▶ Capital Projects SPLOST 2015 Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived from the special purpose local option sales taxes. Collections for this SPLOST began in July 2015 and are restricted for construction and capital outlay. Projects funded as taxes are collected include a new fire station estimated to cost \$1.4 million, additional vehicles for the Sheriff's Department estimated at \$1 million and road, street and bridge projects estimated at \$15 million. At the end of 2016, the fund balance was \$5.7 million. This fund balance is allocated as nonspendable (\$1.7 million) and restricted for construction and capital outlay (\$4 million).

- ▶ Capital Projects DBA Bond Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived from bond proceeds issued by the Dalton Building Authority. The major project funded by bond proceeds is a joint project with the City of Dalton for a Digital Emergency Response Communications System/Mobile CAD System. Estimated cost of this project is \$12 million (County \$8 million and City of Dalton \$4 million). This project will include towers, maintenance buildings, and equipment that will meet the much stricter standards of industry today. The new system will provide radio coverage for public safety workers in an estimated 93.6% of Whitfield County, up from an estimated 20-46% currently. Other projects include a gymnasium at Edwards Park estimated to cost \$3 million, other land and park improvements estimated to cost \$1.4 million, ladder truck, pumper fire engine and turn out/breathing gear for the fire department estimated at \$4.4 million, vehicles for the Sheriff's Department estimated at \$1 million and a joint project with City of Dalton for improvements to the library at \$5 million (County \$335,000 and City of Dalton \$165,000). At the end of 2016, the fund balance was \$6.4 million.

### ***Proprietary Funds***

The proprietary funds share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. This provides a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Whitfield County's general fund budget is prepared in accordance with Georgia law and over the course of the year was amended by the Board of Commissioners. The amendments to the general fund resulted in a net increase to budgeted revenues of \$5,215,120, a net decrease to budgeted expenditures of \$1,844,676, and a net increase to other financing sources (uses) of \$2,444,663. The following addresses the major differences between the original adopted and the final adjusted budget:

#### Revenue:

- ▶ Real and personal property taxes increased \$5 million due to a 2.5 mill increase in the tax rate.
- ▶ Local option sales taxes decreased \$236,000.
- ▶ Franchise taxes increased \$74,000.
- ▶ Fines, forfeitures, and penalties increased \$274,000.

Expenditures:

- ▶ Contingency of \$500,000 was eliminated to help absorb the increase in the transfer to the capital acquisitions fund.
- ▶ Public Works LMIG paving expenditures of \$1,033,547 were eliminated and deferred to the 2017 budget.
- ▶ Various Public Works supplies accounts were decreased by a net of \$241,781 of which \$110,900 is attributable to the gasoline and diesel expenditures.

Other Financing Sources (Uses):

- ▶ Proceeds from sale of capital assets decreased \$409,000.
- ▶ Transfer to the 911 Emergency System Fund increased \$277,871.
- ▶ Transfer to the Capital Acquisitions Fund increased \$1,811,242.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

***Capital Assets***

The County's investment in capital assets, net of accumulated depreciation for governmental and business-type activities as of December 31, 2016, was \$253.6 million and \$161,927, respectively. Total capital assets activity for the County as a whole decreased by \$5.7 million. See Note 4 for additional information about changes in capital assets during the calendar year. The following table provides a summary of capital assets activity.

	Governmental Activities		Business Activities		Total Primary Government	
	2016	2015	2016	2015	2016	2015
Land	\$ 12,350,274	\$ 11,167,530	\$ -	\$ -	\$ 12,350,274	\$ 11,167,530
Construction in progress	21,954,702	18,370,710	-	-	21,954,702	18,370,710
Buildings and land improvements	41,635,650	42,833,608	-	-	41,635,650	42,833,608
Equipment and fixtures	2,420,280	2,358,582	32,375	34,225	2,452,655	2,392,807
Vehicles	5,360,401	1,973,798	129,552	218,362	5,489,953	2,192,160
Infrastructure	169,894,577	182,531,477	-	-	169,894,577	182,531,477
<b>Total</b>	<b><u>\$253,615,884</u></b>	<b><u>\$259,235,705</u></b>	<b><u>\$ 161,927</u></b>	<b><u>\$ 252,587</u></b>	<b><u>\$253,777,811</u></b>	<b><u>\$259,488,292</u></b>

## Long-term Debt

As of December 31, 2016, Whitfield County capital leases, revenue bonds, notes payable and intergovernmental liabilities totaled \$25.7 million. This is a decrease of \$8 million from the prior year. See Note 11 for additional information on Whitfield County's long-term debt.

	Governmental Activities	
	2016	2015
Notes payable	\$ 284,880	\$ 379,840
Capital lease	110,713	207,115
Intergovernmental liability	13,948,206	18,584,321
Revenue bonds	11,344,000	14,504,000
Total	<u>\$ 25,687,799</u>	<u>\$ 33,675,276</u>

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Whitfield County's local economy is on stronger footing compared to where it was at the height of the Great Recession, but significant challenges remain. The Dalton-Whitfield community continued to be affected by the recent recession with unemployment rates as high as 8.1% at the end of 2014. Unemployment rates are starting to show a slow recovery, and as of December 2016, Whitfield County's unemployment rate dropped to 5.7%. The rate is steadily declining as local manufacturing companies expand in this area. The Board of Commissioners, along with the Joint Development Authority and municipalities, recognizes the need for a more diversified local economy and the need to recruit new businesses to the area. The Dalton-Whitfield County Joint Development Authority's economic development mission is to facilitate the long-term, positive economic growth of the community by attracting jobs, diverse investments, and growing the tax base. The actual outcomes for 2016 were as follows: 3 new projects creating an estimated 458 new jobs (292 primary jobs and 166 secondary). These economic development efforts generated \$184 million dollars in new capital investment. A return on investment (ROI) report indicated the development in 2016 also created \$33.9 million dollars in new earnings, \$27.2 million in new consumer spending and \$900,000 in new state and local sales taxes.

The County's assessed net taxable digest decreased slightly by .24% in 2016 to \$2,531 billion. Total exemptions on the gross digest for 2016 decreased to \$896 million. Due to market conditions, the County has budgeted for a very slight increase of 1% in the Net M&O digest for 2017. In 2012, the Whitfield County Board of Commissioners created three special tax districts to include all areas of Whitfield County outside the municipal limits of the City of Dalton for the purpose of providing adequate and equitable funding of certain jointly funded services between Whitfield County and the city of Dalton for the benefit of all such areas. A total millage rate of 2 mills was set for these special tax districts when they were created. For 2016 the millage rate remained unchanged. The 2016 M&O millage rate for the County was set at 9.561 mills and includes a 2.5 mill increase over the 2015 M&O rate.

The County entered into LOST negotiations as required by state law with the City of Dalton and the other cities located within the counties borders in 2012. As a result of the outcome of these negotiations the County will receive a much smaller percentage of the LOST collections than it has received in past years. The County's share of LOST for fiscal years 2013 & 2014 was reduced from 83.24% to 64.50%. The County will see further declines every two years based on the new LOST certificate. The County's LOST

percentage decreased to 63.752% for 2015 and 2016. The County's LOST percentage will further reduce for 2017 and 2018 to 62.653%, 2019 and 2020 to 61.556% and 2021 and 2022 to 60.457%. The challenge facing the County in future years will be replacing this reduction of revenue. The County has budgeted for a 1.72% decrease in sales tax revenue in 2017 when compared with 2016 actual sales tax collections due to the reduction in the LOST collection percentage. TAVT collections began in the County in March 2013. Actual TAVT collections for 2016 are \$1.6 million dollars. The 2017 General Fund budget reflects a less than 1% decrease in TAVT collections due to the Georgia Department of Revenue's increase in the state portion of the TAVT collection pool.

Whitfield County voters passed a 1 penny sales tax in March of 2015 which raised the sales tax rate in Whitfield County from 6% to 7% effective July 1, 2015. This one penny SPLOST will raise an estimated \$64 million dollars in revenue and will be used to fund public safety equipment enhancements for local law enforcement, fire, and 911 personnel, road paving and improvements, bridge and culvert repair, construction of a new fire station, land acquisition for a new park, and many park improvements to include a new gymnasium at Edwards Park.

Other factors considered when preparing the 2017 budget included:

- ▶ A flat millage rate for 2017 for M&O and the special tax districts was assumed; however, economic factors may dictate a higher rate.
- ▶ General fund budget includes a surplus of \$484,167 which will increase General Fund Balance.
- ▶ OBEP costs will be funded on the pay-as-you-go basis.
- ▶ A full contribution to the defined benefit pension plan in the amount of \$1.1 million dollars was budgeted in 2017. At the end of the 2016 fiscal year the County's pension plan was funded at a 103% level.
- ▶ Health insurance costs are expected to increase only 4% due to some cost savings measures implemented in the health insurance coverage plan in 2016.
- ▶ Limited capital requests for facility improvements, equipment, and vehicles were considered in the 2017 general fund budget as other large capital needs will be paid for from the 2015 SPLOST.
- ▶ The County continues to evaluate the level of services desired by citizens and how to provide those services as economically as possible. Based on demographic considerations, demands for all types of public safety, courts, and general services will continue at 2016 levels.
- ▶ A mid-year 2017 pay adjustment was included in the 2017 budget for eligible employees in an amount up to 3% based on performance. An additional mid-year 2% adjustment is budgeted for certified deputies.
- ▶ Departmental operating budgets will be held to prior year levels except where sufficient justification is provided.
- ▶ Due to the new SPLOST, which includes a total of \$6.5 million for paving projects, paving will be removed from the general fund budget.

## **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact:

Whitfield County Finance Department  
301 West Crawford Street  
Dalton, Georgia 30720

Telephone: 706-275-7500

Website: [www.whitfieldcountyga.com](http://www.whitfieldcountyga.com)

## **BASIC FINANCIAL STATEMENTS**

The basic financial statements include the government-wide statement of net assets and government-wide statement of activities, which include all of the primary government's governmental activities, business-type activities and component units. In addition, the basic financial statements include the fund financial statements and the notes to the financial statements.

**WHITFIELD COUNTY, GEORGIA**  
**STATEMENT OF NET POSITION**  
**December 31, 2016**

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Whitfield County Health Department
<b>Assets</b>				
Current Assets				
Cash and cash equivalents	\$ 35,083,319	\$ -	\$ 35,083,319	\$ 3,171,429
Investments	3,039	-	3,039	346,864
Receivables, net	7,670,509	24,471	7,694,980	218,244
Prepaid items	2,429,618	14,692	2,444,310	-
Internal Balances	174,414	(174,414)	-	-
Due from other governments	8,722,708	180,078	8,902,786	12,350
Inventory	-	-	-	2,220
Total current assets	54,083,607	44,827	54,128,434	3,751,107
Non-Current Assets				
Nondepreciable capital assets	34,304,976	-	34,304,976	-
Depreciable capital assets, net	219,310,908	161,927	219,472,835	16,615
Investment in joint venture	245,772	15,574,091	15,819,863	-
Total non-current assets	253,861,656	15,736,018	269,597,674	16,615
Total assets	\$ 307,945,263	\$ 15,780,845	\$ 323,726,108	\$ 3,767,722
<b>Deferred Outflows of Resources</b>				
Related to pension benefits	\$ 5,143,318	\$ -	\$ 5,143,318	\$ 543,715
<b>Liabilities</b>				
Current Liabilities				
Accounts payable	\$ 6,602,395	\$ 10,948	\$ 6,613,343	\$ 12,352
Accrued liabilities	1,706,931	7,122	1,714,053	-
Unearned revenue	53,525	4,551	58,076	-
Current portion of capital lease obligation	96,136	-	96,136	-
Notes payable - current	94,960	-	94,960	-
Intergovernmental - current	4,606,648	-	4,606,648	134,480
Bonds payable	3,233,000	-	3,233,000	-
Compensated absences	529,535	-	529,535	104,020
Total current liabilities	16,923,130	22,621	16,945,751	250,852
Non-Current Liabilities				
Compensated absences	569,632	-	569,632	104,020
Deferred portion of capital lease	14,577	-	14,577	-
Notes payable (net of current portion)	189,920	-	189,920	-
Intergovernmental (net of current portion)	9,341,558	-	9,341,558	-
Bonds payable (net of current portion)	8,111,000	-	8,111,000	-
Net pension liability	9,782,605	-	9,782,605	3,627,379
Net OPEB obligation	11,009,400	-	11,009,400	-
Total non-current liabilities	39,018,692	-	39,018,692	3,731,399
Total liabilities	\$ 55,941,822	\$ 22,621	\$ 55,964,443	\$ 3,982,251
<b>Deferred Inflows of Resources</b>				
Related to pension benefits	\$ -	\$ -	\$ -	\$ 330,038
<b>Net Position</b>				
Net investment in capital assets	\$ 237,951,877	\$ 161,927	\$ 238,113,804	\$ 16,615
Restricted for-				
Capital projects	21,939,855	-	21,939,855	-
Debt service	28,030	-	28,030	-
Special Programs	1,912,016	-	1,912,016	95,721
Unrestricted	(4,685,019)	15,596,297	10,911,278	(113,188)
Total net position	\$ 257,146,759	\$ 15,758,224	\$ 272,904,983	\$ (852)

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA**  
**STATEMENT OF ACTIVITIES**  
**Year Ended December 31, 2016**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Unit
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Whitfield County Health Department
					Governmental Activities	Business-type Activities	Total	
<b>Primary Government</b>								
Governmental Activities:								
General government	\$ 8,936,272	\$ 1,900,811	\$ 815,144	\$ -	\$ (6,220,317)	\$ -	\$ (6,220,317)	\$ -
Judicial	6,580,810	2,728,927	331,530	-	(3,520,353)	-	(3,520,353)	-
Public safety	32,838,284	2,330,452	52,188	165,927	(30,289,717)	-	(30,289,717)	-
Public works	30,209,653	145,020	862,640	608,256	(28,593,737)	-	(28,593,737)	-
Health and welfare	708,319	-	-	-	(708,319)	-	(708,319)	-
Culture and recreation	1,917,403	147,979	511,610	1,192,710	(65,104)	-	(65,104)	-
Housing and development	2,680,820	2,009,994	-	103,500	(567,326)	-	(567,326)	-
Interest on long-term debt	656,350	-	-	-	(656,350)	-	(656,350)	-
Total governmental activities	<u>84,527,911</u>	<u>9,263,183</u>	<u>2,573,112</u>	<u>2,070,393</u>	<u>(70,621,223)</u>	<u>-</u>	<u>(70,621,223)</u>	<u>-</u>
Business-type activities:								
Northwest Georgia Trade & Convention Center	-	154,392	-	-	-	154,392	154,392	-
Whitfield Transit System	744,371	242,490	290,525	132,227	-	(79,129)	(79,129)	-
Dalton-Whitfield SWM Authority	-	600,385	-	-	-	600,385	600,385	-
Total business-type activities	<u>744,371</u>	<u>997,267</u>	<u>290,525</u>	<u>132,227</u>	<u>-</u>	<u>675,648</u>	<u>675,648</u>	<u>-</u>
Total primary government	<u>\$ 85,272,282</u>	<u>\$ 10,260,450</u>	<u>\$ 2,863,637</u>	<u>\$ 2,202,620</u>	<u>\$ (70,621,223)</u>	<u>\$ 675,648</u>	<u>\$ (69,945,575)</u>	<u>\$ -</u>
<b>Component Unit</b>								
Whitfield County Health Department	<u>\$ 4,527,788</u>	<u>\$ 3,001,475</u>	<u>\$ 1,862,797</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 336,484</u>
			General revenues:					
			Property taxes		\$ 28,271,752	\$ -	\$ 28,271,752	\$ -
			Sales taxes		25,524,158	-	25,524,158	-
			Insurance premium tax		3,700,351	-	3,700,351	-
			Alcoholic beverage tax		397,186	-	397,186	-
			Hotel/Motel tax		257,608	-	257,608	-
			Miscellaneous taxes		792,105	-	792,105	-
			Miscellaneous		980,016	-	980,016	40
			Gain from sale of assets		47,711	-	47,711	-
			Investment earnings		10,674	-	10,674	-
			Intra/inter agency		-	-	-	160,564
			Transfers		(79,129)	79,129	-	-
			Total general revenues and transfers		<u>59,902,432</u>	<u>79,129</u>	<u>59,981,561</u>	<u>160,604</u>
			Change in net position		(10,718,791)	754,777	(9,964,014)	497,088
			Net position - beginning of year		<u>267,865,550</u>	<u>15,003,447</u>	<u>282,868,997</u>	<u>(497,940)</u>
			Net position - end of year		<u>\$ 257,146,759</u>	<u>\$ 15,758,224</u>	<u>\$ 272,904,983</u>	<u>\$ (852)</u>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
December 31, 2016**

	General Fund	Capital Projects SPLOST Fund	Capital Projects SPLOST 2015 Fund	Capital Projects DBA Bond Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 13,001,745	\$ 12,300,523	\$ 3,851,842	\$ -	\$ 4,083,418	\$ 33,237,528
Investments	3,039	-	-	-	-	3,039
Receivables (net of allowance for uncollectibles) -						
Taxes	3,409,920	-	-	-	471,711	3,881,631
Accounts	202,481	-	-	4,069	245,024	451,574
Due from other funds	2,034,242	-	-	-	99,787	2,134,029
Due from other governments	1,568,879	-	1,625,065	8,722,708	143,360	12,060,012
Prepaid items	368,221	-	1,729,817	60,000	18,750	2,176,788
<b>TOTAL ASSETS</b>	<b>\$ 20,588,527</b>	<b>\$ 12,300,523</b>	<b>\$ 7,206,724</b>	<b>\$ 8,786,777</b>	<b>\$ 5,062,050</b>	<b>\$ 53,944,601</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts payable	\$ 1,286,051	\$ 1,012,993	\$ 292,009	\$ 63,890	\$ 705,527	\$ 3,360,470
Accrued liabilities	745,426	580	-	-	136,063	882,069
Due to other funds	-	974,782	456,105	307,120	221,608	1,959,615
Due to other governments	458,233	-	680,487	2,051,962	-	3,190,682
Unearned revenue	53,525	-	-	-	-	53,525
Total liabilities	2,543,235	1,988,355	1,428,601	2,422,972	1,063,198	9,446,361
Deferred Inflows of Resources						
Unavailable revenues	2,191,394	-	-	-	272,366	2,463,760
<b>FUND BALANCES</b>						
Nonspendable	368,221	-	1,729,817	60,000	18,750	2,176,788
Restricted for:						
Judicial	-	-	-	-	1,207,496	1,207,496
Public safety	-	-	-	-	243,756	243,756
Housing and development	-	-	-	-	460,764	460,764
Construction and capital outlay	-	10,312,168	4,048,306	6,303,805	1,275,576	21,939,855
Debt service	-	-	-	-	28,030	28,030
Committed for:						
Construction and capital outlay	-	-	-	-	492,114	492,114
Unassigned	15,485,677	-	-	-	-	15,485,677
<b>TOTAL FUND BALANCES</b>	<b>15,853,898</b>	<b>10,312,168</b>	<b>5,778,123</b>	<b>6,363,805</b>	<b>3,726,486</b>	<b>42,034,480</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 20,588,527</b>	<b>\$ 12,300,523</b>	<b>\$ 7,206,724</b>	<b>\$ 8,786,777</b>	<b>\$ 5,062,050</b>	<b>\$ 53,944,601</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA**  
**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO**  
**NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**December 31, 2016**

**TOTAL GOVERNMENTAL FUND BALANCES** \$ 42,034,480

**Amounts reported for governmental activities in the statement of net position are different because:**

Capital assets are not reported in this fund financial statement because they are not current financial resources, but they are reported in the statement of net position. 253,615,884

Interfund receivables and payables between governmental funds are reported on the governmental fund's balance sheet but eliminated on the government-wide statement of net position

Interfund receivables	\$	1,959,615	
Interfund payables		<u>(1,959,615)</u>	-

Other long-term assets and deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are either reported as unavailable or not reported in the funds.

Taxes	\$	2,463,760	
Investment in joint venture		245,771	
Deferred outflow of resources - pension		<u>5,143,318</u>	7,852,849

Internal service funds are used by management to charge the costs of self-insurance. The assets and liabilities of the internal service funds are included in governmental activities columns in the statement of net position. 1,222,517

Certain liabilities (including loan payments) are not reported in this fund financial statement because they are not due and payable, but they are presented as liabilities in the statement of net position.

Intergovernmental liability	\$	(13,948,206)	
Note payable		(284,880)	
Capital Lease		(110,713)	
Compensated absences		(1,099,167)	
Bonds payable		(11,344,000)	
Net pension liability		(9,782,605)	
Net OPEB obligation		<u>(11,009,400)</u>	<u>(47,578,971)</u>

**NET POSITION OF GOVERNMENTAL ACTIVITIES** **\$ 257,146,759**

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

	General Fund	Capital Projects SPLOST Fund	Capital Projects SPLOST 2015 Fund	Capital Projects DBA Bond Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ 36,118,937	\$ -	\$ 15,675,429	\$ -	\$ 6,769,710	\$ 58,564,076
Licenses and permits	436,518	-	-	-	-	436,518
Intergovernmental revenues	1,809,725	-	-	22,117	2,886,070	4,717,912
Charges for services	2,966,094	-	-	-	1,769,568	4,735,662
Fines, forfeitures and penalties	1,304,597	-	-	-	554,551	1,859,148
Investment earnings	4,026	51,522	13,480	66,908	6,648	142,584
Contributions and donations	3,650	-	-	-	188,750	192,400
Miscellaneous	963,848	-	-	-	16,168	980,016
<b>Total revenues</b>	<b>43,607,395</b>	<b>51,522</b>	<b>15,688,909</b>	<b>89,025</b>	<b>12,191,465</b>	<b>71,628,316</b>
<b>EXPENDITURES</b>						
<b>Current -</b>						
General government	7,614,471	-	-	-	-	7,614,471
Judicial	5,762,921	-	-	-	597,353	6,360,274
Public safety	14,832,091	-	-	-	8,818,596	23,650,687
Public works	5,046,053	-	-	-	419,964	5,466,017
Health and welfare	368,934	-	-	-	180,110	549,044
Culture and recreation	902,234	-	-	-	381,389	1,283,623
Housing and development	1,840,302	-	-	-	729,744	2,570,046
<b>Capital outlay</b>	-	739,695	2,333,104	9,042,027	5,995,466	18,110,292
<b>Intergovernmental</b>	-	3,219,770	6,895,377	89,782	-	10,204,929
<b>Debt Service</b>	1,951,958	-	4,762,390	-	1,929,479	8,643,827
<b>Total expenditures</b>	<b>38,318,964</b>	<b>3,959,465</b>	<b>13,990,871</b>	<b>9,131,809</b>	<b>19,052,101</b>	<b>84,453,210</b>
Excess (deficiency) of revenues over expenditures	5,288,431	(3,907,943)	1,698,038	(9,042,784)	(6,860,636)	(12,824,894)
<b>OTHER FINANCING SOURCES (USES)</b>						
Sale of capital assets	21,787	-	-	-	25,924	47,711
Transfers in	67,267	-	-	-	3,425,306	3,492,573
Transfers out	(3,368,165)	-	-	-	(203,536)	(3,571,701)
<b>Total other financing sources (uses)</b>	<b>(3,279,111)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,247,694</b>	<b>(31,417)</b>
Net change in fund balances	2,009,320	(3,907,943)	1,698,038	(9,042,784)	(3,612,942)	(12,856,311)
<b>FUND BALANCES - beginning of year</b>	<b>13,844,578</b>	<b>14,220,111</b>	<b>4,080,085</b>	<b>15,406,589</b>	<b>7,339,428</b>	<b>54,890,791</b>
<b>FUND BALANCES - end of year</b>	<b>\$ 15,853,898</b>	<b>\$ 10,312,168</b>	<b>\$ 5,778,123</b>	<b>\$ 6,363,805</b>	<b>\$ 3,726,486</b>	<b>\$ 42,034,480</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL ACTIVITIES TO**  
**THE STATEMENT OF ACTIVITIES**  
**Year Ended December 31, 2016**

**NET CHANGES IN FUND BALANCES- TOTAL GOVERNMENTAL FUNDS** \$ (12,856,311)

**Amounts reported for governmental activities in the statement of activities are different because:**

Governmental funds report capital outlays as expenditures.

However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period.

	\$	(22,526,338)	
Depreciation expense			
Capital outlay		16,993,941	(5,532,397)

The book value of capital assets sold or disposed of are reported on the government-wide statement of activities but not reported in the governmental funds. (87,425)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

	\$	379,083	
Taxes			
Equity investment in joint venture		164,673	543,756

The current years additions to certain liabilities increased the net expenses of those functions on the statement of activities.

Net pension liability			(2,183,852)
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Other postemployment expenses are reported in the government-wide statement of activities, but do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

323,500

Repayments of long-term principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

7,987,477

Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated absences			(81,723)
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The internal service funds used by management to charge the costs of workers' compensation to individual funds are not reported in the government-wide statement of activities.

1,168,184

**CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES** **\$ (10,718,791)**

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Taxes -					
Property taxes	\$ 18,100,000	\$ 22,660,000	\$ 22,754,389	\$ 94,389	\$ 16,984,569
Motor vehicle and mobile home taxes	-	794,000	754,386	(39,614)	822,100
Motor vehicle title ad valorem tax	1,920,000	1,636,000	1,636,194	194	1,988,134
Alternative ad valorem tax	128,000	117,000	117,308	308	127,951
Local option sales taxes	10,084,000	9,848,000	9,848,729	729	10,448,099
Transfer taxes	50,000	88,000	88,347	347	75,851
Franchise taxes	350,000	424,000	424,218	218	398,615
Alcoholic beverage taxes	350,000	396,000	397,186	1,186	387,485
Business license taxes	98,000	98,000	98,180	180	97,519
<b>Total taxes</b>	<b>31,080,000</b>	<b>36,061,000</b>	<b>36,118,937</b>	<b>57,937</b>	<b>31,330,323</b>
Licenses and permits	425,500	433,650	436,518	2,868	493,552
Intergovernmental revenues	1,746,600	1,629,140	1,809,725	180,585	818,514
Charges for services	3,005,510	2,978,890	2,966,094	(12,796)	3,851,983
Fines, forfeitures and penalties	1,020,000	1,294,000	1,304,597	10,597	1,061,565
Investment earnings	3,000	3,000	4,026	1,026	5,006
Contributions and donations	-	3,650	3,650	-	6,000
Miscellaneous	868,550	960,950	963,848	2,898	941,245
<b>TOTAL REVENUES</b>	<b>\$ 38,149,160</b>	<b>\$ 43,364,280</b>	<b>\$ 43,607,395</b>	<b>\$ 243,115</b>	<b>\$ 38,508,188</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES</b>					
General Government -					
Adiministration and Human Resources	\$ 341,471	\$ 373,516	\$ 371,858	\$ 1,658	\$ 392,485
Board of Elections	395,750	395,226	393,881	1,345	325,747
Finance	667,398	672,847	672,036	811	646,741
Information Technology	1,043,297	1,015,996	1,014,296	1,700	1,020,545
Human Resources	383,791	337,005	334,955	2,050	335,486
Tax Commissioner	1,334,081	1,346,912	1,345,308	1,604	1,338,402
Tax Assessor	1,369,473	1,360,456	1,358,519	1,937	1,343,507
Board of Equalization	15,206	7,786	7,640	146	10,981
Buildings and Grounds	1,347,402	1,235,434	1,232,281	3,153	1,234,860
Public Information	32,813	34,538	34,486	52	34,718
Contingency	500,000	-	-	-	-
Attorney Fees	200,000	221,625	221,616	9	218,535
Liability Insurance	442,000	445,800	445,783	17	455,481
Audit Fees	108,000	105,600	105,600	-	107,695
General Administrative Fees	76,000	76,220	76,212	8	75,586
<b>Total General Government</b>	<b>8,256,682</b>	<b>7,628,961</b>	<b>7,614,471</b>	<b>14,490</b>	<b>7,540,769</b>
Judicial -					
Judicial Administration	552,176	564,600	563,672	928	551,746
Judge Morris' Office	55,307	50,698	49,822	876	52,441
Judge Boyett's Office	54,657	54,298	53,666	632	49,246
Judge Wilbanks' Office	54,707	54,707	53,912	795	51,733
Judge Partain's Office	55,157	52,848	52,101	747	56,618
Clerk of Superior Court	866,719	862,022	860,671	1,351	827,680
District Attorney	1,122,930	1,181,700	1,181,178	522	1,075,107
Magistrate Court	960,034	916,064	912,986	3,078	909,141
Probate Court	482,563	466,592	464,498	2,094	462,959
Juvenile Court	913,981	914,785	911,375	3,410	845,194
Public Defender	676,965	659,935	659,040	895	750,752
<b>Total Judicial</b>	<b>5,795,196</b>	<b>5,778,249</b>	<b>5,762,921</b>	<b>15,328</b>	<b>5,632,617</b>
Public Safety -					
Sheriff's Department	6,556,288	6,761,352	6,769,433	(8,081)	6,413,649
Correctional Center	7,070,974	7,261,341	7,259,599	1,742	7,082,487
Coroner	142,574	100,209	98,599	1,610	73,594

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES-continued</b>					
Public Safety - continued					
Animal Control	\$ 194,688	\$ 197,285	\$ 195,118	\$ 2,167	\$ 195,332
Emergency Management	194,533	212,300	209,342	2,958	190,010
Emergency Medical Services	300,000	300,000	300,000	-	300,000
<b>Total Public Safety</b>	<b>14,459,057</b>	<b>14,832,487</b>	<b>14,832,091</b>	<b>396</b>	<b>14,255,072</b>
Public Works -					
Public Works	6,333,846	5,058,518	5,046,053	12,465	6,094,647
<b>Total Public Works</b>	<b>6,333,846</b>	<b>5,058,518</b>	<b>5,046,053</b>	<b>12,465</b>	<b>6,094,647</b>
Health and Welfare -					
Physical and Mental Health	250,000	250,000	250,000	-	250,000
Family Support Council	10,000	10,000	10,000	-	8,000
Greenhouse Advocacy	12,000	12,000	12,000	-	12,000
Family and Children Services	80,000	80,000	80,000	-	80,000
Department of Veterans Service	1,000	1,000	984	16	984
Pauper Fund	45,000	16,000	15,950	50	103,000
<b>Total Health and Welfare</b>	<b>398,000</b>	<b>369,000</b>	<b>368,934</b>	<b>66</b>	<b>453,984</b>
Culture and Recreation -					
Parks and Recreation	1,010,122	907,119	902,234	4,885	867,998
<b>Total Culture and Recreation</b>	<b>1,010,122</b>	<b>907,119</b>	<b>902,234</b>	<b>4,885</b>	<b>867,998</b>
Housing and Development -					
County Extension Service	111,358	95,958	94,812	1,146	98,602
Inspections and Enforcement	361,108	349,520	345,214	4,306	345,600
County Planner	48,000	48,000	48,000	-	48,000
Metropolitan Planning Organization	183,186	69,432	68,362	1,070	91,434
County Engineer	588,029	617,564	615,145	2,419	517,617

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

concluded

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES-continued</b>					
Housing and Development - continued					
Timber Protection	\$ 7,868	\$ 7,868	\$ 7,868	\$ -	\$ 7,868
D/W Community Development Corp.	90,000	90,000	90,000	-	80,000
Intergovernmental Payments	600,394	571,394	570,901	493	446,986
<b>Total Housing and Development</b>	<b>1,989,943</b>	<b>1,849,736</b>	<b>1,840,302</b>	<b>9,434</b>	<b>1,636,107</b>
Debt Service -					
Principal payments	1,600,960	1,600,960	1,600,960	-	1,519,796
Interest payments	347,030	346,130	345,998	132	413,719
Issuance costs	30,000	5,000	5,000	-	12,500
<b>Total Debt Service</b>	<b>1,977,990</b>	<b>1,952,090</b>	<b>1,951,958</b>	<b>132</b>	<b>1,946,015</b>
<b>TOTAL EXPENDITURES</b>	<b>40,220,836</b>	<b>38,376,160</b>	<b>38,318,964</b>	<b>57,196</b>	<b>38,427,209</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(2,071,676)</b>	<b>4,988,120</b>	<b>5,288,431</b>	<b>300,311</b>	<b>80,979</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Sale of capital assets	430,000	21,000	21,787	787	76,267
Transfers in	60,200	67,200	67,267	67	59,804
Transfers out	(1,320,914)	(3,363,577)	(3,368,165)	(4,588)	(1,645,232)
<b>Total other financing         sources (uses)</b>	<b>(830,714)</b>	<b>(3,275,377)</b>	<b>(3,279,111)</b>	<b>(3,734)</b>	<b>(1,509,161)</b>
<b>Net change in fund balances</b>	<b>\$ (2,902,390)</b>	<b>\$ 1,712,743</b>	2,009,320	<b>\$ 296,577</b>	(1,428,182)
<b>FUND BALANCES - beginning of year</b>			13,844,578		15,272,760
<b>FUND BALANCES - end of year</b>			<b>\$ 15,853,898</b>		<b>\$ 13,844,578</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
 PROPRIETARY FUNDS  
 BALANCE SHEET  
 December 31, 2016**

continued

	Business-type Activities - Enterprise Funds				
	Dalton/ Whitfield Solid Waste Management	Northwest Georgia Trade and Convention Center	Total Non-Major Enterprise Funds	Totals	Governmental Activities - Internal Service Funds
<b>ASSETS</b>					
<b>CURRENT ASSETS</b>					
Cash	\$ -	\$ -	\$ -	\$ -	\$ 1,845,792
Receivables (net of allowance for uncollectibles) -					
Accounts	-	-	24,471	24,471	-
Prepaid items	-	-	14,692	14,692	252,830
Due from other governments	-	-	180,078	180,078	-
	-	-	219,241	219,241	2,098,622
Total current assets					
	-	-	219,241	219,241	2,098,622
<b>NON-CURRENT ASSETS</b>					
Equipment and fixtures	-	-	37,000	37,000	-
Vehicles	-	-	490,318	490,318	-
Less accumulated depreciation	-	-	(365,391)	(365,391)	-
Equipment, net	-	-	161,927	161,927	-
	-	-	161,927	161,927	-
Investment in Joint Venture	11,993,042	3,581,049	-	15,574,091	-
	11,993,042	3,581,049	161,927	15,736,018	-
Total non-current assets					
	11,993,042	3,581,049	161,927	15,736,018	-
<b>TOTAL ASSETS</b>	<b>\$ 11,993,042</b>	<b>\$ 3,581,049</b>	<b>\$ 381,168</b>	<b>\$ 15,955,259</b>	<b>\$ 2,098,622</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
 PROPRIETARY FUNDS  
 BALANCE SHEET  
 December 31, 2016**

concluded

**Business-type Activities - Enterprise Funds**

	<b>Dalton/ Whitfield Solid Waste Management</b>	<b>Northwest Georgia Trade and Convention Center</b>	<b>Total Non-Major Enterprise Funds</b>	<b>Totals</b>	<b>Governmental Activities - Internal Service Funds</b>
<b>CURRENT LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ 10,948	\$ 10,948	\$ 51,243
Accrued liabilities	-	-	7,122	7,122	-
Claims payable	-	-	-	-	824,862
Due to other funds	-	-	174,414	174,414	-
Unearned revenue	-	-	4,551	4,551	-
<b>Total current liabilities</b>	<b>-</b>	<b>-</b>	<b>197,035</b>	<b>197,035</b>	<b>876,105</b>
<b>NET POSITION</b>					
Net investment in capital assets	-	-	161,927	161,927	-
Unrestricted	11,993,042	3,581,049	22,206	15,596,297	1,222,517
<b>Total net position</b>	<b>11,993,042</b>	<b>3,581,049</b>	<b>184,133</b>	<b>15,758,224</b>	<b>1,222,517</b>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 11,993,042</b>	<b>\$ 3,581,049</b>	<b>\$ 381,168</b>	<b>\$ 15,955,259</b>	<b>\$ 2,098,622</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
 PROPRIETARY FUNDS  
 STATEMENTS OF REVENUES, EXPENSES AND  
 CHANGES IN NET POSITION  
 Year Ended December 31, 2016**

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities - Internal Service Funds</b>
	<b>Dalton/ Whitfield Solid Waste Management</b>	<b>Northwest Georgia Trade and Convention Center</b>	<b>Total Non-Major Enterprise Funds</b>	<b>Totals</b>	
<b>OPERATING REVENUES</b>					
Charge for services	\$ -	\$ -	\$ 242,490	\$ 242,490	\$ 7,411,040
Miscellaneous	-	-	-	-	24,263
Total operating revenues	-	-	242,490	242,490	7,435,303
<b>OPERATING EXPENSES</b>					
Personal services and employee benefits	-	-	534,380	534,380	-
Purchased and contracted services	-	-	29,947	29,947	-
Supplies	-	-	89,384	89,384	-
Depreciation	-	-	90,660	90,660	-
Self-insured insurance	-	-	-	-	6,267,119
Total operating expenses	-	-	744,371	744,371	6,267,119
Operating income (loss)	-	-	(501,881)	(501,881)	1,168,184
<b>NONOPERATING REVENUES (EXPENSES)</b>					
Intergovernmental revenues	-	-	290,525	290,525	-
Income on joint venture	600,385	154,392	-	754,777	-
Total nonoperating revenues (expenses)	600,385	154,392	290,525	1,045,302	-
Income (loss) before transfers and capital contributions	600,385	154,392	(211,356)	543,421	1,168,184
Capital contributions	-	-	132,227	132,227	-
Transfers in	-	-	79,129	79,129	-
Change in net position	600,385	154,392	-	754,777	1,168,184
<b>NET POSITION -</b>					
beginning of year	11,392,657	3,426,657	184,133	15,003,447	54,333
<b>NET POSITION -</b>					
end of year	<u>\$ 11,993,042</u>	<u>\$ 3,581,049</u>	<u>\$ 184,133</u>	<u>\$ 15,758,224</u>	<u>\$ 1,222,517</u>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
 PROPRIETARY FUNDS  
 STATEMENT OF CASH FLOWS  
 Year Ended December 31, 2016**

continued

	<u>Business-type Activities - Enterprise Funds</u>				<b>Governmental Activities - Internal Service Funds</b>
	<b>Dalton/ Whitfield Solid Waste Management</b>	<b>Northwest Georgia Trade and Convention Center</b>	<b>Total Non-Major Enterprise Funds</b>	<b>Totals</b>	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Cash received from customers and other revenues	\$ -	\$ -	\$ 249,430	\$ 249,430	\$ 7,435,303
Cash payments for personnel services	-	-	(533,463)	(533,463)	-
Cash payments for goods and services	-	-	(127,723)	(127,723)	(6,753,247)
Net cash provided (used) by operating activities	-	-	(411,756)	(411,756)	682,056
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Transfers in	-	-	117,816	117,816	-
Intergovernmental transfers	-	-	176,405	176,405	-
Net cash provided (used) by noncapital financing activities	-	-	294,221	294,221	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Deposit on capital assets	-	-	(14,692)	(14,692)	-
Capital contributions from (to) other governments	-	-	132,227	132,227	-
Net cash used by capital and related financing activities	-	-	117,535	117,535	-
Net increase (decrease) in cash and cash equivalents	-	-	-	-	682,056
<b>CASH AND CASH EQUIVALENTS - beginning of year</b>	-	-	-	-	1,163,736
<b>CASH AND CASH EQUIVALENTS - end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,845,792</u>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA  
 PROPRIETARY FUNDS  
 STATEMENT OF CASH FLOWS  
 Year Ended December 31, 2016**

concluded

	<b>Business-type Activities - Enterprise Funds</b>					<b>Governmental Activities - Internal Service Funds</b>
	<b>Dalton/ Whitfield Solid Waste Management</b>	<b>Northwest Georgia Trade and Convention Center</b>	<b>Total Non-Major Enterprise Funds</b>	<b>Totals</b>		
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>						
Operating income (loss)	\$ -	\$ -	\$ (533,133)	\$ (533,133)		\$ 1,168,184
Depreciation	-	-	97,879	97,879		-
Changes in operating assets and liabilities -						
Decrease (increase) in -						
Accounts receivable	-	-	5,334	5,334		-
Prepaid items	-	-	-	-		(19,651)
Increase (decrease) in -						
Accounts payable	-	-	18,650	18,650		(466,477)
Accrued liabilities	-	-	(7,814)	(7,814)		-
Unearned revenue	-	-	1,119	1,119		-
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (417,965)</b>	<b>\$ (417,965)</b>		<b>\$ 682,056</b>

The notes to the financial statements are an integral part of this statement.

**WHITFIELD COUNTY, GEORGIA**  
**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**  
**AGENCY FUNDS**  
**December 31, 2016**

(with comparative totals for 2015)

	<b>2016</b>	<b>2015</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 2,018,407	\$ 2,413,643
Receivables (net of allowance for uncollectibles) -		
Accounts	11,461	25,399
Taxes	9,266,708	9,114,994
<b>TOTAL ASSETS</b>	<b>\$ 11,296,576</b>	<b>\$ 11,554,036</b>
 <b>LIABILITIES</b>		
<b>LIABILITIES</b>		
Accrued liabilities	\$ 6,030,333	\$ 6,763,675
Due to other governments	5,266,243	4,790,361
<b>TOTAL LIABILITIES</b>	<b>\$ 11,296,576</b>	<b>\$ 11,554,036</b>

The notes to the financial statements are an integral part of this statement.

# WHITFIELD COUNTY, GEORGIA

## NOTES TO BASIC FINANCIAL STATEMENTS

### December 31, 2016

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#### 1. Summary of Significant Accounting Policies

Whitfield County, Georgia (County) was incorporated in 1851 under the provisions of the Constitution of the State of Georgia. The County operates under a Board-Administrator form of government and provides the following services as authorized by its charter: public safety - 911 and fire, public works, sanitation, health and social services, culture-recreation, public improvements, planning and zoning and general administrative services.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The more significant accounting policies of the County are described below.

**A. Reporting Entity** - As required by generally accepted accounting principles, these financial statements present the government and its component units, entities with which the government has a significant financial or operational relationship. Blended component units, although legally separate entities, are, in substance, part of the government's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

#### Joint Ventures

- The County participates with the City of Dalton in the Dalton-Whitfield Regional Solid Waste Management Authority ("DWRSWMA"). The County has fifty percent equity in this entity. Separately issued financial statements of the DWRSWMA can be obtained from their administrative office located at 4350 Gazaway Drive SE, Dalton, Georgia 30720.
- The County participates with the City of Dalton in the Northwest Georgia Trade and Convention Center Authority ("Trade Center"). The Trade Center became a separate authority in 2003. The County and City retained their respective shares of their equity balances as of December 31, 2002. The City and County each now have fifty percent interest in the income or loss of this entity. Separately issued financial statements of the Northwest Georgia Trade and Convention Center Authority can be obtained from their administrative office located at 2211 Dug Gap Battle Road, Dalton, Georgia 30720.
- The County participates with the City of Dalton in the Dalton-Whitfield Joint Development Authority. The County has fifty percent equity in this entity. Separately issued financial statements of the Dalton-Whitfield Joint Development Authority can be obtained from their administrative office located at 100 S. Hamilton Street, Dalton, Georgia 30720.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies - continued**

Discretely Presented Component Unit

- **Whitfield County Department of Public Health** - A voting majority of the members of the Board of Health is appointed by the Whitfield County Board of Commissioners. The Whitfield County Board of Commissioners is authorized by state law to approve environmental health service fees. The Board of Commissioners approves the budget of the Board of Health and provides regular operating subsidies. The Whitfield County Department of Public Health issues a separately audited financial statement. A copy of the component unit report can be obtained from the Director of Management, North Georgia Health District, District 1 Unit 2, 1710 Whitehouse Court, Dalton, Georgia 30720.

- B. Government–Wide Statements and Fund Financial Statements** - The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

In the government-wide statement of net position, both the government and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resource basis which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts – net investment in capital assets, restricted net position, and unrestricted net position.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a program and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies - continued**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of contractual services and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and presented in a single column.

Governmental funds are those funds through which most governmental functions are typically financed. The measurement focus of governmental funds is on the sources, uses and balances of current financial resources.

The County has presented the following major governmental funds:

**General Fund** - The general fund is the principal operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

**SPLOST Capital Projects Fund** – This fund is used to account for financial resources to be used for the construction of roads and bridges financed through a special local option sales tax.

**SPLOST 2015 Capital Projects Fund** – This fund is used to account for financial resources to be used for the acquisition and construction of major capital assets financed through a special local option sales tax.

**Capital Projects DBA Bond Fund** – This fund is used to account for the financial resources to be used for the acquisition and construction of major capital assets financed through a bond issued by the Dalton Building Authority.

The County has presented the following major business-type funds:

**Dalton/Whitfield Solid Waste Management** – The Dalton/Whitfield Solid Waste Management fund is used to account for the 50% equity interest in the joint venture with the City of Dalton.

**Northwest Georgia Trade and Convention Center** – The Northwest Georgia Trade and Convention Center fund is used to account for the 50% equity interest in the joint venture with the City of Dalton.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies - continued**

Additionally the County reports the following funds:

**Internal Service Fund** – The internal service fund provides self-funding for health insurance and worker's compensation.

**Fiduciary Funds** – The County's fiduciary funds are agency funds used by the County's Constitutional Officers. These agency funds are custodial in nature and do not involve measurement of results of operations. They include the Tax Commissioner, Clerk of Superior Court, Sheriff, Probate Court, Magistrate Court and the Juvenile Court.

- C. Measurement Focus and Basis of Accounting** - The accounting and reporting treatment applied to a fund is determined by its measurement focus. Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements and fund financial statements for proprietary funds and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred. Gains or losses resulting from disposals are included in operating income in the year of disposal.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers property taxes as available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred. However, debt service requirements, as well as expenditures related to compensated absences are recorded only when payment is due.

Those revenues susceptible to accrual are property taxes, franchise taxes, special assessments, licenses, interest revenue and charges for services. Sales taxes collected and held by the state at year-end on behalf of the County are recognized as revenue. Fines, permits and forfeitures are not susceptible to accrual because generally they are not measurable until received in cash.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies – continued**

**D. Budgetary Control** - The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- On or before September 1, the County Administrator submits to the Whitfield County Board of Commissioners a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted which allow for taxpayer comments.
- Budgets are legally adopted by the Board of Commissioners at the first regular meeting in December for the General, Special Revenue, Debt Service and Capital Projects Funds.

Any revisions to the budgets, other than intradepartmental transfers, must be approved by the Board in a regular scheduled meeting. The legal level of budgetary control is the department level.

Intradepartmental transfers, not affecting salaries or benefit accounts, shall require only a request by the Department Head or Constitutional Officer.

Formal budgetary integration is employed as a management control device during the year.

The County's budgets are prepared on a basis consistent with generally accepted accounting principles in the United States of America. Budgetary comparisons are presented on this basis.

All unexpended appropriations lapse at the end of the year.

**E. Cash** - The County uses a centralized cash account for a large portion of its operations. The monies deposited and disbursed are reflected in the individual funds. Negative balances incurred in pooled cash at year-end are treated as interfund receivable of the General Fund and interfund payable of the deficit fund. Cash includes demand deposits, certificates of deposit, and money market accounts.

**F. Investments** – Investments include United States government and government agency securities. Money market investments that have a remaining maturity at the time of purchase of one year or less are reported at amortized cost, which approximates fair value. All other investments are stated at fair value based on quoted market prices.

Georgia law authorizes local governments to invest in the following types of obligations:

- Obligations of the State of Georgia or of any other states;
- Obligations issued by the United States;
- Obligations fully insured or guaranteed by the United States government or governmental agency;
- Obligations of any corporation of the United States government;
- Prime bankers' acceptances;
- Georgia Fund I state investment pool;
- Georgia Extended Asset Pool (GEAP);

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies – continued**

- Repurchase agreements; and
- Obligations of other political subdivisions of the State of Georgia.

For purposes of the statement of cash flows, the County's proprietary fund type considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

- G. Inventory** - The cost of inventory is recorded as an expenditure at the time the individual inventory items are purchased. The County does not maintain significant levels of inventory items.
- H. Prepaid Items** - Certain payments to vendors reflect cost applicable to future accounting periods and are recorded as prepaid items. The expense or expenditure is recognized during the benefiting period.
- I. Interfund Transactions** – On the fund financial statements, receivables and payables resulting from interfund loans are classified as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business type activities are reported in the government-wide financial statements as “internal balances.”
- J. Capital Assets** – Capital assets, which include property, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Beginning in 2007, general infrastructure assets acquired prior to January 1, 2003 were reported in the basic financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as the component units, are depreciated using the straight line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and structures	35
Equipment and fixtures	3 – 7
Vehicles	5
Infrastructure	10 – 40

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies – continued**

**K. Compensated Absences** – It is the County's policy to allow employees to accumulate paid time off up to 20 days. Any earned leave in excess is credited to an extended leave bank. There is no liability for unpaid extended leave since the County does not have a policy to pay any amounts when employees separate from service with the government. All paid time off is accrued when incurred in the government-wide, and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**L. Long-term Obligations** – In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are recognized as an outflow of resources in the reporting period in which they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**M. Fund Balances and Net Position** – At the governmental fund financial reporting level, fund equity is classified as “fund balance.” Fund equity for all other reporting is classified as “net position.”

Fund Balance – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The County's fund balances are classified as follows:

- 1) Non-spendable Fund Balance – Fund balances that include amounts that cannot be spent because they are either not in a spendable form (prepaid items, inventories) or be legally or contractually required to be maintained intact.
- 2) Restricted Fund Balance – Fund balances with limitations imposed on their use by external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or be imposed by law through constitutional provisions of enabling legislation.
- 3) Committed Fund Balance – Fund balances that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners and remain binding unless removed in the same manner. Board of Commissioners' resolution is required in order to establish, modify or rescind a fund balance commitment. This is the highest level of authoritative action at the local level.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies – continued**

- 4) Assigned Fund Balance – Fund balances that are constrained by the County’s intent to be used for specific purposes but that are neither committed nor restricted, as established by the County Administrator based on the Board of Commissioners’ direction.
- 5) Unassigned Fund Balance – Fund balances that do not fall into one of the above four categories. The General Fund is the only fund that should report a positive unassigned balance.

Net Position – Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws and regulations of other governments. The remaining balance of net position is reported as unrestricted. The County uses restricted amounts to be spent first when both restricted and unrestricted are available. For unrestricted amounts of fund balance, it is the County’s policy to use fund balance in the following order 1) committed, 2) assigned, 3) unassigned.

Deferred Outflows/Inflows of Resources –

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. The County has one item that qualifies for reporting in this category, the deferred outflows of resources relating to pension reported in the government-wide statement of net position.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County reports one of these items. Unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

- N. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- O. Comparative Data** - Comparative total data for the prior year has been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year’s presentation.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**1. Summary of Significant Accounting Policies – continued**

**P. Interfund Activity** – Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds. Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are presented as reductions in internal balances.

Transfers between governmental and business-type activities on the government-wide statement of activities are reported as general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business type activities column are eliminated.

**2. Cash and Investments**

Cash and investments – custodial credit risk

Custodial credit risk for deposits and investments is the risk that, in the event of the failure of a depository financial institution, the County’s deposits and investments might not be recovered. The County’s policy and state statutes require all deposits and investments to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties or municipalities. As of December 31, 2016, all of the County’s deposits were insured or collateralized.

Investments

As of December 31, 2016, the County had the following investments:

<u>Type</u>	<u>Rating</u>	<u>Fair Value</u>	<u>Interest Rate Risk</u>
Georgia Fund 1	AAAf	\$ 3,039	Weighted Average Maturity - 34 days

The County invests funds throughout the year in a Local Government Investment Pool (Georgia Fund 1). Georgia Fund I, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor’s criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the Securities and Exchange Commission (SEC) as an investment company. The pool’s primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant’s shares sold and redeemed based on \$1.00 per share. The pool also adjusts the value of its investments to fair market value as of year-end, and the Government’s investment in Georgia Fund 1 is reported at fair value. Due to the nature of the accounts, this fund is exempt from disclosure of custodial credit risk.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**2. Cash and Investments - continued**

Deposit and investment transactions are subject to a variety of risks. The County's adopted investment policies seek to promote the safety of principal, provide adequate liquidity for operation needs, earn market rates of return on investments consistent with liquidity needs and investment quality, and conform with legal requirements.

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment. The County's investment policy states that the Government will structure its portfolio to meet cash requirements for ongoing operations. The policy also emphasizes the purchase of shorter term or more liquid investment. The County limits its investments to those with maturities of five years or less.

Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The County's investment policy seeks to minimize credit risk through diversification of investments within the choices allowed under state statutes.

**3. Property Taxes**

State law requires that property taxes be based on assessed value, which is 40% of fair market value. With the exception of motor vehicles and the property of public utilities, which are valued by the State Revenue Department, the Board of Tax Assessors of Whitfield County makes all assessments. Upon completion of all assessments and tax returns, the information is turned over to the Whitfield County Tax Commissioner for compilation of the tax digest. The completed tax digest must be submitted to the State Revenue Commissioner for approval. The State Revenue Commissioner must ascertain that real property on the tax digest has been assessed at the state mandated forty percent (40%) of fair market value. If not, the State Revenue Commissioner may issue a consent order to reassess real property. The County Tax Commissioner distributes tax notices and collects tax payments.

The County Tax Commissioner also collects taxes for the Whitfield County Board of Education, the City of Dalton, the City of Dalton Board of Education, the City of Varnell, Dalton Downtown Development Authority, and the State of Georgia. Motor vehicle taxes must be paid by the birth date of the owner of the vehicle. Property taxes are levied each October based on values as of January 1<sup>st</sup> and are due on December 20<sup>th</sup> each year. The 2016 property taxes were levied on October 20, 2016 with taxes being due on December 20, 2016. Taxes are considered delinquent after December 20<sup>th</sup>. Collections of property taxes are made throughout the year. Property taxes are attached as an enforceable lien on the day the taxes become delinquent. The total real and personal tax levy is recorded as revenue in the fiscal year in which such amounts will be available (collected within 60 days of year-end) as net current assets. In the accompanying financial statements, the portion of the property tax levy for the tax year 2016 collected during the current year has been recognized as revenue.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**4. Capital assets**

Primary Government

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 11,167,530	\$ 1,182,744	\$ -	\$ 12,350,274
Construction in progress	18,370,710	9,436,687	(5,852,695)	21,954,702
Total capital assets, not being depreciated	<u>29,538,240</u>	<u>10,619,431</u>	<u>(5,852,695)</u>	<u>34,304,976</u>
Capital assets, being depreciated:				
Buildings	68,426,181	764,036	(64,850)	69,125,367
Vehicles	7,566,552	4,179,784	(137,461)	11,608,875
Equipment and fixtures	14,476,316	770,270	(1,434,064)	13,812,522
Infrastructure	763,961,609	6,513,115	(168,960)	770,305,764
Total capital assets, being depreciated	<u>854,430,658</u>	<u>12,227,205</u>	<u>(1,805,335)</u>	<u>864,852,528</u>
Less accumulated depreciation for:				
Buildings	(25,592,573)	(1,900,232)	3,088	(27,489,717)
Vehicles	(5,592,754)	(785,486)	129,766	(6,248,474)
Equipment and fixtures	(12,117,734)	(708,557)	1,434,049	(11,392,242)
Infrastructure	(581,430,132)	(19,132,063)	151,008	(600,411,187)
Total accumulated depreciation	<u>(624,733,193)</u>	<u>(22,526,338)</u>	<u>1,717,911</u>	<u>(645,541,620)</u>
Total capital assets, being depreciated, net	<u>229,697,465</u>	<u>(10,299,133)</u>	<u>(87,424)</u>	<u>219,310,908</u>
Governmental activities capital assets, net	<u>\$ 259,235,705</u>	<u>\$ 320,298</u>	<u>\$ (5,940,119)</u>	<u>\$ 253,615,884</u>

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**4. Capital assets - continued**

Primary Government

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type activities:</b>				
Capital assets, being depreciated:				
Vehicles	\$ 490,318	\$ -	\$ -	\$ 490,318
Equipment	<u>37,000</u>	<u>-</u>	<u>-</u>	<u>37,000</u>
 Total capital assets, being depreciated	 <u>527,318</u>	 <u>-</u>	 <u>-</u>	 <u>527,318</u>
Less accumulated depreciation for:				
Vehicles	(271,956)	(88,810)	-	(360,766)
Equipment	<u>(2,775)</u>	<u>(1,850)</u>	<u>-</u>	<u>(4,625)</u>
 Total accumulated depreciation	 <u>(274,731)</u>	 <u>(90,660)</u>	 <u>-</u>	 <u>(365,391)</u>
 Business-type activities capital assets, net	 <u>\$ 252,587</u>	 <u>\$ (90,660)</u>	 <u>\$ -</u>	 <u>\$ 161,927</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government	\$ 1,102,778
Judicial	14,872
Public safety	1,351,112
Public works	19,599,388
Health and welfare	159,275
Culture and recreation	274,778
Housing and development	<u>24,135</u>
Total depreciation expense - governmental activities	<u>\$ 22,526,338</u>

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**5. Defined Benefit Pension Plan**

**Plan Description**

The County sponsors the Association County Commissioners of Georgia Restated Pension Plan for Whitfield County Employees (The Plan), which is a defined benefit pension plan.

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. The Plan, through execution of the adoption agreement, is affiliated with the Association County Commissioners of Georgia Third Restated Defined Benefit Plan (The ACCG Plan), an agent multiple-employer pension plan, administered by GEBCorp. The ACCG, in its role as the Plan Sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document.

All full-time County employees who were hired before February 1, 2016 are eligible to participate in the Plan after completing three years of service. Benefits vest after five years of service. Participants become eligible to retire at the earlier of: a) age 65 with 5 years vested service or b) age 60 with 10 years of service. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.0% of average annual compensation up to \$6,600 plus 1.5% of average annual compensation in excess of \$6,600 plus \$36 for each year of service payable as a life annuity. For participants hired after January 1, 2003 the annual benefit is 1% of average annual compensation multiplied by years of service. Compensation is averaged over a five year period prior to retirement or termination. The Plan also provides benefits in the event of death or disability. These benefit provisions were established by an adoption agreement executed by the County Board of Commissioners.

County employees are not required to contribute to the Plan. The County contributes the entire cost of the Plan, using the actuarial basis described in the annual valuation report.

Retirees, beneficiaries, and disables receiving benefits	195
Terminated plan participants entitled to but not yet receiving benefits	328
Active employees participating in the plan	<u>408</u>
Total number of plan participants	<u>931</u>
Covered compensation for active participants	\$17,477,196

**Contributions**

The County is required to contribute an actuarially determined amount annually to the Pension Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statute 47-20. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**5. Defined Benefit Pension Plan - continued**

The Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish and amend from time to time the contribution rates for the County and its plan participants.

The County's required contribution for the year ended December 31, 2016 was \$1,310,742. Actual contributions for the year equaled \$500,000, or 38.1% of required contributions.

**Net Pension Liability**

The County's net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	3.0 percent, based on age
Investment rate of return	7.5 percent, net of Plan investment expense, Including inflation, Revised to 7.25% as of December 31, 2016

The actuarial assumptions used in the December 31, 2016 valuation were based on the results of an actuarial experience study for the period January 1, 2015 to December 31, 2015. In addition, mortality rates were based on the RP-2000 combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Fixed income	30%	25%-35%
Equities:		
Large cap	30%	25%-35%
Mid cap	5%	2.5%-10%
Small cap	5%	2.5%-10%
REIT	5%	2.5%-10%
International	15%	10%-20%
Multi cap	5%	2.5%-10%
Global allocation	5%	2.5%-10%
Total	<u>100%</u>	

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**5. Defined Benefit Pension Plan - continued**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.5 percent, revised to 7.25 at December 31, 2016. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in County's Net Pension Liability**

Changes in the County's net pension liability for the year ended December 31, 2016 were as follows:

	Increase(Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
<b>Balances at 12/31/15</b>	\$ 38,640,022	\$ 32,828,460	\$ 5,811,562
<b>Changes for the year:</b>			
Service Cost	509,289	-	509,289
Interest	2,839,652	-	2,839,652
Liability experience (gain/loss)	1,828,569	-	1,828,569
Assumption change	1,338,116	-	1,338,116
Contributions-employer	-	500,000	(500,000)
Contributions-employee	-	-	-
Net investment income	-	2,387,843	(2,387,843)
Benefit payments, including refunds of employee contributions	(1,556,011)	(1,556,011)	-
Administrative expense	-	(82,961)	82,961
Other changes	-	(260,299)	260,299
<b>Net changes</b>	<u>4,959,615</u>	<u>988,572</u>	<u>3,971,043</u>
<b>Balances at 12/31/16</b>	<u>\$ 43,599,637</u>	<u>\$ 33,817,032</u>	<u>\$ 9,782,605</u>

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**5. Defined Benefit Pension Plan - continued**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the County, calculated using the discount rate of 7.25 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or a 1-percentage-point higher (8.25 percent) than the current rate:

	<u>1% Decrease Rate (6.25%)</u>	<u>Current Discount Rate (7.25%)</u>	<u>1% Increase Rate (8.25%)</u>
County's net pension liability	\$ 15,818,843	\$ 9,782,605	\$ 4,783,884

**Pension Expense and Deferred Outflows of Resources and Deferred Inflow Resources to Pensions**

For the year ended December 31, 2016, the County recognized pension expense of \$500,000. The county reported deferred outflows of resources and deferred inflow of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 1,737,761	\$ -
Changes of assumptions	1,843,494	-
Net difference between projected and actual earnings on pension plan investment	<u>1,562,063</u>	<u>-</u>
Total	<u>\$ 5,143,318</u>	<u>\$ -</u>

Amounts reported as deferred outflows of resources and deferred inflow of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	
2017	1,552,554
2018	1,552,554
2019	1,475,819
2020	562,391

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**5. Defined Benefit Pension Plan - continued**

**Payable to the Pension Plan**

At December 31, 2016, the County reported a payable of \$500,000 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2016.

A copy of additional financial information from the Plan financial reports can be obtained from GEBCorp, 191 Peachtree Street NE, Suite 700, Atlanta, Georgia 30303.

In addition to the above retirement plan, of which the County is administrator, the following retirement plans are in effect but not under the direct control of the county:

- 1) Judges of the Probate Courts Retirement Fund of Georgia
- 2) Clerk of Superior Court Retirement Fund
- 3) Sheriffs' Retirement Fund of Georgia
- 4) Peace Officers' Annuity and Benefit Fund of Georgia

These plans provide for certain sums from marriage licenses, fees, fines and forfeitures to be remitted directly to the pension plans before the payment of any costs or other claims. GASB Statement No. 68 valuation reports and schedules can be found on their respective web site.

**6. 401 Defined Contribution Plan and 457 Deferred Compensation Plan**

Effective February 1, 2016, the County adopted the Association County Commissioners of Georgia Defined Contribution Plan, a 401(a) Defined Contribution Plan administered by GEBCorp. All full-time employees hired after January 31, 2016 are required to participate in the Plan. Participants are required to make a mandatory contribution into the 401(a) equal to 2% of their compensation, and the County contributes an equal amount. There is a graduated vesting schedule for employer contributions into the 401(a) as follows: 0-3 years (0%), 3-4 years (30%), 4-5 years (60%), 5 years or more (100%). Participants are always 100% vested in their own contribution to the 401(a) Plan.

Also effective on February 1, 2016, the County adopted the Association County Commissioners of Georgia Deferred Compensation Plan, a 457(b) Deferred Compensation Plan administered by GEBCorp. All full-time employees hired after January 31, 2016 are eligible to participate in the Plan. If participants elect to contribute to the 457(b) Plan, the County will make a matching contribution into the 401(a) Plan equal to 50% of the first 4% a participant contributes to the 457(b) up to a maximum 2%. Participants are always 100% vested in their contributions to the 457(b) Plan.

Plan provisions and contribution requirements are established and amended by the Board of Commissioners for both plans. For the year 2016, employer matching contributions totaled \$50,140, and there were no forfeitures for the year.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**7. Other Postemployment Benefits (OPEB) – Healthcare**

Plan Description – The Whitfield County Retiree Health Insurance Plan was established to provide post-employment benefits for eligible retirees and beneficiaries. The plan is a single-employer defined benefit health care plan providing coverage for medical and prescription drug benefits. The Board of Commissioners established the benefit provisions and may amend them as necessary. The Plan does not issue separate financial statements.

To be eligible for OPEB benefits, an employee must have been covered under the medical plan as an active member immediately prior to retirement, must be 1) at least age 60 with 10 years of service or 2) at least age 65 with 5 years of service. Employees hired after January 1, 2009 are not eligible for retiree insurance. Participants who are not eligible for retirement at the time of termination are not eligible for benefits from the plan. Retirees may not resume coverage under the plan once coverage has lapsed. For 2016, there were 13 retirees and dependents receiving benefits.

Funding policy – The funding policy of the County is to contribute to the plan the net claims paid during the year. The County covers the cost of administering the plan. The Board of Commissioners set the monthly contribution rates for active employees and retirees. 2016 contribution rates for retirees are as follows:

<u>Coverage</u>	<u>Retirees Costs</u>
Retiree	\$ 240.12
Retiree + one	428.28
Retiree + family	526.20

The Plan's required employer contributions for the plan years 2016, 2015, and 2014 were \$210,500, \$181,400 and \$155,600, respectively. Of the required employer contributions, the percentage contributed for plan years 2016, 2015 and 2014 were 186.28%, 127.3% and 605.5%, respectively.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**7. Other Postemployment Benefits (OPEB) – Healthcare – continued**

Annual OPEB cost and Net OPEB obligation – The County had an actuarial valuation performed for the plan as of January 1, 2016 for the plan year ending December 31, 2016 to determine the employer's annual required contribution (ARC) for the period. The following summarizes the cost and contribution at December 31, 2016:

Schedule of Employee Contributions

<u>Year Ended</u> <u>December 31,</u>	<u>Annual</u> <u>OPEB Cost</u>	<u>Employee</u> <u>Contribution</u>	<u>% of Annual</u> <u>OPEB</u> <u>Contributed</u>
2016	\$ (113,000)	\$ 210,500	-186.28%
2015	142,500	181,400	127.30%
2014	(25,700)	155,600	-605.50%
2013	(614,900)	166,900	-27.10%
2012	(896,800)	155,300	-17.30%

Schedule of Funding Progress

<u>Actuarial</u> <u>Valuation</u> <u>Date</u>	<u>Plan</u> <u>Assets</u>	<u>Accrued</u> <u>Liability</u>	<u>Unfunded</u> <u>Liability (UL)</u>	<u>Normal Cost</u>	<u>Funded</u> <u>Ratio</u>	<u>Annual</u> <u>Covered</u> <u>Payroll</u>	<u>UL as % of</u> <u>Covered</u> <u>Payroll</u>
1/1/2016	0	6,963,000	6,963,000	344,200	0%	14,246,200	48.9%
1/1/2014	0	7,020,700	7,020,700	454,700	0%	18,736,400	37.5%
1/1/2012	0	4,754,000	4,754,000	372,600	0%	17,652,200	26.9%

Schedule of Net OPEB Obligation (NOO)

<u>Plan Yea</u>	<u>BOY NOO</u>	<u>ARC</u>	<u>Annual OPEB Cost</u>			<u>Total</u>	<u>Contribution</u>	<u>EOY NOO</u>
			<u>Int</u>	<u>Adj</u>	<u>Total</u>			
2016	11,332,900	1,812,800	453,300	(2,379,100)	(113,000)	210,500	11,009,400	
2015	11,371,800	2,074,900	454,900	(2,387,300)	142,500	181,400	11,332,900	
2014	11,553,100	1,937,500	462,100	(2,425,300)	(25,700)	155,600	11,371,800	
2013	12,334,900	1,481,200	493,400	(2,589,500)	(614,900)	166,900	11,553,100	
2012	13,387,000	1,378,000	535,500	(2,810,300)	(896,800)	155,300	12,334,900	

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**7. Other Postemployment Benefits (OPEB) – Healthcare – continued**

Actuarial methods and assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the goal to reflect a long-term perspective.

Basis of Valuation

Current valuation date	January 1, 2016
Actuarial cost method	Projected Unit Credit
Amortization method	Level dollar, open, 5 years
Investment rate of return	4.0%
Inflation rate	2.5%
Medical cost trend rate	9% graded to 5% over 10 years

**8. Deferred Compensation Plan**

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, which is available to all full-time County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, and rights (until paid or made available to the employee or other beneficiary) are solely the property and rights of the employees.

The County has only minor administrative involvement and does not perform any investing for the plan. Due to the fact the County's role in management of the plan assets is basically limited to transmitting amounts withheld from payroll to an outside party responsible for administering the plan, the County does not report the assets of the Deferred Compensation Plan in the County's financial statements.

**9. Cafeteria Plan**

Whitfield County offers its employees a cafeteria plan created in accordance with Internal Revenue Code Section 125. The plan, available to all full-time County employees, allows any one or more of the following benefits to be acquired through salary redirection:

- Health Care Reimbursement (expenses not covered by group medical plan)
- Dependent Care Assistance
- Insurance Premium Payments
  - (a) Group Medical
  - (b) Group Term Life
  - (c) Dental
  - (d) Vision

The amount of salary redirection is determined by each participant prior to the beginning of the plan year end and is irrevocable for such year.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**9. Cafeteria Plan - continued**

Excess salary redirection amounts resulting from the failure of a participant to incur a qualified expense or to seek reimbursement in a timely manner is forfeited and credited to the benefit plan surplus. Surplus amounts are first used to defray administrative costs and experience losses with the remainder, if any, being distributed to participants on a per capita basis. Any potential charges for the administration of the plan are paid by the County. In 2016, there were no charges incurred.

**10. Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Government carries commercial insurance. Only liability coverage is maintained for County vehicles. The County established a limited risk management program for employee health insurance in 1992. Premiums are available to pay claims, claims reserve, excess insurance coverage and administrative costs of the program. During the fiscal year 2016, a total of \$5,065,700 was paid in benefits. An excess coverage insurance policy covers individual claims in excess of \$100,000. Based upon past claims history, claims incurred but not reported are considered to be immaterial and have not been accrued.

The County participates with other governments in the State as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Association County Commissioners of Georgia (ACCG) Workers' Compensation Self Insurance Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments. As part of these risk pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pool's agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The funds are used to defend and protect the members of the pools against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. These funds are to be used to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the current year have not exceeded the coverages.

Claims and Judgments – Description

Significant losses experienced by the County are covered by commercial insurance for all risks except employee health care for which the County retains the risk of loss. For insured risks there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or through prior years.

Claims Liabilities

The County records an estimated liability for indemnity health care, torts and other claims against the County. Claim liabilities are based on estimates of the ultimate cost of reportable claims (including future claim adjustment expenses) and an estimate for claims incurred but not reported based on historical experience.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**10. Risk Management - continued**

Unpaid Claim Liabilities

The fund establishes a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claims adjustment expenses.

The following represents the changes in approximate aggregate liabilities for the County from January 1, 2014 to December 31, 2016:

	HEALTH CARE
Liability balance December 31, 2013	\$ 219,065
Claims and changes in estimates	4,911,569
Claims payments	(4,871,408)
Liability balance December 31, 2014	259,226
Claims and changes in estimates	5,557,188
Claims payments	(5,518,285)
Liability balance December 31, 2015	298,129
Claims and changes in estimates	4,926,382
Claims payments	(5,065,700)
Liability balance December 31, 2016	\$ 158,811

**11. Long-Term Debt**

Note Payable – On April 6, 2010, the County executed a note to Spring Creek Properties, LLC for the purpose of purchasing real estate for the development of a recreational park in the west side of the County. The principal sum of the note is \$949,600 with annual payments of \$94,960 plus interest at 4.25% until December 31, 2019.

Note payable debt service requirements to maturity are as follows:

	Principal	Interest	Total
2017	\$ 94,960	\$ 12,107	\$ 107,067
2018	94,960	8,072	103,032
2019	94,960	4,036	98,996
	\$ 284,880	\$ 24,215	\$ 309,095

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**11. Long-Term Debt - continued**

Capital Lease

The County is obligated under capital leases that expire over the next two years. Included are the following amounts applicable to capital leases:

	Governmental Activities
Equipment	\$ 507,258
Accumulated depreciation	(416,887)
Net leased property	\$ 90,371

The present value of future minimum capital lease payments as of December 31, 2016 is as follows:

		Governmental Activities
	2017	\$ 97,909
	2018	14,650
Total minimum lease payments		112,559
Less amount representing interest		(1,846)
Present value of minimum lease payments		\$ 110,713

Intergovernmental Liability – In 1998, the County entered into a Utility Service Agreement with Dalton Utilities for the construction of water lines in the west side area of the county. In 2003, another agreement was entered into for the construction of water lines in the north side area. In 2007, the final phase of water lines was constructed. Dalton Utilities funded the costs of construction and Whitfield County guaranteed the payment of the interest on the outstanding debt for the projects. The payments on the first debt, beginning in 1999, are due quarterly over a twelve year period. The second agreement has payments beginning in 2003 for a nine year period, and the third agreement, beginning in 2007, has quarterly payments for ten years. Original debt on all phases was \$9,742,966. The annual requirements to amortize the intergovernmental liability outstanding at December 31, 2016 are as follows:

	Principal	Interest	Total
2017	\$ 25,508	\$ 329	\$ 25,837

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**11. Long-Term Debt - continued**

Intergovernmental Contract Payable - On August 13, 2015, the City of Dalton Building Authority issued \$26,940,000 revenue bonds at 1.297% for funding of the County and City of Dalton SPLOST projects. At that time, the County executed a contract which obligates them to pay the debt service obligations on their share of the SPLOST projects of \$18,434,044. Payments are due in annual installments of \$4,581,140 to \$4,700,887 through September 1, 2019 until the bonds are repaid. Intergovernmental contract payable debt service requirements to maturity are as follows:

	Principal	Interest	Total
2017	\$ 4,581,140	\$ 180,578	\$ 4,761,718
2018	4,640,671	121,160	4,761,831
2019	4,700,887	60,970	4,761,857
	\$13,922,698	\$ 362,708	\$14,285,406

Revenue Bonds

On December 18, 2009, the County issued bonds through the Dalton-Whitfield Joint Development Authority in the amount of \$3,625,000. The bonds bear interest of 3.63% with a final maturity of December 15, 2019. Proceeds from the sale of these bonds were used for the acquisition and development of land, including sewer for the Commerce Park I project. This project is to promote trade, commerce and economic development for the citizens of Whitfield County.

On June 29, 2010, the County issued Series 2010A bonds through the Dalton-Whitfield Joint Development Authority in the amount of \$3,775,000. These bonds bear interest of 2.97% with a final maturity of June 15, 2020. Proceeds from these bonds were used to acquire and develop land, including roads for the Carbondale Business Park.

On July 7, 2011, the County issued Series 2011 bonds through the Dalton-Whitfield Joint Development Authority in the amount of \$3,220,000. These bonds bear interest of 2.825% with a final maturity of June 15, 2021. Proceeds from these bonds were used to acquire land and the grading thereof, which is to be leased by the Authority to a company pursuant to a ground lease agreement for their construction of an advanced manufacturing facility.

On October 17, 2013, the County issued Series 2013 bonds through the Dalton-Whitfield Joint Development Authority in the amount of \$7,185,000. These bonds bear interest of 1.45% with a final maturity of April 1, 2018. Proceeds from these bonds were used for a public infrastructure project.

On June 10, 2015, the County issued Series 2015 Taxable Refunding Revenue bonds through the Dalton-Whitfield Joint Development Authority totaling \$4,885,000 with interest at 2.99% and annual installments of \$426,000 to \$556,000 through June 15, 2025. These bonds were issued to repay the County's outstanding Series 2010B bonds of \$4,775,000 plus issuance costs which were issued to acquire land for commercial and industrial development. The refunding reduced total debt service payments by \$614,097 over the next ten years, and the net present value cash-flow savings is \$528,329.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**11. Long-Term Debt - continued**

Pursuant to these bond issues, the County entered into intergovernmental contracts with the Dalton-Whitfield Joint Development Authority whereby the County has an unconditional obligation to provide funds for the bond payments. The County will exercise its power of taxation to the extent necessary, up to one mill per dollar of the assessed value of taxable property, to fulfill its obligation.

A summary of annual debt service requirements to the maturity for the bonds follows:

	Principal	Interest	Total
2017	\$ 3,233,000	\$ 279,501	\$ 3,512,501
2018	2,208,000	214,074	2,422,074
2019	1,651,000	159,291	1,810,291
2020	1,265,000	107,285	1,372,285
2021	859,000	76,168	935,168
2022-2025	2,128,000	129,586	2,257,586
	<u>\$ 11,344,000</u>	<u>\$ 965,905</u>	<u>\$ 12,309,905</u>

Changes in Long-Term Liabilities –

Long-term liability activity for the year ended December 31, 2016 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Notes Payable	\$ 379,840	\$ -	\$ (94,960)	\$ 284,880	\$ 94,960
Capital Lease	207,115	-	(96,402)	110,713	96,136
Intergovernmental Liabilities	18,584,321	-	(4,636,115)	13,948,206	4,606,648
Revenue Bonds	14,504,000	-	(3,160,000)	11,344,000	3,233,000
Compensated Absences	1,017,444	1,358,872	(1,277,149)	1,099,167	529,535
Total Governmental Activities	<u>\$ 34,692,720</u>	<u>\$ 1,358,872</u>	<u>\$ (9,264,626)</u>	<u>\$ 26,786,966</u>	<u>\$ 8,560,279</u>

Intergovernmental liabilities are liquidated by funds set aside from the special purpose local option sales tax in the debt service fund and from SPLOST revenues reported in the capital projects funds. The notes payable, capital lease, revenue bonds, compensated absences liability and net post-employment benefits obligation are liquidated by the general fund.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**12. Interfund Receivables/Payables and Transfers**

Interfund balances at December 31, 2016, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The County expects to repay all interfund balances within one year.

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Major Capital Projects Funds	\$ 1,738,007
General Fund	Non-major Governmental Funds	121,821
General Fund	Non-major Enterprise Fund	174,414
Non-major Governmental Funds	Non-major Governmental Funds	99,787
		<u>\$ 2,134,029</u>

Transfers out:

<u>Transfers in:</u>	<u>General Fund</u>	<u>Non-major Governmental Funds</u>	<u>Total</u>
General Fund	\$ -	\$ 67,267	\$ 67,267
Non-major Enterprise Fund	79,129	-	79,129
Non-major Governmental Funds	<u>3,289,036</u>	<u>136,269</u>	<u>3,425,305</u>
	<u>\$ 3,368,165</u>	<u>\$ 203,536</u>	<u>\$ 3,571,701</u>

Transfers are primarily used to move funds from the general fund to finance various programs accounted for in other funds. Transfers to the capital projects fund are resources for future capital expenditures. Transfers from non-major governmental funds to the general fund are to reimburse the general fund for personnel cost associated with grants. Interfund receivables/payables are due to timing differences and are expected to be reimbursed during the fiscal year ending December 31, 2017.

**13. Short-term Anticipation Notes**

The County issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund for operations. Short-term debt activity for the year ended December 31, 2016 was as follows:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Repayments</u>	<u>Ending Balance</u>
Tax anticipation notes	\$ -	\$ 5,880,000	\$(5,880,000)	\$ -

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

**14. Deficit Fund Balance**

As of December 31, 2016, the following fund reported a deficit fund balance:

Special Fire District	\$104,868
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This deficit will be alleviated by property taxes.

**15. Joint Ventures**

**Dalton-Whitfield Solid Waste Management**

The County and the City of Dalton share equally in operations of the Dalton-Whitfield Regional Solid Waste Management which operates solid waste disposal sites within Whitfield County. All budgetary and financial records are maintained by the City of Dalton. Administration is accomplished through a five member board with each government appointing two members and the fifth member being elected by the affirmative vote of the majority of the four appointed. Current expenses are funded through user fees and, if necessary, equal transfers from both governments. The County's equity interest in this joint venture is shown within the proprietary fund. The County's share of the resulting income or loss from the joint venture is shown separately as charge for services on the Statement of Activities.

State and federal laws and regulations require the Dalton-Whitfield Regional Solid Waste Management Authority to place a final cover on its landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the Authority reports a portion of the closure and post-closure care costs as a non-operating expense in each period based on landfill capacity used as of each balance sheet date.

The accrual for closure and post-closure cost is summarized by location as follows:

Landfill sites:	Westside	Old Dixie Phases 2,4 and 5	Old Dixie Phase 6 Cells 1 and 2	Old Dixie Phase 6 Cells 3 and 4	Balefill	Total
Estimated future costs:						
Closure	Completed	Completed	\$ 3,216,000	\$ 2,217,000	\$ 1,767,000	\$ 7,200,000
Post-closure	\$ 582,000	\$ 1,437,000	2,165,000	1,493,000	1,243,000	6,920,000
	582,000	1,437,000	5,381,000	3,710,000	3,010,000	14,120,000
Percentage of total landfill capacity used as of 12/31/16	100%	100%	100%	60.5%	70.0%	
	582,000	1,437,000	5,381,000	2,243,000	2,107,000	11,750,000
Land acquisition	50,000	-	-	-	-	50,000
Accrual at 12/31/16	\$ 632,000	\$ 1,437,000	\$ 5,381,000	\$ 2,243,000	\$ 2,107,000	\$ 11,800,000

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**15. Joint Ventures - continued**

The Authority will record the remaining estimated cost of closure and post-closure care costs of \$2,320,000 as the remaining capacity is filled. Estimated remaining landfill life is more than 30 years. The above estimates are based on what it would cost to perform all closure and post-closure care in 2016. Actual costs when incurred may be higher due to inflation, changes in technology, or changes in laws and regulations.

The Authority's landfill closure and post-closure requirements are being funded from user fees and interest earned from investments. If these revenues are inadequate or additional post-closure care requirements are determined, these costs may need to be covered by charges to future landfill users.

According to the latest inspection reports issued by the Georgia Department of Natural Resources, dated July 9, 2016, the Dalton-Whitfield Regional Solid Waste Management Authority was in compliance for closure and post-closure care financial assurance requirement for the 2015 year.

Condensed audited financial statements for the DWRSWMA at December 31, 2016 are as follows:

<u>Assets and Deferred Outflows</u>	
Current assets	\$ 19,792,999
Capital assets-net	18,285,433
Deferred outflows of resources	177,318
Total assets and deferred outflows	\$ 38,255,750
<u>Liabilities, Deferred Inflows, and Net Position</u>	
Current liabilities	\$ 459,388
Non-current liabilities	13,731,428
Deferred inflows of resources	78,850
Net position	23,986,084
Total liabilities and net position	\$ 38,255,750
<u>Statements of Revenues and Expenses</u>	
Operating revenues	\$ 6,821,268
Operating expenses	(3,891,712)
Depreciation	(1,472,319)
Operating income	1,457,237
Non-operating expenses	(256,466)
Increase in net position	\$ 1,200,771

**Northwest Georgia Trade & Convention Center Authority**

The County participates with the City of Dalton in the Northwest Georgia Trade and Convention Center Authority. All budgetary and financial records are maintained by the City of Dalton. The County and City of Dalton share equally in the operations of the NWGTCCA, which operates to promote tourism, conventions, special events, and trade shows. Current expenses are funded through user fees, and, if necessary, equal transfers from both governments.

In 2003, the contractual authority converted to a legislative authority containing a seven member board composed of two members appointed by the City, two members appointed by the County, and three members, appointed by the four City and County appointees, representing the lodging, restaurant, and tourism industries respectively.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**15. Joint Ventures - continued**

The City of Dalton and Whitfield County shall each be required to fund one half (1/2) of an agreed-upon annual appropriation as the local government contributions to the Northwest Georgia Trade & Convention Center Authority.

Condensed audited financial statements for the Northwest Georgia Trade and Convention Center Authority at December 31, 2016 are as follows:

<u>Assets</u>	
Current assets	\$ 981,183
Capital assets-net	9,981,326
Total assets	<u>\$ 10,962,509</u>
 <u>Liabilities and Net Position</u>	
Current liabilities	\$ 796,568
Net position	10,165,941
Total liabilities and net position	<u>\$ 10,962,509</u>
 <u>Statements of Revenues and Expenses</u>	
Operating revenues	\$ 1,442,274
Operating expenses	(1,850,766)
Depreciation	(515,165)
Operating loss	(923,657)
Non-operating income	9,428
Transfers in	1,223,013
Change in net position	<u>\$ 308,784</u>

**Dalton-Whitfield Joint Development Authority**

The County participates with the City of Dalton in the Dalton-Whitfield Joint Development Authority. All budgetary and financial records are maintained by the City of Dalton. The Dalton-Whitfield Joint Development Authority issued separate audited financial statements.

The County and City of Dalton share equally in operations of the Dalton-Whitfield Joint Development Authority, which operates to promote economic development within the City of Dalton and Whitfield County. Current expenditures are funded through equal transfer from both governments. The County's share of the resulting income or loss from the joint venture is shown separately as charge for services on the Statement of Activities.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**15. Joint Ventures - continued**

Condensed audited financial statements for the Dalton-Whitfield Joint Development Authority at December 31, 2016 are as follows:

<u>Assets</u>	
Current assets	\$ 695,012
Capital assets-net	7,969
Total assets	<u>\$ 702,981</u>
<u>Liabilities and Net Position</u>	
Current liabilities	\$ 211,438
Net position	491,543
Total liabilities and net position	<u>\$ 702,981</u>
<u>Statements of Revenues and Expenses</u>	
Operating revenues	\$ 661,123
Operating expenses	<u>(331,778)</u>
Change in net position	329,345
Beginning net position	<u>162,198</u>
Ending net position	<u>\$ 491,543</u>

**Northwest Georgia Regional Commission**

Under Georgia law, the County, in conjunction with other cities and counties in the Northwest area, is a member of the Northwest Georgia Regional Commission (NWGRC). Membership in NWGRC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of the NWGRC. Membership in the NWGRC includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for obligations of the NWGRC. During the year, the County paid \$66,892 in dues to the NWGRC. The financial requirements of the County related to the NWGRC are limited to the amount of its annual dues. Separate financial statements may be obtained from the NWGRC, 503 W. Waugh Street, Dalton, Georgia 30720.

**16. Component Unit**

The Whitfield County Department of Public Health is the only discretely presented component unit in the financial statements of Whitfield County, Georgia at December 31, 2016. The information shown on the component unit is extracted from the June 30, 2016 audited financial statements.

**17. Commitments and Contingencies**

**Legal Proceedings** - The County is a defendant in various lawsuits. An accrual of \$100,000, representing the County's liability insurance deductible, was recorded at December 31, 2016 in the general fund.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**17. Commitments and Contingencies - continued**

**Self-Insurance Programs** - The County is self-insured for employee health claims

**Grant Programs** - Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

**18. Hotel/Motel Tax**

Whitfield County, Georgia levies a hotel/motel tax in accordance with the provisions of OCGA 48-13-51. The amount expended for 2016 was \$257,608, which represents 100% of the tax receipts.

**19. Tax Abatements**

The County uses property tax abatement agreements with five local businesses under the Economic Development Tax Abatement Program. The tax abatement programs were created through the passage of a resolution by the Board of Commissioners, the City of Dalton and the Dalton Whitfield County Joint Development Authority (DWCJDA) on August 7, 2007. The DWCJDA was created under the Development Authorities law, pursuant to the provisions of O.C.G.A. 36-62-5.1. The DWCJDA offers ad valorem property tax abatements to entice new and expanding companies to select Whitfield County as the target of their investment for purposes of economic development.

The criteria that makes a company eligible for tax abatement through the DWCJDA includes the company providing new capital investment and/or new jobs to Whitfield County. The company must be willing to enter into a contractual agreement with the DWCJDA and willing to enter into a bond financed sale leaseback transaction (Industrial Revenue Bond) which transfers title to improvements (land, building, equipment) during the life of the tax deferral/abatement plan as provided by Georgia state law.

Sale-leaseback arrangements are used by the DWCJDA, whereby the property subject to abatement is transferred to a governmental entity. The public, as well as the local taxing jurisdictions, receives notice of the transfer pursuant to an industrial revenue bond validation. The DWCJDA issues such industrial revenue bonds to achieve property tax savings for companies meeting the criteria.

The amount of the tax abatement is determined when the company provides information on planned new jobs and community investment brought to the community, as well as other factors which include diversification, wage levels and project location. The tax deferral is for the period of the project and can last up to 15 years.

Each company that enters into a tax abatement transaction with the DWCJDA agrees that it will provide a certain amount of new community investment through an investment in personal and real property, and provide a certain amount of new jobs to Whitfield County. Each year of the abatement period the company is required to file an annual report with the DWCJDA which certifies the number of jobs and the amount of capital investment in the project. In the event the company fails to meet community investment or job goals, a percentage method described in each agreement is used to determine the shortfall percentage for the project. This shortfall percentage is multiplied by the amount of taxes abated for the year for the project to arrive at a recovery payment. This recovery payment is due with the annual report each year of the abatement.

**WHITFIELD COUNTY, GEORGIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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**19. Tax Abatements – continued**

The DWCJDA did not experience a reduction in tax revenues due to these abatements during 2016; however, the following governments were included as parties to these agreements and did agree to abate property taxes in the following amounts:

Whitfield County, Georgia	\$ 1,100,573
Whitfield County Board of Education	1,563,326
City of Dalton, Georgia	89,742
City of Dalton Board of Education	293,650

**WHITFIELD COUNTY, GEORGIA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY**  
**AND RELATED RATIOS**  
**December 31, 2016**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Total pension liability</b>			
Service cost	\$ 509,289	\$ 462,662	\$ 479,120
Interest	2,898,002	2,641,503	2,522,904
Assumption change	1,338,116	1,344,262	-
Benefit payments, including refunds of employee contributions	(1,614,361)	(1,525,835)	(1,420,706)
Experience (gain)/loss	<u>1,828,569</u>	<u>497,388</u>	<u>-</u>
<b>Net change in total pension liability</b>	4,959,615	3,419,980	1,581,318
<b>Total pension liability-beginning</b>	<u>38,640,022</u>	<u>35,220,042</u>	<u>33,638,724</u>
<b>Total pension liability-ending (a)</b>	<u>\$ 43,599,637</u>	<u>\$ 38,640,022</u>	<u>\$ 35,220,042</u>
 <b>Plan fiduciary net position</b>			
Contributions-employer	\$ 500,000	\$ 1,055,865	\$ 876,506
Contributions-employee	-	-	-
Net investment income	2,387,843	257,095	2,320,411
Benefit payments, including refunds of employee contributions	(1,556,011)	(1,470,684)	(1,369,355)
Administrative expense	(82,961)	(75,736)	(71,788)
Other	<u>(260,299)</u>	<u>(274,034)</u>	<u>(260,175)</u>
<b>Net change in plan fiduciary net position</b>	988,572	(507,494)	1,495,599
<b>Plan fiduciary net position-beginning</b>	<u>32,828,460</u>	<u>33,335,954</u>	<u>31,840,355</u>
<b>Plan fiduciary net position-ending (b)</b>	<u>\$ 33,817,032</u>	<u>\$ 32,828,460</u>	<u>\$ 33,335,954</u>
<b>Net pension liability-ending (a-b)</b>	<u>\$ 9,782,605</u>	<u>\$ 5,811,562</u>	<u>\$ 1,884,088</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	77.6%	85.0%	94.7%
<b>Covered-employee payroll</b>	17,477,196	15,716,628	15,939,437
<b>County's net pension liability as a percentage of covered-employee payroll</b>	56.0%	37.0%	11.8%

**WHITFIELD COUNTY, GEORGIA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
December 31, 2016**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Actuarially determined contribution	\$ 1,310,742	\$ 1,039,613	\$ 1,050,127
Contributions in relation to the actuarially determined contribution	<u>500,000</u>	<u>1,055,865</u>	<u>876,506</u>
Contribution deficiency (excess)	<u>\$ 810,742</u>	<u>\$ (16,252)</u>	<u>\$ 173,621</u>
Covered-employee payroll	\$ 17,477,196	\$ 15,716,628	\$ 15,939,437
Contributions as a percentage of covered-employee payroll	2.9%	6.7%	5.5%

**Notes to Schedule**

Valuation date:

Actuarially determined contribution rates are calculated as of January 1, 2016.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	15 years
Asset valuation method	5-year smoothed market
Inflation	3.0%
Salary increases	3.0% average, including inflation
Investment rate of return	7.5%, net of pension plan investment expense, including inflation, revised to 7.25% as of December 31, 2016

Pension schedules in the required supplementary information are intended to show information for ten years. Additional years' information will be displayed as it becomes available. 2014 is the first year that data has been measured in accordance with GASB Statement 68.

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

	<b>Non-Major Special Revenue Funds</b>	<b>Non-Major Debt Service Fund</b>	<b>Non-Major Capital Projects Fund</b>	<b>Total Non-Major Governmental Funds</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 2,035,515	\$ 28,030	\$ 2,019,873	\$ 4,083,418
Receivables (net of allowance for uncollectibles) -				
Taxes	471,711	-	-	471,711
Accounts	245,024	-	-	245,024
Due from other funds	99,787	-	-	99,787
Due from other governments	143,360	-	-	143,360
Prepaid items	18,750	-	-	18,750
<b>TOTAL ASSETS</b>	<b>\$ 3,014,147</b>	<b>\$ 28,030</b>	<b>\$ 2,019,873</b>	<b>\$ 5,062,050</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 453,344	\$ -	\$ 252,183	\$ 705,527
Accrued liabilities	136,063	-	-	136,063
Due to other funds	221,608	-	-	221,608
<b>Total liabilities</b>	<b>811,015</b>	<b>-</b>	<b>252,183</b>	<b>1,063,198</b>
Deferred Inflows of Resources				
Unavailable revenues	272,366	-	-	272,366
<b>FUND BALANCES</b>				
Nonspendable	18,750	-	-	18,750
Restricted for:				
Judicial	1,207,496	-	-	1,207,496
Public safety	243,756	-	-	243,756
Housing and development	460,764	-	-	460,764
Construction and capital outlay	-	-	1,275,576	1,275,576
Debt service	-	28,030	-	28,030
Committed for:				
Construction and capital outlay	-	-	492,114	492,114
<b>Total fund balances</b>	<b>1,930,766</b>	<b>28,030</b>	<b>1,767,690</b>	<b>3,726,486</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 3,014,147</b>	<b>\$ 28,030</b>	<b>\$ 2,019,873</b>	<b>\$ 5,062,050</b>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

	<b>Non-Major Special Revenue Funds</b>	<b>Non-Major Debt Service Fund</b>	<b>Non-Major Capital Projects Fund</b>	<b>Total Non-Major Governmental Funds</b>
<b>REVENUES</b>				
Taxes	\$ 6,769,710	\$ -	\$ -	\$ 6,769,710
Intergovernmental revenues	1,186,070	1,700,000	-	2,886,070
Charges for services	1,769,568	-	-	1,769,568
Fines, forfeitures and penalties	554,551	-	-	554,551
Investment earnings	606	-	6,042	6,648
Contributions and donations	3,750	-	185,000	188,750
Miscellaneous	16,168	-	-	16,168
Total revenues	<u>10,300,423</u>	<u>1,700,000</u>	<u>191,042</u>	<u>12,191,465</u>
<b>EXPENDITURES</b>				
<b>Current -</b>				
Judicial	597,353	-	-	597,353
Public safety	8,818,596	-	-	8,818,596
Public works	419,964	-	-	419,964
Health and welfare	180,110	-	-	180,110
Culture and recreation	381,389	-	-	381,389
Housing and development	729,744	-	-	729,744
Capital outlay	-	-	5,995,466	5,995,466
<b>Debt service</b>				
Principal retirement	-	1,778,769	94,025	1,872,794
Interest and fiscal charges	-	50,102	6,583	56,685
Total expenditures	<u>11,127,156</u>	<u>1,828,871</u>	<u>6,096,074</u>	<u>19,052,101</u>
Excess (deficiency) of revenues over expenditures	<u>(826,733)</u>	<u>(128,871)</u>	<u>(5,905,032)</u>	<u>(6,860,636)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of capital assets	25,924	-	-	25,924
Transfers in	593,226	-	2,832,080	3,425,306
Transfers out	(161,395)	-	(42,141)	(203,536)
Total other financing sources (uses)	<u>457,755</u>	<u>-</u>	<u>2,789,939</u>	<u>3,247,694</u>
Net change in fund balances	(368,978)	(128,871)	(3,115,093)	(3,612,942)
<b>FUND BALANCES - beginning of year</b>	<u>2,299,744</u>	<u>156,901</u>	<u>4,882,783</u>	<u>7,339,428</u>
<b>FUND BALANCES - end of year</b>	<u>\$ 1,930,766</u>	<u>\$ 28,030</u>	<u>\$ 1,767,690</u>	<u>\$ 3,726,486</u>

**GENERAL FUND  
A MAJOR FUND**

The General Fund accounts for all sources and uses of financial resources applicable to the general operations of county government which are not properly accounted for in another fund.

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

	<b>2016</b>	<b>2015</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 13,001,745	\$ 10,177,849
Investments	3,039	889,844
Receivables (net of allowance for uncollectibles of \$50,000) -		
Taxes	3,409,920	2,539,667
Accounts	202,481	221,247
Due from other funds	2,034,242	2,968,232
Due from other governments	1,568,879	1,148,074
Prepaid items	368,221	369,163
<b>TOTAL ASSETS</b>	<b>\$ 20,588,527</b>	<b>\$ 18,314,076</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 1,286,051	\$ 1,401,466
Accrued liabilities	745,426	607,585
Due to other governments	458,233	631,268
Unearned revenue	53,525	63,025
Total liabilities	2,543,235	2,703,344
Deferred Inflows of Resources		
Unavailable revenues	2,191,394	1,766,154
<b>FUND BALANCE</b>		
Nonspendable -		
Prepaid items	368,221	369,163
Unassigned	15,485,677	13,475,415
Total fund balances	15,853,898	13,844,578
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 20,588,527</b>	<b>\$ 18,314,076</b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016	2015
<b>REVENUES</b>		
Taxes	\$ 36,118,937	\$ 31,330,323
Licenses and permits	436,518	493,552
Intergovernmental revenues	1,809,725	818,514
Charges for services	2,966,094	3,851,983
Fines, forfeitures and penalties	1,304,597	1,061,565
Investment earnings	4,026	5,006
Contributions and donations	3,650	6,000
Miscellaneous	963,848	941,245
Total revenues	43,607,395	38,508,188
<b>EXPENDITURES</b>		
General government	7,614,471	7,540,769
Judicial	5,762,921	5,632,617
Public safety	14,832,091	14,255,072
Public works	5,046,053	6,094,647
Health and welfare	368,934	453,984
Culture and recreation	902,234	867,998
Housing and development	1,840,302	1,636,107
Debt service	1,951,958	1,946,015
Total expenditures	38,318,964	38,427,209
Excess (deficiency) of revenues over expenditures	5,288,431	80,979
<b>OTHER FINANCING SOURCES (USES)</b>		
Sale of capital assets	21,787	76,267
Transfers in	67,267	59,804
Transfers out	(3,368,165)	(1,645,232)
Total other financing sources (uses)	(3,279,111)	(1,509,161)
Net change in fund balances	2,009,320	(1,428,182)
<b>FUND BALANCES - beginning of year</b>	<b>13,844,578</b>	<b>15,272,760</b>
<b>FUND BALANCES - end of year</b>	<b>\$ 15,853,898</b>	<b>\$ 13,844,578</b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Taxes -					
Property taxes	\$ 18,100,000	\$ 22,660,000	\$ 22,754,389	\$ 94,389	\$ 16,984,569
Motor vehicle and mobile home taxes	-	794,000	754,386	(39,614)	822,100
Motor vehicle title ad valorem tax	1,920,000	1,636,000	1,636,194	194	1,988,134
Alternative ad valorem tax	128,000	117,000	117,308	308	127,951
Local option sales taxes	10,084,000	9,848,000	9,848,729	729	10,448,099
Transfer taxes	50,000	88,000	88,347	347	75,851
Franchise taxes	350,000	424,000	424,218	218	398,615
Alcoholic beverage taxes	350,000	396,000	397,186	1,186	387,485
Business license taxes	98,000	98,000	98,180	180	97,519
<b>Total taxes</b>	<b>31,080,000</b>	<b>36,061,000</b>	<b>36,118,937</b>	<b>57,937</b>	<b>31,330,323</b>
Licenses and permits -					
Alcoholic beverage licenses	64,500	64,500	65,950	1,450	67,600
Zoning and business licenses	35,000	21,000	21,669	669	4,657
Building and mobile home permits	325,000	348,000	348,189	189	420,210
Other	1,000	150	710	560	1,085
<b>Total licenses and permits</b>	<b>425,500</b>	<b>433,650</b>	<b>436,518</b>	<b>2,868</b>	<b>493,552</b>
Intergovernmental revenues -					
United States Government	836,700	812,240	814,739	2,499	748,817
State of Georgia	795,000	795,000	795,543	543	948
City of Dalton	2,500	2,500	2,500	-	2,500
Dalton Utilities	-	-	-	-	10,203
Joint Development Authority	112,400	19,400	196,943	177,543	56,046
<b>Total intergovernmental revenues</b>	<b>1,746,600</b>	<b>1,629,140</b>	<b>1,809,725</b>	<b>180,585</b>	<b>818,514</b>
Charges for services -					
Clerk of Court	393,000	372,000	373,007	1,007	374,952
Probate Court	193,000	210,000	210,998	998	203,526
Magistrate Court	240,000	199,500	198,810	(690)	221,438
Sheriff's Department	122,500	120,500	120,584	84	106,677
State of Georgia	10,000	56,000	53,385	(2,615)	829,758
Federal Government	44,000	48,000	48,298	298	55,592
City of Dalton, Georgia	275,600	264,480	264,703	223	281,323
Other cities	7,100	15,300	16,100	800	25,772
Jail	160,000	171,000	171,100	100	160,257

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES-continued</b>					
Charges for services - continued					
Tax Commissioner's Office	\$ 1,276,060	\$ 1,174,060	\$ 1,154,902	\$ (19,158)	\$ 1,179,754
Public Works	15,000	86,000	86,400	400	168,093
Board of Elections and Registrar	30,000	30,000	32,542	2,542	-
Animal Control	5,000	7,300	7,386	86	7,295
Parks and Recreation	159,500	147,000	147,973	973	149,574
Other	74,750	77,750	79,906	2,156	87,972
<b>Total charges for services</b>	<b>3,005,510</b>	<b>2,978,890</b>	<b>2,966,094</b>	<b>(12,796)</b>	<b>3,851,983</b>
Fines, forfeitures and penalties -					
Clerk of Court	350,000	499,000	499,409	409	415,544
Probate Court	595,000	685,000	694,944	9,944	569,472
Magistrate Court	55,000	102,000	102,186	186	67,762
Juvenile Court	20,000	8,000	8,058	58	8,787
<b>Total fines, forfeitures     and penalties</b>	<b>1,020,000</b>	<b>1,294,000</b>	<b>1,304,597</b>	<b>10,597</b>	<b>1,061,565</b>
Investment earnings -					
Interest	3,000	3,000	4,026	1,026	5,006
Contributions & Donations-Private Source -					
Private contributions	-	3,650	3,650	-	6,000
Miscellaneous -					
Whitfield County Board of Education	190,000	244,000	244,633	633	207,706
Murray County Board of Commissioners	297,150	281,150	281,493	343	300,434
State of Georgia	133,400	147,400	147,709	309	160,276
Other	248,000	288,400	290,013	1,613	272,829
<b>Total miscellaneous</b>	<b>868,550</b>	<b>960,950</b>	<b>963,848</b>	<b>2,898</b>	<b>941,245</b>
<b>TOTAL REVENUES</b>	<b>\$ 38,149,160</b>	<b>\$ 43,364,280</b>	<b>\$ 43,607,395</b>	<b>\$ 243,115</b>	<b>\$ 38,508,188</b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES</b>					
General Government -					
Administration -					
Personal services and employee benefits	\$ 270,321	\$ 276,541	\$ 275,565	\$ 976	\$ 283,547
Purchased and contracted services	52,650	71,175	70,669	506	78,931
Supplies	17,500	24,800	24,624	176	24,007
Other	1,000	1,000	1,000	-	6,000
Total Administration	<u>341,471</u>	<u>373,516</u>	<u>371,858</u>	<u>1,658</u>	<u>392,485</u>
Board of Elections -					
Personal services and employee benefits	318,505	317,281	316,522	759	225,573
Purchased and contracted services	69,345	70,245	69,828	417	60,237
Supplies	7,900	7,700	7,531	169	39,937
Total Board of Elections	<u>395,750</u>	<u>395,226</u>	<u>393,881</u>	<u>1,345</u>	<u>325,747</u>
Finance -					
Personal services and employee benefits	569,198	573,742	573,483	259	541,131
Purchased and contracted services	84,800	86,305	85,925	380	95,133
Supplies	13,400	12,800	12,628	172	10,477
Total Finance	<u>667,398</u>	<u>672,847</u>	<u>672,036</u>	<u>811</u>	<u>646,741</u>
Information Technology -					
Personal services and employee benefits	568,784	534,483	533,670	813	552,323
Purchased and contracted services	418,613	404,463	403,884	579	362,016
Supplies	55,900	77,050	76,742	308	106,206
Total Information Technology	<u>1,043,297</u>	<u>1,015,996</u>	<u>1,014,296</u>	<u>1,700</u>	<u>1,020,545</u>
Human Resources -					
Personal services and employee benefits	266,991	240,955	240,619	336	230,833
Purchased and contracted services	86,700	70,500	69,747	753	83,079
Supplies	30,100	25,550	24,589	961	21,574
Total Human Resources	<u>383,791</u>	<u>337,005</u>	<u>334,955</u>	<u>2,050</u>	<u>335,486</u>
Tax Commissioner -					
Personal services and employee benefits	1,133,951	1,148,782	1,148,685	97	1,165,072
Purchased and contracted services	167,230	162,930	162,411	519	142,204
Supplies	32,900	35,200	34,212	988	31,126
Total Tax Commissioner	<u>1,334,081</u>	<u>1,346,912</u>	<u>1,345,308</u>	<u>1,604</u>	<u>1,338,402</u>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
General Government - continued					
Tax Assessor -					
Personal services and employee benefits	\$ 1,203,988	\$ 1,219,231	\$ 1,219,177	\$ 54	\$ 1,235,203
Purchased and contracted services	121,813	101,398	99,768	1,630	76,074
Supplies	43,672	39,827	39,574	253	32,230
Total Tax Assessor	<u>1,369,473</u>	<u>1,360,456</u>	<u>1,358,519</u>	<u>1,937</u>	<u>1,343,507</u>
Board of Equalization -					
Purchased and contracted services	10,861	4,961	4,940	21	10,853
Purchased and contracted services	4,125	2,525	2,405	120	-
Supplies	220	300	295	5	128
Total Board of Equalization	<u>15,206</u>	<u>7,786</u>	<u>7,640</u>	<u>146</u>	<u>10,981</u>
Buildings and Grounds -					
Personal services and employee benefits	681,342	677,274	676,229	1,045	650,127
Purchased and contracted services	115,560	104,049	103,082	967	116,724
Supplies	550,500	454,111	452,970	1,141	468,009
Total Buildings and Grounds	<u>1,347,402</u>	<u>1,235,434</u>	<u>1,232,281</u>	<u>3,153</u>	<u>1,234,860</u>
Public Information -					
Personal services and employee benefits	27,013	28,438	28,414	24	28,463
Purchased and contracted services	600	600	598	2	596
Supplies	5,200	5,500	5,474	26	5,659
Total Public Information	<u>32,813</u>	<u>34,538</u>	<u>34,486</u>	<u>52</u>	<u>34,718</u>
Non-departmental -					
Contingency	500,000	-	-	-	-
Attorney Fees	200,000	221,625	221,616	9	218,535
Liability Insurance	442,000	445,800	445,783	17	455,481
Audit Fees	108,000	105,600	105,600	-	107,695
General Administrative Fees	76,000	76,220	76,212	8	75,586
Total Non-departmental	<u>1,326,000</u>	<u>849,245</u>	<u>849,211</u>	<u>34</u>	<u>857,297</u>
<b>Total General Government</b>	<b><u>8,256,682</u></b>	<b><u>7,628,961</u></b>	<b><u>7,614,471</u></b>	<b><u>14,490</u></b>	<b><u>7,540,769</u></b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
Judicial -					
Judicial Administration -					
Personal services and employee benefits	\$ 332,996	\$ 338,870	\$ 338,778	\$ 92	\$ 327,463
Purchased and contracted services	205,380	204,930	204,453	477	209,858
Supplies	13,800	20,800	20,441	359	14,425
Total Judicial Administration	<u>552,176</u>	<u>564,600</u>	<u>563,672</u>	<u>928</u>	<u>551,746</u>
Judge Morris' Office -					
Personal services and employee benefits	19,377	19,868	19,867	1	20,585
Purchased and contracted services	32,380	25,680	25,280	400	28,577
Supplies	3,550	5,150	4,675	475	3,279
Total Judge Morris' Office	<u>55,307</u>	<u>50,698</u>	<u>49,822</u>	<u>876</u>	<u>52,441</u>
Judge Boyett's Office -					
Personal services and employee benefits	19,377	19,868	19,867	1	20,585
Purchased and contracted services	32,330	30,680	30,523	157	25,533
Supplies	2,950	3,750	3,276	474	3,128
Total Judge Boyett's Office	<u>54,657</u>	<u>54,298</u>	<u>53,666</u>	<u>632</u>	<u>49,246</u>
Judge Wilbanks' Office -					
Personal services and employee benefits	19,377	19,477	19,476	1	20,419
Purchased and contracted services	32,330	31,330	30,990	340	27,882
Supplies	3,000	3,900	3,446	454	3,432
Total Judge Adams' Office	<u>54,707</u>	<u>54,707</u>	<u>53,912</u>	<u>795</u>	<u>51,733</u>
Judge Partain's Office -					
Personal services and employee benefits	19,377	19,868	19,867	1	20,585
Purchased and contracted services	32,630	28,730	28,382	348	32,463
Supplies	3,150	4,250	3,852	398	3,570
Total Judge Partain's Office	<u>55,157</u>	<u>52,848</u>	<u>52,101</u>	<u>747</u>	<u>56,618</u>
Clerk of Superior Court -					
Personal services and employee benefits	734,899	740,272	740,176	96	713,564
Purchased and contracted services	111,450	106,312	105,130	1,182	99,800
Supplies	20,370	15,438	15,365	73	14,316
Total Clerk of Superior Court	<u>866,719</u>	<u>862,022</u>	<u>860,671</u>	<u>1,351</u>	<u>827,680</u>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
Judicial - continued					
District Attorney -					
Personal services and employee benefits	\$ 481,430	\$ 488,430	\$ 488,317	\$ 113	\$ 162,249
Purchased and contracted services	605,500	657,008	656,843	165	870,933
Supplies	36,000	36,262	36,018	244	41,925
Total District Attorney	<u>1,122,930</u>	<u>1,181,700</u>	<u>1,181,178</u>	<u>522</u>	<u>1,075,107</u>
Magistrate Court -					
Personal services and employee benefits	842,334	816,264	815,932	332	813,134
Purchased and contracted services	94,300	84,400	82,874	1,526	79,203
Supplies	23,400	15,400	14,180	1,220	16,804
Total Magistrate Court	<u>960,034</u>	<u>916,064</u>	<u>912,986</u>	<u>3,078</u>	<u>909,141</u>
Probate Court -					
Personal services and employee benefits	423,456	413,085	412,694	391	414,542
Purchased and contracted services	46,925	38,925	37,347	1,578	37,854
Supplies	12,182	14,582	14,457	125	10,563
Total Probate Court	<u>482,563</u>	<u>466,592</u>	<u>464,498</u>	<u>2,094</u>	<u>462,959</u>
Juvenile Court -					
Personal services and employee benefits	704,781	734,285	734,225	60	653,976
Purchased and contracted services	191,500	164,000	161,241	2,759	173,853
Supplies	17,700	16,500	15,909	591	17,365
Total Juvenile Court	<u>913,981</u>	<u>914,785</u>	<u>911,375</u>	<u>3,410</u>	<u>845,194</u>
Public Defender -					
Personal services and employee benefits	553,790	553,210	553,086	124	54,805
Purchased and contracted services	113,175	97,475	96,828	647	687,003
Supplies	10,000	9,250	9,126	124	8,944
Total Public Defender	<u>676,965</u>	<u>659,935</u>	<u>659,040</u>	<u>895</u>	<u>750,752</u>
<b>Total Judicial</b>	<b><u>5,795,196</u></b>	<b><u>5,778,249</u></b>	<b><u>5,762,921</u></b>	<b><u>15,328</u></b>	<b><u>5,632,617</u></b>
Public Safety -					
Sheriff's Department -					
Personal services and employee benefits	5,636,688	5,872,232	5,872,089	143	5,601,500
Purchased and contracted services	389,100	367,170	365,883	1,287	285,893
Supplies	530,500	521,950	531,461	(9,511)	526,256
Total Sheriff's Department	<u>6,556,288</u>	<u>6,761,352</u>	<u>6,769,433</u>	<u>(8,081)</u>	<u>6,413,649</u>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
Public Safety - continued					
Correctional Center -					
Personal services and employee benefits	\$ 5,195,324	\$ 5,358,363	\$ 5,358,129	\$ 234	\$ 5,218,288
Purchased and contracted services	1,315,750	1,346,650	1,345,817	833	1,258,957
Supplies	559,900	556,328	555,653	675	605,242
Total Correctional Center	<u>7,070,974</u>	<u>7,261,341</u>	<u>7,259,599</u>	<u>1,742</u>	<u>7,082,487</u>
Coroner -					
Personal services and employee benefits	62,524	60,459	60,145	314	43,960
Purchased and contracted services	71,550	38,150	37,524	626	29,498
Supplies	8,500	1,600	930	670	136
Total Coroner	<u>142,574</u>	<u>100,209</u>	<u>98,599</u>	<u>1,610</u>	<u>73,594</u>
Animal Control -					
Personal services and employee benefits	158,888	161,985	160,454	1,531	159,141
Purchased and contracted services	19,300	17,655	17,641	14	17,036
Supplies	16,500	17,645	17,023	622	19,155
Total Animal Control	<u>194,688</u>	<u>197,285</u>	<u>195,118</u>	<u>2,167</u>	<u>195,332</u>
Emergency Management -					
Personal services and employee benefits	129,263	126,790	126,107	683	116,678
Purchased and contracted services	46,670	63,942	62,594	1,348	43,308
Supplies	18,600	21,568	20,641	927	30,024
Total Emergency Management	<u>194,533</u>	<u>212,300</u>	<u>209,342</u>	<u>2,958</u>	<u>190,010</u>
Emergency Medical Services	<u>300,000</u>	<u>300,000</u>	<u>300,000</u>	<u>-</u>	<u>300,000</u>
<b>Total Public Safety</b>	<b><u>14,459,057</u></b>	<b><u>14,832,487</u></b>	<b><u>14,832,091</u></b>	<b><u>396</u></b>	<b><u>14,255,072</u></b>
Public Works -					
Public Works -					
Personal services and employee benefits	3,299,649	3,235,288	3,231,875	3,413	3,198,906
Purchased and contracted services	552,650	566,961	564,775	2,186	590,211
Supplies	2,481,547	1,256,269	1,249,403	6,866	2,305,530
<b>Total Public Works</b>	<b><u>6,333,846</u></b>	<b><u>5,058,518</u></b>	<b><u>5,046,053</u></b>	<b><u>12,465</u></b>	<b><u>6,094,647</u></b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
Health and Welfare -					
Physical and Mental Health	\$ 250,000	\$ 250,000	\$ 250,000	\$ -	\$ 250,000
Family Support Council	10,000	10,000	10,000	-	8,000
Greenhouse Advocacy	12,000	12,000	12,000	-	12,000
Family and Children Services	80,000	80,000	80,000	-	80,000
Department of Veterans Services	1,000	1,000	984	16	984
Pauper fund	45,000	16,000	15,950	50	103,000
<b>Total Health and Welfare</b>	<b>398,000</b>	<b>369,000</b>	<b>368,934</b>	<b>66</b>	<b>453,984</b>
Culture and Recreation -					
Parks and Recreation -					
Personal services and employee benefits	476,972	427,930	425,627	2,303	381,778
Purchased and contracted services	128,050	138,370	137,365	1,005	118,864
Supplies	405,100	340,819	339,242	1,577	367,356
<b>Total Culture and Recreation</b>	<b>1,010,122</b>	<b>907,119</b>	<b>902,234</b>	<b>4,885</b>	<b>867,998</b>
Housing and Development -					
County Extension Service -					
Personal services and employee benefits	57,038	45,138	44,102	1,036	57,567
Purchased and contracted services	40,095	34,847	34,739	108	26,645
Supplies	14,225	15,973	15,971	2	14,390
<b>Total County Extension Service</b>	<b>111,358</b>	<b>95,958</b>	<b>94,812</b>	<b>1,146</b>	<b>98,602</b>
Inspections and Enforcement -					
Personal services and employee benefits	324,008	322,787	321,508	1,279	323,480
Purchased and contracted services	19,600	10,933	10,109	824	10,241
Supplies	17,500	15,800	13,597	2,203	11,879
<b>Total Inspections and Enforcement</b>	<b>361,108</b>	<b>349,520</b>	<b>345,214</b>	<b>4,306</b>	<b>345,600</b>
County Planner -					
Purchased and contracted services	48,000	48,000	48,000	-	48,000
<b>Total County Planner</b>	<b>48,000</b>	<b>48,000</b>	<b>48,000</b>	<b>-</b>	<b>48,000</b>
Metropolitan Planning Organization -					
Personal services and employee benefits	60,171	62,522	62,427	95	53,994
Purchased and contracted services	119,515	2,110	1,401	709	27,829
Supplies	3,500	4,800	4,534	266	9,611
<b>Total Metropolitan Planning Organization</b>	<b>183,186</b>	<b>69,432</b>	<b>68,362</b>	<b>1,070</b>	<b>91,434</b>

**WHITFIELD COUNTY, GEORGIA  
GENERAL FUND  
DETAILED SCHEDULE OF REVENUES AND EXPENDITURES -  
BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

concluded

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>EXPENDITURES - continued</b>					
Housing and Development - continued					
County Engineer -					
Personal services and employee benefits	\$ 534,879	\$ 590,414	\$ 589,500	\$ 914	\$ 490,882
Purchased and contracted services	24,100	15,300	15,042	258	9,720
Supplies	29,050	11,850	10,603	1,247	17,015
Total County Engineer	<u>588,029</u>	<u>617,564</u>	<u>615,145</u>	<u>2,419</u>	<u>517,617</u>
Non-departmental -					
Timber Protection	7,868	7,868	7,868	-	7,868
D/W Community Development Corp.	90,000	90,000	90,000	-	80,000
Intergovernmental Payments	600,394	571,394	570,901	493	446,986
Total non-departmental	698,262	669,262	668,769	493	534,854
<b>Total Housing and Development</b>	<b><u>1,989,943</u></b>	<b><u>1,849,736</u></b>	<b><u>1,840,302</u></b>	<b><u>9,434</u></b>	<b><u>1,636,107</u></b>
Debt Service -					
Principal payments	1,600,960	1,600,960	1,600,960	-	1,519,796
Interest payments	347,030	346,130	345,998	132	413,719
Issuance costs	30,000	5,000	5,000	-	12,500
Total Debt Service	<u>1,977,990</u>	<u>1,952,090</u>	<u>1,951,958</u>	<u>132</u>	<u>1,946,015</u>
<b>TOTAL EXPENDITURES</b>	<b><u>40,220,836</u></b>	<b><u>38,376,160</u></b>	<b><u>38,318,964</u></b>	<b><u>57,196</u></b>	<b><u>38,427,209</u></b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b><u>\$ (2,071,676)</u></b>	<b><u>\$ 4,988,120</u></b>	<b><u>\$ 5,288,431</u></b>	<b><u>\$ 300,311</u></b>	<b><u>\$ 80,979</u></b>

## NON-MAJOR SPECIAL REVENUE FUNDS

These operating funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or for major capital projects) that are legally restricted as to use by the Federal or State Government and special purpose funds established by the County Board of Commissioners.

**Governmental Law Library Fund** - accounts for revenues and expenditures associated with maintaining a law library for attorneys practicing in state and county courts.

**JDA Project Fund** - accounts for revenues and expenditures associated with economic development activities for the purpose of expanding and developing Carbondale Business Park.

**District Attorney Forfeiture Fund** - accounts for revenues and expenditures associated with seized property through court ordered forfeitures for the purpose of enhancing law enforcement.

**Sheriff's Forfeiture Fund** - accounts for revenues and expenditures associated with seized property through court ordered forfeitures for the purpose of enhancing law enforcement.

**911 Emergency System** - accounts for revenues and expenditures associated with providing emergency services to telephone subscribers in Whitfield County.

**Whitfield County Neighborhood Stabilization Program** - accounts for revenues and expenditures associated with the purchase and redevelopment of foreclosed upon homes and residential properties, and can be used to purchase and rehabilitate homes and residential properties that have been abandoned or foreclosed upon in order to sell, rent, or redevelopment.

**Conasauga A.D.R. Program** - accounts for revenues and expenditures used to resolve cases before they reach the main court system by arbitration or mediation.

**Divorce Seminar Fund** - accounts for revenues and expenditures associated with the mandated course for anyone seeking divorce who has children.

**Juvenile Service Fund** - accounts for revenues and expenditures associated with juvenile court ordered supervision fees.

**Local Victim Assistance Program** - accounts for revenues and expenditures associated with a program to assist victims of crimes or abuse.

**Drug Abuse Treatment and Education** - accounts for revenues and expenditures associated with drug abuse treatment and education programs relating to controlled substances and marijuana.

**Byrne Memorial JAG/Drug Court Programs** - accounts for revenues and expenditures associated with funds provided under the Edward Byrne Memorial Justice Assistance Grant Program, the Adult Drug Court Discretionary Grant Program: Enhancement, and the State of Georgia Accountability Court Funding Program.

**Community Housing Improvements Program** - accounts for revenues and expenditures associated with the Community Development Block Grant (CDBG) to support a housing rehabilitation program to assist qualified homeowners with housing repairs.

**Homeland Security Grant** - accounts for revenues and expenditures associated with funds provided by the Department of Homeland Security to help build and enhance capabilities to prevent, protect against, respond to, and recover from terrorist attacks, major disasters and other emergencies in accordance with the goals and objectives of the State Strategic Plan.

**Accountability Courts Grant Program** - accounts for revenues and expenditures associated with funds provided through the Criminal Justice Coordinating Council to establish specialty courts or dockets to address offenders arrested for drug charges or mental health issues.

**Georgia Civil War Heritage Trails** - accounts for revenues from other governments and expenditures associated with the State of Georgia Civil War Heritage Trails project.

**Special Fire District** – accounts for the special tax district to include all areas of Whitfield County outside the municipal limits of the City of Dalton which was created for the purpose of providing adequate and equitable funding for the Whitfield County Fire Department.

**Jointly Funded District** - accounts for the special tax district created to include all areas of Whitfield County outside the municipal limits of the City of Dalton for the purpose of providing adequate and equitable funding of certain jointly funded services between Whitfield County and the City of Dalton. Such jointly funded services include Whitfield County's contribution toward the Dalton-Whitfield County Joint Development Authority (JDA), the Dalton Regional Library, and the Dalton-Whitfield Senior Center.

**Solid Waste District** - accounts for the special tax district to include all areas of Whitfield County outside the municipal limits of the City of Dalton for the purpose of providing adequate and equitable funding of solid waste services within such areas.

**Hotel/Motel Tax Fund** - accounts for revenues and expenditures associated with the county's hotel/motel room tax.

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

	<u>Governmental Law Library Fund</u>	<u>JDA Project Fund</u>	<u>District Attorney Forfeiture Fund</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 85,204	\$ 250	\$ 20,317
Receivables (net of allowance for uncollectibles) -			
Taxes	-	-	-
Accounts	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Prepaid items	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 85,204</u>	<u>\$ 250</u>	<u>\$ 20,317</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ 250	\$ 1,207
Accrued liabilities	-	-	-
Due to other funds	-	-	-
<b>Total liabilities</b>	<u>-</u>	<u>250</u>	<u>1,207</u>
Deferred Inflows of Resources			
Unavailable revenues	-	-	-
<b>FUND BALANCES</b>			
Nonspendable	-	-	-
Restricted for:			
Judicial	85,204	-	19,110
Public safety	-	-	-
Housing and development	-	-	-
<b>Total fund balances</b>	<u>85,204</u>	<u>-</u>	<u>19,110</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 85,204</u>	<u>\$ 250</u>	<u>\$ 20,317</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

continued

<u>Sheriff's Forfeiture Fund</u>	<u>911 Emergency System</u>	<u>Whitfield County Neighborhood Stabilization Program</u>	<u>Conasauga A.D.R. Program</u>
\$ 118,834	\$ 134,247	\$ 83,718	\$ 281,093
-	-	-	-
2,257	224,247	-	-
-	-	-	-
-	-	-	882
-	18,750	-	-
<u>\$ 121,091</u>	<u>\$ 377,244</u>	<u>\$ 83,718</u>	<u>\$ 281,975</u>
\$ 41,869	\$ 62,212	\$ -	\$ -
-	26,880	-	-
-	-	100	-
<u>41,869</u>	<u>89,092</u>	<u>100</u>	<u>-</u>
-	-	-	-
-	18,750	-	-
-	-	-	281,975
79,222	269,402	-	-
-	-	83,618	-
<u>79,222</u>	<u>288,152</u>	<u>83,618</u>	<u>281,975</u>
<u>\$ 121,091</u>	<u>\$ 377,244</u>	<u>\$ 83,718</u>	<u>\$ 281,975</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

	<u>Divorce Seminar Fund</u>	<u>Juvenile Service Fund</u>	<u>Local Victim Assistance Program</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 1,868	\$ 36,019	\$ 4,805
Receivables (net of allowance for uncollectibles) -			
Taxes	-	-	-
Accounts	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	2,725
Prepaid items	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 1,868</u>	<u>\$ 36,019</u>	<u>\$ 7,530</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ -	\$ 4,565
Accrued liabilities	-	-	-
Due to other funds	-	-	2,965
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>7,530</u>
Deferred Inflows of Resources			
Unavailable revenues	-	-	-
<b>FUND BALANCES</b>			
Nonspendable	-	-	-
Restricted for:			
Judicial	1,868	36,019	-
Public safety	-	-	-
Housing and development	-	-	-
<b>Total fund balances</b>	<u>1,868</u>	<u>36,019</u>	<u>-</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 1,868</u>	<u>\$ 36,019</u>	<u>\$ 7,530</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

continued

<u>Drug Abuse Treatment and Education</u>	<u>Byrne Memorial JAG/Drug Court Programs</u>	<u>Community Housing Improvements Program</u>	<u>Homeland Security Grant</u>
\$ 783,996	\$ -	\$ 100	\$ -
-	-	-	-
-	-	-	-
2,175	-	-	1,310
-	-	-	-
<u>\$ 786,171</u>	<u>\$ -</u>	<u>\$ 100</u>	<u>\$ 1,310</u>
\$ 1,623	\$ -	\$ -	\$ -
1,228	-	-	-
-	-	100	1,310
<u>2,851</u>	<u>-</u>	<u>100</u>	<u>1,310</u>
-	-	-	-
-	-	-	-
783,320	-	-	-
-	-	-	-
-	-	-	-
<u>783,320</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 786,171</u>	<u>\$ -</u>	<u>\$ 100</u>	<u>\$ 1,310</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

	<u>Accountability Courts Grant Program</u>	<u>Georgia Civil War Heritage Trails</u>	<u>Special Fire District</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 28,516	\$ 380,563	\$ 52,083
Receivables (net of allowance for uncollectibles) -			
Taxes	-	-	302,601
Accounts	-	-	-
Due from other funds	-	-	99,787
Due from other governments	90,871	-	-
Prepaid items	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 119,387</u>	<u>\$ 380,563</u>	<u>\$ 454,471</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 114,045	\$ 3,417	\$ 180,321
Accrued liabilities	5,342	-	99,429
Due to other funds	-	-	104,868
<b>Total liabilities</b>	<u>119,387</u>	<u>3,417</u>	<u>384,618</u>
Deferred Inflows of Resources			
Unavailable revenues	-	-	174,721
<b>FUND BALANCES</b>			
Nonspendable	-	-	-
Restricted for:			
Judicial	-	-	-
Public safety	-	-	(104,868)
Housing and development	-	377,146	-
<b>Total fund balances</b>	<u>-</u>	<u>377,146</u>	<u>(104,868)</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 119,387</u>	<u>\$ 380,563</u>	<u>\$ 454,471</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

concluded

<u>Jointly Funded District</u>	<u>Solid Waste District</u>	<u>Hotel/ Motel Tax Fund</u>	<u>Totals</u>	
			<u>2016</u>	<u>2015</u>
\$ 12,534	\$ 11,368	\$ -	\$ 2,035,515	\$ 2,436,983
88,682	80,428	-	471,711	314,722
-	-	18,520	245,024	279,014
-	-	-	99,787	-
45,397	-	-	143,360	94,267
-	-	-	18,750	20,718
<u>\$ 146,613</u>	<u>\$ 91,796</u>	<u>\$ 18,520</u>	<u>\$ 3,014,147</u>	<u>\$ 3,145,704</u>
\$ -	\$ 37,793	\$ 6,042	\$ 453,344	\$ 383,130
3,184	-	-	136,063	79,160
<u>92,224</u>	<u>7,563</u>	<u>12,478</u>	<u>221,608</u>	<u>65,147</u>
<u>95,408</u>	<u>45,356</u>	<u>18,520</u>	<u>811,015</u>	<u>527,437</u>
<u>51,205</u>	<u>46,440</u>	<u>-</u>	<u>272,366</u>	<u>318,523</u>
-	-	-	18,750	20,718
-	-	-	1,207,496	1,147,327
-	-	-	243,756	1,008,742
<u>-</u>	<u>-</u>	<u>-</u>	<u>460,764</u>	<u>122,957</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>1,930,766</u>	<u>2,299,744</u>
<u>\$ 146,613</u>	<u>\$ 91,796</u>	<u>\$ 18,520</u>	<u>\$ 3,014,147</u>	<u>\$ 3,145,704</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<b>Governmental Law Library Fund</b>	<b>JDA Project Fund</b>	<b>District Attorney Forfeiture Fund</b>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ -
Intergovernmental revenues	-	103,500	-
Charges for services	-	-	-
Fines, forfeitures and penalties	46,571	-	20,097
Investment earnings	4	-	-
Contributions and donations	-	-	-
Miscellaneous	-	-	8,000
Total revenues	<u>46,575</u>	<u>103,500</u>	<u>28,097</u>
<b>EXPENDITURES</b>			
Judicial	29,302	-	38,803
Public safety	-	-	-
Public works	-	-	-
Health and welfare	-	-	-
Culture and recreation	-	-	-
Housing and development	-	175,085	-
Total expenditures	<u>29,302</u>	<u>175,085</u>	<u>38,803</u>
Excess (deficiency) of revenues over expenditures	<u>17,273</u>	<u>(71,585)</u>	<u>(10,706)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of capital assets	-	-	-
Transfers in	-	42,141	-
Transfers out	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>42,141</u>	<u>-</u>
Net change in fund balances	17,273	(29,444)	(10,706)
<b>FUND BALANCES - beginning of year</b>	<u>67,931</u>	<u>29,444</u>	<u>29,816</u>
<b>FUND BALANCES - end of year</b>	<u>\$ 85,204</u>	<u>\$ -</u>	<u>\$ 19,110</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

<b>Sheriff's Forfeiture Fund</b>	<b>911 Emergency System</b>	<b>Whitfield County Neighborhood Stabilization Program</b>	<b>Conasauga A.D.R. Program</b>
\$ -	\$ -	\$ -	\$ -
-	-	-	-
-	1,681,966	-	56,868
256,600	-	-	-
263	-	-	339
-	-	-	-
-	8,168	-	-
<u>256,863</u>	<u>1,690,134</u>	<u>-</u>	<u>57,207</u>
-	-	-	24,909
326,509	2,435,197	-	-
-	-	-	-
-	-	-	-
-	-	-	-
<u>326,509</u>	<u>2,435,197</u>	<u>-</u>	<u>24,909</u>
<u>(69,646)</u>	<u>(745,063)</u>	<u>-</u>	<u>32,298</u>
-	-	-	-
-	456,957	-	-
-	-	-	-
<u>-</u>	<u>456,957</u>	<u>-</u>	<u>-</u>
(69,646)	(288,106)	-	32,298
<u>148,868</u>	<u>576,258</u>	<u>83,618</u>	<u>249,677</u>
<u>\$ 79,222</u>	<u>\$ 288,152</u>	<u>\$ 83,618</u>	<u>\$ 281,975</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<b>Divorce Seminar Fund</b>	<b>Juvenile Service Fund</b>	<b>Local Victim Assistance Program</b>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ -
Intergovernmental revenues	-	-	-
Charges for services	10,120	19,977	-
Fines, forfeitures and penalties	-	-	96,096
Investment earnings	-	-	-
Contributions and donations	-	-	-
Miscellaneous	-	-	-
<b>Total revenues</b>	<b>10,120</b>	<b>19,977</b>	<b>96,096</b>
<b>EXPENDITURES</b>			
Judicial	10,750	7,668	28,829
Public safety	-	-	-
Public works	-	-	-
Health and welfare	-	-	-
Culture and recreation	-	-	-
Housing and development	-	-	-
<b>Total expenditures</b>	<b>10,750</b>	<b>7,668</b>	<b>28,829</b>
Excess (deficiency) of revenues over expenditures	(630)	12,309	67,267
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of capital assets	-	-	-
Transfers in	-	-	-
Transfers out	-	-	(67,267)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>(67,267)</b>
Net change in fund balances	(630)	12,309	-
<b>FUND BALANCES - beginning of year</b>	<b>2,498</b>	<b>23,710</b>	<b>-</b>
<b>FUND BALANCES - end of year</b>	<b>\$ 1,868</b>	<b>\$ 36,019</b>	<b>\$ -</b>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

<b>Drug Abuse Treatment and Education</b>	<b>Byrne Memorial JAG/Drug Court Programs</b>	<b>Community Housing Improvements Program</b>	<b>Homeland Security Grant</b>
\$ -	\$ -	\$ -	\$ -
-	15,043	-	91,310
135,187	-	-	-
-	-	-	-
-	-	-	-
<u>135,187</u>	<u>15,043</u>	<u>-</u>	<u>91,310</u>
96,226	15,043	-	-
-	-	-	91,310
-	-	-	-
-	-	-	-
-	-	-	-
<u>96,226</u>	<u>15,043</u>	<u>-</u>	<u>91,310</u>
<u>38,961</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	-
-	-	-	-
<u>(29,336)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>(29,336)</u>	<u>-</u>	<u>-</u>	<u>-</u>
9,625	-	-	-
<u>773,695</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 783,320</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<b>Accountability Courts Grant Program</b>	<b>Georgia Civil War Heritage Trails</b>	<b>Special Fire District</b>
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ 5,504,092
Intergovernmental revenues	316,487	489,490	19,687
Charges for services	-	-	628
Fines, forfeitures and penalties	-	-	-
Investment earnings	-	-	-
Contributions and donations	-	3,750	-
Miscellaneous	-	-	-
Total revenues	<u>316,487</u>	<u>493,240</u>	<u>5,524,407</u>
<b>EXPENDITURES</b>			
Judicial	345,823	-	-
Public safety	-	-	5,965,580
Public works	-	-	-
Health and welfare	-	-	-
Culture and recreation	-	125,989	-
Housing and development	-	-	-
Total expenditures	<u>345,823</u>	<u>125,989</u>	<u>5,965,580</u>
Excess (deficiency) of revenues over expenditures	<u>(29,336)</u>	<u>367,251</u>	<u>(441,173)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of capital assets	-	-	25,924
Transfers in	29,336	-	6,047
Transfers out	-	-	-
Total other financing sources (uses)	<u>29,336</u>	<u>-</u>	<u>31,971</u>
Net change in fund balances	-	367,251	(409,202)
<b>FUND BALANCES - beginning of year</b>	<u>-</u>	<u>9,895</u>	<u>304,334</u>
<b>FUND BALANCES - end of year</b>	<u>\$ -</u>	<u>\$ 377,146</u>	<u>\$ (104,868)</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
Year Ended December 31, 2016**

(with comparative totals for 2015)

concluded

Jointly Funded District	Solid Waste District	Hotel/ Motel Tax Fund	Totals	
			2016	2015
\$ 528,608	\$ 479,402	\$ 257,608	\$ 6,769,710	\$ 6,492,233
145,321	5,232	-	1,186,070	2,110,168
6	3	-	1,769,568	1,878,098
-	-	-	554,551	497,912
-	-	-	606	503
-	-	-	3,750	-
-	-	-	16,168	8,103
<u>673,935</u>	<u>484,637</u>	<u>257,608</u>	<u>10,300,423</u>	<u>10,987,017</u>
-	-	-	597,353	502,079
-	-	-	8,818,596	7,480,383
-	419,964	-	419,964	398,778
180,110	-	-	180,110	158,945
255,400	-	-	381,389	270,650
297,051	-	257,608	729,744	2,126,759
<u>732,561</u>	<u>419,964</u>	<u>257,608</u>	<u>11,127,156</u>	<u>10,937,594</u>
<u>(58,626)</u>	<u>64,673</u>	<u>-</u>	<u>(826,733)</u>	<u>49,423</u>
-	-	-	25,924	13,276
58,745	-	-	593,226	78,925
(119)	(64,673)	-	(161,395)	(136,978)
<u>58,626</u>	<u>(64,673)</u>	<u>-</u>	<u>457,755</u>	<u>(44,777)</u>
-	-	-	(368,978)	4,646
-	-	-	2,299,744	2,295,098
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,930,766</u>	<u>\$ 2,299,744</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<u>Variance Positive (Negative)</u>	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>GOVERNMENTAL LAW LIBRARY FUND</b>					
<b>REVENUES</b>					
Fines, forfeitures and penalties	\$ 33,500	\$ 46,000	\$ 46,571	\$ 571	\$ 42,971
Investment earnings	100	100	4	(96)	40
Total revenues	<u>33,600</u>	<u>46,100</u>	<u>46,575</u>	<u>475</u>	<u>43,011</u>
<b>EXPENDITURES</b>					
Judicial	<u>33,600</u>	<u>29,600</u>	<u>29,302</u>	<u>298</u>	<u>32,480</u>
Total expenditures	<u>33,600</u>	<u>29,600</u>	<u>29,302</u>	<u>298</u>	<u>32,480</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ 16,500</u>	17,273	<u>\$ 773</u>	10,531
<b>FUND BALANCES - beginning of year</b>			<u>67,931</u>		<u>57,400</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 85,204</u>		<u>\$ 67,931</u>

**WHITFIELD COUNTY, GEORGIA**  
**NON-MAJOR SPECIAL REVENUE FUNDS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<u>2015</u>	
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	<u>Actual</u>
<b>JDA PROJECT FUND</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ 1,700,000	\$ 103,500	\$ 103,500	\$ -	\$ 1,700,000
Total revenues	<u>1,700,000</u>	<u>103,500</u>	<u>103,500</u>	<u>-</u>	<u>1,700,000</u>
<b>EXPENDITURES</b>					
Housing and development	29,000	175,225	175,085	140	1,670,556
Total expenditures	<u>29,000</u>	<u>175,225</u>	<u>175,085</u>	<u>140</u>	<u>1,670,556</u>
Excess (deficiency) of revenues over expenditures	1,671,000	(71,725)	(71,585)	140	29,444
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	42,141	42,141	-	-
Net change in fund balances	<u>\$ -</u>	<u>\$ (29,584)</u>	<u>(29,444)</u>	<u>\$ 140</u>	<u>-</u>
<b>FUND BALANCES - beginning of year</b>			<u>29,444</u>		<u>-</u>
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ 29,444</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			Variance Positive (Negative)	2015
	Original Budget	Final Budget	Actual		Actual
<b>DISTRICT ATTORNEY FORFEITURE FUND</b>					
<b>REVENUES</b>					
Fines, forfeitures and penalties	\$ 27,000	\$ 21,000	\$ 20,097	\$ (903)	\$ 24,572
Miscellaneous	-	8,000	8,000	-	-
Total revenues	<u>27,000</u>	<u>29,000</u>	<u>28,097</u>	<u>(903)</u>	<u>24,572</u>
<b>EXPENDITURES</b>					
Judicial	<u>18,000</u>	<u>39,280</u>	<u>38,803</u>	<u>477</u>	<u>15,797</u>
Total expenditures	<u>18,000</u>	<u>39,280</u>	<u>38,803</u>	<u>477</u>	<u>15,797</u>
Excess (deficiency) of revenues over expenditures	9,000	(10,280)	(10,706)	(426)	8,775
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	-	-	4,962
Net change in fund balances	<u>\$ 9,000</u>	<u>\$ (10,280)</u>	(10,706)	<u>\$ (426)</u>	13,737
<b>FUND BALANCES - beginning of year</b>			<u>29,816</u>		<u>16,079</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 19,110</u>		<u>\$ 29,816</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			Variance Positive (Negative)	2015
	Original Budget	Final Budget	Actual		Actual
<b>SHERIFF'S FORFEITURE FUND</b>					
<b>REVENUES</b>					
Fines, forfeitures and penalties	\$ 250,000	\$ 256,000	\$ 256,600	\$ 600	\$ 215,248
Investment earnings	125	125	263	138	157
Total revenues	<u>250,125</u>	<u>256,125</u>	<u>256,863</u>	<u>738</u>	<u>215,405</u>
<b>EXPENDITURES</b>					
Public safety	<u>380,125</u>	<u>327,625</u>	<u>326,509</u>	<u>1,116</u>	<u>204,650</u>
Total expenditures	<u>380,125</u>	<u>327,625</u>	<u>326,509</u>	<u>1,116</u>	<u>204,650</u>
Excess (deficiency) of revenues over expenditures	(130,000)	(71,500)	(69,646)	1,854	10,755
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out	<u>10,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,962)</u>
Net change in fund balances	<u>\$ (120,000)</u>	<u>\$ (71,500)</u>	(69,646)	<u>\$ 1,854</u>	5,793
<b>FUND BALANCES - beginning of year</b>			<u>148,868</u>		<u>143,075</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 79,222</u>		<u>\$ 148,868</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>911 EMERGENCY SYSTEM</b>					
<b>REVENUES</b>					
Charges for services	\$ 1,717,200	\$ 1,680,200	\$ 1,681,966	\$ 1,766	\$ 1,785,655
Miscellaneous	7,800	7,800	8,168	368	8,103
Total revenues	<u>1,725,000</u>	<u>1,688,000</u>	<u>1,690,134</u>	<u>2,134</u>	<u>1,793,758</u>
<b>EXPENDITURES</b>					
Public safety	<u>2,364,214</u>	<u>2,445,291</u>	<u>2,435,197</u>	<u>10,094</u>	<u>2,041,638</u>
Total expenditures	<u>2,364,214</u>	<u>2,445,291</u>	<u>2,435,197</u>	<u>10,094</u>	<u>2,041,638</u>
Excess (deficiency) of revenues over expenditures	(639,214)	(757,291)	(745,063)	12,228	(247,880)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	<u>180,702</u>	<u>458,573</u>	<u>456,957</u>	<u>(1,616)</u>	<u>-</u>
Net change in fund balances	<u>\$ (458,512)</u>	<u>\$ (298,718)</u>	(288,106)	<u>\$ 10,612</u>	(247,880)
<b>FUND BALANCES - beginning of year</b>			<u>576,258</u>		<u>824,138</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 288,152</u>		<u>\$ 576,258</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>WHITFIELD COUNTY NEIGHBORHOOD STABILIZATION PROGRAM</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ -	\$ -	\$ -	\$ -	\$ 83,618
Total revenues	-	-	-	-	83,618
<b>EXPENDITURES</b>					
Housing and development	83,618	-	-	-	-
Total expenditures	83,618	-	-	-	-
Excess (deficiency) of revenues over expenditures	<u>\$ (83,618)</u>	<u>\$ -</u>	-	<u>\$ -</u>	83,618
<b>FUND BALANCES - beginning of year</b>			83,618		-
<b>FUND BALANCES - end of year</b>			<u>\$ 83,618</u>		<u>\$ 83,618</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>CONASAUGA A.D.R. PROGRAM</b>					
<b>REVENUES</b>					
Charges for services	\$ 66,700	\$ 56,700	\$ 56,868	\$ 168	\$ 61,480
Investment earnings	305	305	339	34	306
Total revenues	<u>67,005</u>	<u>57,005</u>	<u>57,207</u>	<u>202</u>	<u>61,786</u>
<b>EXPENDITURES</b>					
Judicial	<u>46,255</u>	<u>24,955</u>	<u>24,909</u>	<u>46</u>	<u>43,450</u>
Total expenditures	<u>46,255</u>	<u>24,955</u>	<u>24,909</u>	<u>46</u>	<u>43,450</u>
Excess (deficiency) of revenues over expenditures	<u>\$ 20,750</u>	<u>\$ 32,050</u>	32,298	<u>\$ 248</u>	18,336
<b>FUND BALANCES - beginning of year</b>			<u>249,677</u>		<u>231,341</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 281,975</u>		<u>\$ 249,677</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>DIVORCE SEMINAR FUND</b>					
<b>REVENUES</b>					
Charges for services	\$ 11,000	\$ 10,000	\$ 10,120	\$ 120	\$ 10,760
Total revenues	<u>11,000</u>	<u>10,000</u>	<u>10,120</u>	<u>120</u>	<u>10,760</u>
<b>EXPENDITURES</b>					
Judicial	<u>11,000</u>	<u>11,000</u>	<u>10,750</u>	<u>250</u>	<u>9,790</u>
Total expenditures	<u>11,000</u>	<u>11,000</u>	<u>10,750</u>	<u>250</u>	<u>9,790</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ (1,000)</u>	(630)	<u>\$ 370</u>	970
<b>FUND BALANCES - beginning of year</b>			<u>2,498</u>		<u>1,528</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 1,868</u>		<u>\$ 2,498</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<u>2015</u>	
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	<u>Actual</u>
<b>JUVENILE SERVICE FUND</b>					
<b>REVENUES</b>					
Charges for services	\$ 5,500	\$ 19,900	\$ 19,977	\$ 77	\$ 19,570
Total revenues	<u>5,500</u>	<u>19,900</u>	<u>19,977</u>	<u>77</u>	<u>19,570</u>
<b>EXPENDITURES</b>					
Judicial	<u>5,500</u>	<u>7,800</u>	<u>7,668</u>	<u>132</u>	<u>8,733</u>
Total expenditures	<u>5,500</u>	<u>7,800</u>	<u>7,668</u>	<u>132</u>	<u>8,733</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ 12,100</u>	12,309	<u>\$ 209</u>	10,837
<b>FUND BALANCES - beginning of year</b>			<u>23,710</u>		<u>12,873</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 36,019</u>		<u>\$ 23,710</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>LOCAL VICTIM ASSISTANCE PROGRAM</b>					
<b>REVENUES</b>					
Fines, forfeitures and penalties	\$ 86,000	\$ 96,400	\$ 96,096	\$ (304)	\$ 85,434
Total revenues	<u>86,000</u>	<u>96,400</u>	<u>96,096</u>	<u>(304)</u>	<u>85,434</u>
<b>EXPENDITURES</b>					
Judicial	<u>25,800</u>	<u>28,900</u>	<u>28,829</u>	<u>71</u>	<u>25,630</u>
Total expenditures	<u>25,800</u>	<u>28,900</u>	<u>28,829</u>	<u>71</u>	<u>25,630</u>
Excess (deficiency) of revenues over expenditures	60,200	67,500	67,267	(233)	59,804
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out	<u>(60,200)</u>	<u>(67,500)</u>	<u>(67,267)</u>	<u>233</u>	<u>(59,804)</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			-		-
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>DRUG ABUSE TREATMENT AND EDUCATION</b>					
<b>REVENUES</b>					
Fines, forfeitures and penalties	\$ 114,000	\$ 134,500	\$ 135,187	\$ 687	\$ 129,687
Total revenues	<u>114,000</u>	<u>134,500</u>	<u>135,187</u>	<u>687</u>	<u>129,687</u>
<b>EXPENDITURES</b>					
Judicial	<u>148,859</u>	<u>97,309</u>	<u>96,226</u>	<u>1,083</u>	<u>84,373</u>
Total expenditures	<u>148,859</u>	<u>97,309</u>	<u>96,226</u>	<u>1,083</u>	<u>84,373</u>
Excess (deficiency) of revenues over expenditures	(34,859)	37,191	38,961	1,770	45,314
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out	<u>-</u>	<u>(29,336)</u>	<u>(29,336)</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>\$ (34,859)</u>	<u>\$ 7,855</u>	9,625	<u>\$ 1,770</u>	-
<b>FUND BALANCES - beginning of year</b>			<u>773,695</u>		<u>728,381</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 783,320</u>		<u>\$ 773,695</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			Variance Positive (Negative)	2015
	Original Budget	Final Budget	Actual		Actual
<b>BYRNE MEMORIAL JAG/ DRUG COURT PROGRAMS</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ 230,305	\$ 15,043	\$ 15,043	\$ -	\$ 281,826
Total revenues	<u>230,305</u>	<u>15,043</u>	<u>15,043</u>	<u>-</u>	<u>281,826</u>
<b>EXPENDITURES</b>					
Judicial	<u>230,305</u>	<u>15,043</u>	<u>15,043</u>	<u>-</u>	<u>281,826</u>
Total expenditures	<u>230,305</u>	<u>15,043</u>	<u>15,043</u>	<u>-</u>	<u>281,826</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			<u>-</u>		<u>-</u>
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<u>2015</u>	
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	<u>Actual</u>
<b>COMMUNITY HOUSING IMPROVEMENTS PROGRAM</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ 140,000	\$ 140,000	\$ -	\$ (140,000)	\$ -
Total revenues	<u>140,000</u>	<u>140,000</u>	<u>-</u>	<u>(140,000)</u>	<u>-</u>
<b>EXPENDITURES</b>					
Housing and development	<u>140,000</u>	<u>140,000</u>	<u>-</u>	<u>140,000</u>	<u>-</u>
Total expenditures	<u>140,000</u>	<u>140,000</u>	<u>-</u>	<u>140,000</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>	<u>-</u>
<b>FUND BALANCES - beginning of year</b>			<u>-</u>		<u>-</u>
<b>FUND BALANCES -</b>					

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>HOMELAND SECURITY GRANT</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ 90,000	\$ 90,000	\$ 91,310	\$ 1,310	\$ 2,673
Total revenues	90,000	90,000	91,310	1,310	2,673
<b>EXPENDITURES</b>					
Public safety	90,000	90,000	91,310	(1,310)	2,673
Total expenditures	90,000	90,000	91,310	(1,310)	2,673
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			-		-
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<u>2015</u>	
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>	<u>Actual</u>
<b>ACCOUNTABILITY COURTS GRANTS PROGRAM</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ -	\$ 316,487	\$ 316,487	\$ -	\$ -
Total revenues	-	316,487	316,487	-	-
<b>EXPENDITURES</b>					
Judicial	-	345,823	345,823	-	-
Total expenditures	-	345,823	345,823	-	-
Excess (deficiency) of revenues over expenditures	-	(29,336)	(29,336)	-	-
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	29,336	29,336	-	-
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			-		-
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>GEORGIA CIVIL WAR HERITAGE TRAILS</b>					
<b>REVENUES</b>					
Intergovernmental revenues	\$ 472,990	\$ 487,990	\$ 489,490	\$ 1,500	\$ -
Contributions and donations	-	3,750	3,750	-	-
Total revenues	<u>472,990</u>	<u>491,740</u>	<u>493,240</u>	<u>1,500</u>	<u>-</u>
<b>EXPENDITURES</b>					
Culture and recreation	<u>472,990</u>	<u>126,866</u>	<u>125,989</u>	<u>877</u>	<u>15,250</u>
Total expenditures	<u>472,990</u>	<u>126,866</u>	<u>125,989</u>	<u>877</u>	<u>15,250</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ 364,874</u>	367,251	<u>\$ 2,377</u>	(15,250)
<b>FUND BALANCES - beginning of year</b>			<u>9,895</u>		<u>25,145</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 377,146</u>		<u>\$ 9,895</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			<b>Variance Positive (Negative)</b>	<u>2015</u>
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>		<b>Actual</b>
<b>SPECIAL FIRE DISTRICT</b>					
<b>REVENUES</b>					
Taxes	\$ 6,040,646	\$ 5,502,646	\$ 5,504,092	\$ 1,446	\$ 5,241,696
Intergovernmental revenues	-	-	19,687	19,687	2,925
Charge for services	-	-	628	628	624
Total revenues	<u>6,040,646</u>	<u>5,502,646</u>	<u>5,524,407</u>	<u>21,761</u>	<u>5,245,245</u>
<b>EXPENDITURES</b>					
Public safety	<u>6,040,646</u>	<u>5,908,996</u>	<u>5,965,580</u>	<u>(56,584)</u>	<u>5,231,422</u>
Total expenditures	<u>6,040,646</u>	<u>5,908,996</u>	<u>5,965,580</u>	<u>-</u>	<u>5,231,422</u>
Excess (deficiency) of revenues over expenditures	-	(406,350)	(441,173)	(34,823)	13,823
<b>OTHER FINANCING SOURCES (USES)</b>					
Sale of capital assets	-	25,000	25,924	924	13,276
Transfers in	-	-	6,047	6,047	22,097
Transfers out	-	(6,419)	-	6,419	-
Total other financing sources (uses)	<u>-</u>	<u>18,581</u>	<u>31,971</u>	<u>13,390</u>	<u>35,373</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ (387,769)</u>	(409,202)	<u>\$ (21,433)</u>	49,196
<b>FUND BALANCES - beginning of year</b>			<u>304,334</u>		<u>255,138</u>
<b>FUND BALANCES - end of year</b>			<u>\$ (104,868)</u>		<u>\$ 304,334</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			Variance Positive (Negative)	2015
	Original Budget	Final Budget	Actual		Actual
<b>JOINTLY FUNDED DISTRICT</b>					
<b>REVENUES</b>					
Taxes	\$ 594,400	\$ 528,636	\$ 528,608	\$ (28)	\$ 520,869
Intergovernmental revenues	-	140,400	145,321	4,921	857
Charge for services	-	-	6	6	3
Total revenues	<u>594,400</u>	<u>669,036</u>	<u>673,935</u>	<u>4,899</u>	<u>521,729</u>
<b>EXPENDITURES</b>					
Health and welfare	181,500	181,500	180,110	1,390	158,945
Culture and recreation	255,400	255,400	255,400	-	255,400
Housing and development	157,500	297,300	297,051	249	157,500
Total expenditures	<u>594,400</u>	<u>734,200</u>	<u>732,561</u>	<u>1,639</u>	<u>571,845</u>
Excess (deficiency) of revenues over expenditures	-	(65,164)	(58,626)	6,538	(50,116)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	65,164	58,745	(6,419)	-
Transfers out	-	-	(119)	(119)	50,116
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>					
			-		-
<b>FUND BALANCES - end of year</b>					
			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			Variance Positive (Negative)	2015
	Original Budget	Final Budget	Actual		Actual
<b>SOLID WASTE DISTRICT</b>					
<b>REVENUES</b>					
Taxes	\$ 425,000	\$ 477,900	\$ 479,402	\$ 1,502	\$ 470,207
Intergovernmental revenues	-	725	5,232	4,507	777
Charge for services	-	100	3	(97)	6
Total revenues	<u>425,000</u>	<u>478,725</u>	<u>484,637</u>	<u>5,912</u>	<u>470,990</u>
<b>EXPENDITURES</b>					
Public works	<u>425,000</u>	<u>419,980</u>	<u>419,964</u>	<u>16</u>	<u>398,778</u>
Total expenditures	<u>425,000</u>	<u>419,980</u>	<u>419,964</u>	<u>16</u>	<u>398,778</u>
Excess (deficiency) of revenues over expenditures	-	58,745	64,673	5,928	72,212
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out	-	(58,745)	(64,673)	(5,928)	(72,212)
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			-		-
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>			Variance Positive (Negative)	<u>2015</u>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>		<u>Actual</u>
<b>HOTEL/MOTEL TAX FUND</b>					
<b>REVENUES</b>					
Taxes	\$ 225,000	\$ 257,608	\$ 257,608	\$ -	\$ 259,461
Total revenues	<u>225,000</u>	<u>257,608</u>	<u>257,608</u>	<u>-</u>	<u>259,461</u>
<b>EXPENDITURES</b>					
Housing and development	<u>225,000</u>	<u>257,608</u>	<u>257,608</u>	<u>-</u>	<u>259,461</u>
Total expenditures	<u>225,000</u>	<u>257,608</u>	<u>257,608</u>	<u>-</u>	<u>259,461</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>	-
<b>FUND BALANCES - beginning of year</b>			<u>-</u>		<u>-</u>
<b>FUND BALANCES - end of year</b>			<u>\$ -</u>		<u>\$ -</u>

### **NON-MAJOR DEBT SERVICE FUND**

The Debt Service Fund accounts for the accumulation of resources for, and the payment of general long-term debt principal and interest.

**WHITFIELD COUNTY, GEORGIA  
DEBT SERVICE FUND  
BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

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	<u>2016</u>	<u>2015</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 28,030	\$ 156,901
<b>TOTAL ASSETS</b>	<u>\$ 28,030</u>	<u>\$ 156,901</u>
<b>LIABILITIES</b>		
Accounts payable	\$ -	\$ -
<b>TOTAL LIABILITIES</b>	-	-
<b>FUND BALANCES</b>		
Restricted - debt service	<u>28,030</u>	<u>156,901</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 28,030</u>	<u>\$ 156,901</u>

**WHITFIELD COUNTY, GEORGIA  
DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Intergovernmental revenues	\$ 1,700,000	\$ 1,700,000	\$ 1,700,000	\$ -	\$ -
Total revenues	<u>1,700,000</u>	<u>1,700,000</u>	<u>1,700,000</u>	<u>-</u>	<u>-</u>
<b>EXPENDITURES</b>					
Debt service -					
Principal retirement	1,778,769	1,778,769	1,778,769	-	1,851,215
Interest and fiscal charges	<u>50,861</u>	<u>50,861</u>	<u>50,102</u>	<u>759</u>	<u>83,280</u>
Total expenditures	<u>1,829,630</u>	<u>1,829,630</u>	<u>1,828,871</u>	<u>759</u>	<u>1,934,495</u>
Excess (deficiency) of revenues over expenditures	(129,630)	(129,630)	(128,871)	759	(1,934,495)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfer in	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,700,000</u>
Net change in fund balance	<u>\$ (129,630)</u>	<u>\$ (129,630)</u>	(128,871)	<u>\$ 759</u>	(234,495)
<b>FUND BALANCES - beginning of year</b>			<u>156,901</u>		<u>391,396</u>
<b>FUND BALANCES - end of year</b>			<u>\$ 28,030</u>		<u>\$ 156,901</u>

### **NON-MAJOR CAPITAL PROJECTS FUND**

The Capital Acquisitions Fund is used to account for the acquisition of capital expenditures. Revenues are derived primarily from the financing resources transferred from the general fund.

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR CAPITAL ACQUISITION FUND  
BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

	<u>2016</u>	<u>2015</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 2,019,873	\$ 4,886,568
<b>TOTAL ASSETS</b>	<u>\$ 2,019,873</u>	<u>\$ 4,886,568</u>
<b>LIABILITIES AND FUND BALANCES</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 252,183	\$ 3,785
Total liabilities	<u>252,183</u>	<u>3,785</u>
<b>FUND BALANCES</b>		
Restricted for:		
Construction and capital outlay	1,275,576	4,573,430
Committed for:		
Construction and capital outlay	<u>492,114</u>	<u>309,353</u>
Total fund balance	<u>1,767,690</u>	<u>4,882,783</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 2,019,873</u>	<u>\$ 4,886,568</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR CAPITAL ACQUISITION FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Investment earnings	\$ -	\$ 6,000	\$ 6,042	\$ 42	\$ 11,657
Contributions and donations	-	185,000	185,000	-	50,733
Miscellaneous revenue	-	-	-	-	119,296
Total revenues	<u>-</u>	<u>191,000</u>	<u>191,042</u>	<u>42</u>	<u>181,686</u>
<b>EXPENDITURES</b>					
Capital Outlay	6,920,230	5,998,072	5,995,466	2,606	2,102,586
<b>Debt service -</b>					
Principal payments	100,608	100,608	94,025	6,583	115,970
Interest payments	-	-	6,583	(6,583)	7,088
Issuance cost	-	-	-	-	105,000
Total expenditures	<u>7,020,838</u>	<u>6,098,680</u>	<u>6,096,074</u>	<u>2,606</u>	<u>2,330,644</u>
Excess (deficiency) of revenues over expenditures	<u>(7,020,838)</u>	<u>(5,907,680)</u>	<u>(5,905,032)</u>	<u>2,648</u>	<u>(2,148,958)</u>
<b>OTHER FINANCING</b>					
<b>SOURCES (USES)</b>					
Refunding bond issued	-	-	-	-	4,885,000
Debt service-principal	-	-	-	-	(4,775,000)
Transfers in	1,020,838	2,832,080	2,832,080	-	1,545,168
Transfers out	-	(42,141)	(42,141)	-	(1,700,000)
Total other financing sources (uses)	<u>1,020,838</u>	<u>2,789,939</u>	<u>2,789,939</u>	<u>-</u>	<u>(44,832)</u>
Net change in fund balances	<u>\$ (7,020,838)</u>	<u>\$ (3,117,741)</u>	<u>(3,115,093)</u>	<u>\$ 2,648</u>	<u>(2,193,790)</u>
<b>FUND BALANCES -</b>					
beginning of year			<u>4,882,783</u>		<u>7,076,573</u>
<b>FUND BALANCES -</b>					
end of year			<u>\$ 1,767,690</u>		<u>\$ 4,882,783</u>

## **MAJOR CAPITAL PROJECTS FUNDS**

The Special Purpose Local Option Sales Tax Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived primarily from the special purpose local option sales taxes and earnings on investments.

The Special Purpose Local Option Sales Tax 2015 Fund is used to account for the acquisition and construction of major capital assets. Revenues are derived primarily from the special purpose local option sales taxes and earnings on investments.

The Capital Projects DBA Bond fund is used to account for the acquisition and construction of major capital assets. Revenues are derived from bond proceeds issued by the Dalton Building Authority.

**WHITFIELD COUNTY, GEORGIA  
MAJOR CAPITAL PROJECTS SPLOST FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Investment earnings	\$ -	\$ 50,000	\$ 51,522	\$ 1,522	\$ 55,625
Total revenues	-	50,000	51,522	1,522	55,625
<b>EXPENDITURES</b>					
Capital outlay	6,450,000	741,222	739,695	1,527	3,613,226
Intergovernmental	7,050,000	3,227,900	3,219,770	8,130	637,150
Total expenditures	13,500,000	3,969,122	3,959,465	9,657	4,250,376
Net change in fund balances	<u>\$ (13,500,000)</u>	<u>\$ (3,919,122)</u>	(3,907,943)	<u>\$ 11,179</u>	(4,194,751)
<b>FUND BALANCES - beginning of year</b>			14,220,111		18,414,862
<b>FUND BALANCES - end of year</b>			<u>\$ 10,312,168</u>		<u>\$ 14,220,111</u>

**WHITFIELD COUNTY, GEORGIA**  
**MAJOR CAPITAL PROJECTS SPLOST 2015 FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Taxes	\$ 15,741,000	\$ 15,676,000	\$ 15,675,429	\$ (571)	\$ 7,488,160
Investment earnings	-	13,000	13,480	480	1,107
Total revenues	<u>15,741,000</u>	<u>15,689,000</u>	<u>15,688,909</u>	<u>(91)</u>	<u>7,489,267</u>
<b>EXPENDITURES</b>					
Capital outlay	2,307,650	2,348,808	2,333,104	15,704	18,720
Intergovernmental	7,419,300	6,896,300	6,895,377	923	3,390,462
<b>Debt service -</b>					
Principal payments	577,400	4,512,400	4,511,346	1,054	-
Interest payments	251,100	251,100	251,044	56	-
Total expenditures	<u>10,555,450</u>	<u>14,008,608</u>	<u>13,990,871</u>	<u>17,737</u>	<u>3,409,182</u>
Net change in fund balances	<u>\$ 5,185,550</u>	<u>\$ 1,680,392</u>	1,698,038	<u>\$ 17,646</u>	4,080,085
<b>FUND BALANCES -</b>					
beginning of year			<u>4,080,085</u>		<u>-</u>
<b>FUND BALANCES -</b>					
end of year			<u>\$ 5,778,123</u>		<u>\$ 4,080,085</u>

**WHITFIELD COUNTY, GEORGIA  
MAJOR CAPITAL PROJECTS DBA BOND FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>REVENUES</b>					
Intergovernmental revenues	\$ -	\$ 22,000	\$ 22,117	\$ 117	\$ -
Investment earnings	21,000	47,000	66,908	19,908	21,630
Total revenues	21,000	69,000	89,025	20,025	21,630
<b>EXPENDITURES</b>					
Capital outlay	19,379,908	9,043,922	9,042,027	1,895	3,049,085
Intergovernmental	500,000	90,000	89,782	218	-
Total expenditures	19,879,908	9,133,922	9,131,809	2,113	3,049,085
Excess (deficiency) of revenues over expenditures	(19,858,908)	(9,064,922)	(9,042,784)	22,138	(3,027,455)
<b>OTHER FINANCING SOURCES (USES)</b>					
Proceeds from contract payable	-	-	-	-	18,434,044
Net change in fund balances	<u>\$ (19,858,908)</u>	<u>\$ (9,064,922)</u>	(9,042,784)	<u>\$ 22,138</u>	15,406,589
<b>FUND BALANCES - beginning of year</b>			15,406,589		-
<b>FUND BALANCES - end of year</b>			<u>\$ 6,363,805</u>		<u>\$ 15,406,589</u>

### **NON-MAJOR ENTERPRISE FUND**

This fund is used to account for operations (a) that are financed primarily through user charges or (b) where the governing body has decided that determination of net income is appropriate.

**Whitfield Transit System** - accounts for revenues, expenses and Operating and Capital Contracts awarded under Section 18 of the Federal Transit Act of 1964 associated with providing public transportation services to the residents of Whitfield County.

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR ENTERPRISE FUND  
BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

continued

	<b>Whitfield Transit System</b>	
	<b>2016</b>	<b>2015</b>
<b>ASSETS</b>		
<b>CURRENT ASSETS</b>		
Accounts receivable	\$ 24,471	\$ 30,922
Prepaid items	14,692	-
Due from other governments	180,078	65,958
Total current assets	219,241	96,880
<b>EQUIPMENT</b>		
Equipment and fixtures	37,000	37,000
Vehicles	490,318	490,318
Less accumulated depreciation	(365,391)	(274,731)
Equipment, net	161,927	252,587
<b>TOTAL ASSETS</b>	<b>\$ 381,168</b>	<b>\$ 349,467</b>

**WHITFIELD COUNTY, GEORGIA  
NON- MAJOR ENTERPRISE FUND  
BALANCE SHEET  
December 31, 2016**

(with comparative totals for 2015)

concluded

	<b>Whitfield Transit System</b>	
	<b>2016</b>	<b>2015</b>
<b>LIABILITIES AND NET POSITION</b>		
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 10,948	\$ 19,340
Accrued liabilities	7,122	6,205
Due to other funds	174,414	135,727
Unearned revenue	4,551	4,062
Total liabilities	197,035	165,334
<b>NET POSITION</b>		
Net investment in capital assets	161,927	252,587
Unrestricted	22,206	(68,454)
Total net position	184,133	184,133
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 381,168</b>	<b>\$ 349,467</b>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR ENTERPRISE FUND  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
Year Ended December 31, 2016**

**(with comparative totals for 2015)**

	<b>Whitfield Transit System</b>	
	<b>2016</b>	<b>2015</b>
<b>OPERATING REVENUES</b>		
User charges	\$ 242,490	\$ 259,904
Total operating revenues	242,490	259,904
<b>OPERATING EXPENSES</b>		
Personal services and employee benefits	534,380	563,579
Purchased and contracted services	29,947	36,166
Supplies	89,384	95,413
Depreciation	90,660	97,879
Total operating expenses	744,371	793,037
Operating income (loss)	(501,881)	(533,133)
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Intergovernmental revenues	290,525	314,890
Total nonoperating revenues (expenses)	290,525	314,890
Income (loss) before transfers and capital contributions	(211,356)	(218,243)
Capital contributions	132,227	119,929
Transfers in	79,129	98,314
Change in net position	-	-
<b>NET POSITION - beginning of year</b>	184,133	184,133
<b>NET POSITION - end of year</b>	\$ 184,133	\$ 184,133

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR ENTERPRISE FUND  
STATEMENT OF CASH FLOWS  
Year Ended December 31, 2016**

(with comparative totals for 2015)

continued

	<b>Whitfield Transit System</b>	
	<b>2016</b>	<b>2015</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from customers and other revenues	\$ 249,430	\$ 266,357
Cash payments for personnel services	(533,463)	(571,393)
Cash payments for goods and services	(127,723)	(112,929)
Net cash provided (used) by operating activities	(411,756)	(417,965)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers in	117,816	123,676
Intergovernmental transfers	176,405	307,614
Net cash provided (used) by noncapital financing activities	294,221	431,290
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Deposit on capital assets	(14,692)	(133,254)
Capital contributions from (to) other governments	132,227	119,929
Net cash used by capital and related financing activities	117,535	(13,325)
Net increase (decrease) in cash and cash equivalents	-	-
<b>CASH AND CASH EQUIVALENTS - beginning of year</b>	-	-
<b>CASH AND CASH EQUIVALENTS - end of year</b>	\$ -	\$ -

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR ENTERPRISE FUND  
STATEMENT OF CASH FLOWS  
Year Ended December 31, 2016**

(with comparative totals for 2015)

concluded

	<b>Whitfield Transit System</b>	
	<b>2016</b>	<b>2015</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>		
Operating income (loss)	\$ (501,881)	\$ (533,133)
Depreciation	90,660	97,879
Changes in operating assets and liabilities -		
(Increase) decrease in assets		
Accounts receivable	6,451	5,334
Increase (decrease) in liabilities		
Accounts payable	(8,392)	18,650
Accrued liabilities	917	(7,814)
Unearned revenue	489	1,119
	<u>489</u>	<u>1,119</u>
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>\$ (411,756)</u>	<u>\$ (417,965)</u>

**WHITFIELD COUNTY, GEORGIA  
NON-MAJOR ENTERPRISE FUND  
SCHEDULE OF REVENUES, EXPENSES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016			2015	
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Actual
<b>WHITFIELD TRANSIT SYSTEM</b>					
<b>OPERATING REVENUES</b>					
User charges	\$ 319,000	\$ 242,600	\$ 242,490	\$ (110)	\$ 259,904
Total operating revenues	319,000	242,600	242,490	(110)	259,904
<b>OPERATING EXPENSES</b>					
Personal services and employee benefits	575,401	528,446	534,380	(5,934)	563,579
Purchased and contracted services	46,460	30,560	29,947	613	36,166
Supplies	118,250	90,150	89,384	766	95,413
Depreciation	96,000	90,700	90,660	40	97,879
Total operating expenses	836,111	739,856	744,371	(4,515)	793,037
Operating income (loss)	(517,111)	(497,256)	(501,881)	(4,625)	(533,133)
<b>NONOPERATING REVENUES (EXPENSES)</b>					
Intergovernmental revenues	265,510	290,737	290,525	(212)	314,890
Total nonoperating revenues (expenses)	265,510	290,737	290,525	(212)	314,890
Income (loss) before transfers and capital contributions	(251,601)	(206,519)	(211,356)	(4,837)	(218,243)
Capital contributions	132,227	-	132,227	132,227	119,929
Transfers in	119,374	72,924	79,129	6,205	98,314
Net income (loss)	\$ -	\$ (133,595)	-	\$ 133,595	-
<b>NET POSITION - beginning of year</b>			184,133		184,133
<b>NET POSITION - end of year</b>			\$ 184,133		\$ 184,133

## **INTERNAL SERVICE FUND**

The Internal Service fund is used to account for the financing of goods or services provided by one department or agency to other departments of the County on a cost reimbursement basis.

**WHITFIELD COUNTY, GEORGIA  
INTERNAL SERVICE FUND  
STATEMENT OF NET POSITION  
December 31, 2016**

(with comparative totals for 2015)

	2016	2015
<b>ASSETS</b>		
Cash	\$ 1,845,792	\$ 1,163,736
Prepaid items	252,830	233,179
<b>TOTAL ASSETS</b>	2,098,622	1,396,915
 <b>LIABILITIES</b>		
Accounts payable	\$ 51,243	\$ 317,780
Claims payable	824,862	1,024,802
Total liabilities	876,105	1,342,582
 <b>NET POSITION</b>		
Unrestricted	\$ 1,222,517	\$ 54,333

**WHITFIELD COUNTY, GEORGIA  
INTERNAL SERVICE FUND  
STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	2016	2015
<b>OPERATING REVENUES</b>		
Charge for services	\$ 7,411,040	\$ 6,565,375
Miscellaneous	24,263	3,364
Total operating revenues	7,435,303	6,568,739
<b>OPERATING EXPENSES</b>		
Premiums and administrative fees	839,563	844,492
Claims cost	5,427,556	6,070,927
Total operating expenses	6,267,119	6,915,419
Operating Income (loss)	1,168,184	(346,680)
Net position, beginning of year	54,333	401,013
Net position, end of year	\$ 1,222,517	\$ 54,333

**WHITFIELD COUNTY, GEORGIA  
INTERNAL SERVICE FUND  
STATEMENT OF CASH FLOWS  
Year Ended December 31, 2016**

(with comparative totals for 2015)

	<b>2016</b>	<b>2015</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from charges	\$ 7,435,303	\$ 6,568,739
Cash paid on claims and costs	(6,753,247)	(6,687,252)
Net cash provided (used) by operating activities	682,056	(118,513)
 <b>CASH - beginning of year</b>	 1,163,736	 1,282,249
<b>CASH - end of year</b>	<b>\$ 1,845,792</b>	<b>\$ 1,163,736</b>
 <b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>		
Net income	\$ 1,168,184	\$ (346,680)
Increase in prepaid items	(19,651)	(2,157)
Increase (decrease) in payables	(466,477)	230,324
Net cash provided (used) by operating activities	<b>\$ 682,056</b>	<b>\$ (118,513)</b>

## FIDUCIARY FUNDS

The Fiduciary Funds are used to account for assets held by the County in a fiduciary capacity. The County's Fiduciary Agency funds are as follows:

**Constitutional Officers' Fund** - accounts for funds collected by the County on the behalf of individuals and other governmental entities.

**WHITFIELD COUNTY, GEORGIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND**  
**LIABILITIES - AGENCY FUNDS**  
**Year Ended December 31, 2016**

	<u>BALANCE</u> <u>December 31, 2015</u>	<u>ADDITIONS</u>	<u>DEDUCTIONS</u>	<u>BALANCE</u> <u>December 31, 2016</u>
<b>CLERK OF COURT</b>				
Cash	\$ 267,141	\$ 5,789,593	\$ 5,732,117	\$ 324,617
Total assets	<u>\$ 267,141</u>	<u>\$ 5,789,593</u>	<u>\$ 5,732,117</u>	<u>\$ 324,617</u>
Accrued items and other	\$ 160,947	\$ 3,055,183	\$ 3,015,363	\$ 200,767
Due to other funds	-	1,564,672	1,564,672	-
Due to other governments	<u>106,194</u>	<u>1,169,738</u>	<u>1,152,082</u>	<u>123,850</u>
Total liabilities	<u>\$ 267,141</u>	<u>\$ 5,789,593</u>	<u>\$ 5,732,117</u>	<u>\$ 324,617</u>
<b>PROBATE COURT</b>				
Cash	\$ 95,953	\$ 1,487,238	\$ 1,511,878	\$ 71,313
Accounts receivable	<u>11,377</u>	<u>-</u>	<u>11,377</u>	<u>-</u>
Total assets	<u>\$ 107,330</u>	<u>\$ 1,487,238</u>	<u>\$ 1,523,255</u>	<u>\$ 71,313</u>
Accrued items and other	\$ 58,807	\$ 49,957	\$ 73,966	\$ 34,798
Due to other funds	-	1,061,955	1,061,955	-
Due to other governments	<u>48,523</u>	<u>375,326</u>	<u>387,334</u>	<u>36,515</u>
Total liabilities	<u>\$ 107,330</u>	<u>\$ 1,487,238</u>	<u>\$ 1,523,255</u>	<u>\$ 71,313</u>
<b>MAGISTRATE COURT</b>				
Cash	\$ 89,661	\$ 1,370,510	\$ 1,425,090	\$ 35,081
Accounts receivable	<u>5,319</u>	<u>4,231</u>	<u>5,319</u>	<u>4,231</u>
Total assets	<u>\$ 94,980</u>	<u>\$ 1,374,741</u>	<u>\$ 1,430,409</u>	<u>\$ 39,312</u>
Accrued items and other	\$ 87,366	\$ 939,325	\$ 997,291	\$ 29,400
Due to other funds	-	340,286	340,286	-
Due to other governments	<u>7,614</u>	<u>95,130</u>	<u>92,832</u>	<u>9,912</u>
Total liabilities	<u>\$ 94,980</u>	<u>\$ 1,374,741</u>	<u>\$ 1,430,409</u>	<u>\$ 39,312</u>

**WHITFIELD COUNTY, GEORGIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND**  
**LIABILITIES - AGENCY FUNDS**  
**Year Ended December 31, 2016**

	<b>BALANCE</b> <b>December 31, 2015</b>	<b>ADDITIONS</b>	<b>DEDUCTIONS</b>	<b>BALANCE</b> <b>December 31, 2016</b>
<b>SHERIFF'S DEPARTMENT</b>				
Cash	\$ 546,091	\$ 1,902,604	\$ 1,940,712	\$ 507,983
Accounts receivable	8,703	7,230	8,703	7,230
<b>Total assets</b>	<b>\$ 554,794</b>	<b>\$ 1,909,834</b>	<b>\$ 1,949,415</b>	<b>\$ 515,213</b>
Accrued items and other	\$ 554,716	\$ 1,216,519	\$ 1,256,066	\$ 515,169
Due to other funds	-	687,184	687,184	-
Due to other governments	78	6,131	6,165	44
<b>Total liabilities</b>	<b>\$ 554,794</b>	<b>\$ 1,909,834</b>	<b>\$ 1,949,415</b>	<b>\$ 515,213</b>
<b>JUVENILE COURT</b>				
Cash	\$ 267	\$ 22,651	\$ 18,721	\$ 4,197
<b>Total assets</b>	<b>\$ 267</b>	<b>\$ 22,651</b>	<b>\$ 18,721</b>	<b>\$ 4,197</b>
Accrued items and other	\$ 220	\$ 10,075	\$ 6,242	\$ 4,053
Due to other funds	-	9,938	9,938	-
Due to other governments	47	2,638	2,541	144
<b>Total liabilities</b>	<b>\$ 267</b>	<b>\$ 22,651</b>	<b>\$ 18,721</b>	<b>\$ 4,197</b>
<b>TAX COMMISSIONER</b>				
Cash	\$ 1,414,530	\$ 108,609,383	\$ 108,948,697	\$ 1,075,216
Taxes receivable	9,114,994	9,266,708	9,114,994	9,266,708
<b>Total assets</b>	<b>\$ 10,529,524</b>	<b>\$ 117,876,091</b>	<b>\$ 118,063,691</b>	<b>\$ 10,341,924</b>
Accrued items and other	\$ 5,901,619	\$ 6,353,172	\$ 7,008,645	\$ 5,246,146
Due to other funds	-	30,111,720	30,111,720	-
Due to other governments	4,627,905	81,411,199	80,943,326	5,095,778
<b>Total liabilities</b>	<b>\$ 10,529,524</b>	<b>\$ 117,876,091</b>	<b>\$ 118,063,691</b>	<b>\$ 10,341,924</b>

**WHITFIELD COUNTY, GEORGIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND**  
**LIABILITIES - AGENCY FUNDS**  
**Year Ended December 31, 2016**

	<u>BALANCE</u> <u>December 31, 2015</u>	<u>ADDITIONS</u>	<u>DEDUCTIONS</u>	<u>BALANCE</u> <u>December 31, 2016</u>
<b>TOTAL AGENCY FUNDS</b>				
Cash	\$ 2,413,643	\$ 119,181,979	\$ 119,577,215	\$ 2,018,407
Accounts receivable	25,399	11,461	25,399	11,461
Taxes receivable	9,114,994	9,266,708	9,114,994	9,266,708
 Total assets	<u>\$ 11,554,036</u>	<u>\$ 128,460,148</u>	<u>\$ 128,717,608</u>	<u>\$ 11,296,576</u>
 Accrued items and other	\$ 6,763,675	\$ 11,624,231	\$ 12,357,573	\$ 6,030,333
Due to other funds	-	33,775,755	33,775,755	-
Due to other governments	4,790,361	83,060,162	82,584,280	5,266,243
 Total liabilities	<u>\$ 11,554,036</u>	<u>\$ 128,460,148</u>	<u>\$ 128,717,608</u>	<u>\$ 11,296,576</u>

## STATISTICAL SECTION

This part of Whitfield County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

### **Financial Trends**

These schedules contain trend information to help the reader understand how the county's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the factors affecting the county's ability to generate its property taxes.

### **Debt Capacity**

These schedules contain information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the county's financial activities take place and to help make comparisons over time and with other governments.

### **Operating Information**

These schedules contain information about the county's operations and resources to help the reader understand how the county's financial information relates to the services the county provides and the activities it performs.

## WHITFIELD COUNTY, GEORGIA NET POSITION BY COMPONENT

continued

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Governmental activities				
Net investment in capital assets	\$ 237,951,877	\$ 225,710,706	\$ 252,389,189	\$ 264,426,126
Restricted	23,879,901	34,314,997	28,157,277	34,560,814
Unrestricted	(4,685,019)	7,839,847	3,271,397	5,793,885
Total governmental activities net position	<u>\$ 257,146,759</u>	<u>\$ 267,865,550</u>	<u>\$ 283,817,863</u>	<u>\$ 304,780,825</u>
Business-type activities				
Net investment in capital assets	\$ 161,927	\$ 252,587	\$ 217,212	\$ 187,375
Unrestricted	<u>15,596,297</u>	<u>14,750,860</u>	<u>15,349,663</u>	<u>15,385,978</u>
Total business-type activities net position	<u>\$ 15,758,224</u>	<u>\$ 15,003,447</u>	<u>\$ 15,566,875</u>	<u>\$ 15,573,353</u>
Primary government				
Net investment in capital assets	\$ 238,113,804	\$ 225,963,293	\$ 252,606,401	\$ 264,613,501
Restricted	23,879,901	34,314,997	28,157,277	34,560,814
Unrestricted	<u>10,911,278</u>	<u>22,590,707</u>	<u>18,621,060</u>	<u>21,179,863</u>
Total primary government net position	<u>\$ 272,904,983</u>	<u>\$ 282,868,997</u>	<u>\$ 299,384,738</u>	<u>\$ 320,354,178</u>

**WHITFIELD COUNTY, GEORGIA  
NET POSITION BY COMPONENT**

concluded

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
\$ 281,831,473	\$ 298,068,417	\$ 314,908,444	\$ 335,443,861	\$ 355,333,747	\$ 374,684,055
34,918,133	41,623,716	49,906,086	34,331,858	24,570,411	15,955,414
7,305,907	3,991,169	2,686,344	10,059,677	19,997,376	24,151,281
<u>\$ 324,055,513</u>	<u>\$ 343,683,302</u>	<u>\$ 367,500,874</u>	<u>\$ 379,835,396</u>	<u>\$ 399,901,534</u>	<u>\$ 414,790,750</u>
\$ 181,521	\$ 175,051	\$ 195,913	\$ 292,761	\$ 396,812	\$ 561,652
15,573,756	16,019,134	16,554,558	14,446,662	14,674,763	14,435,982
<u>\$ 15,755,277</u>	<u>\$ 16,194,185</u>	<u>\$ 16,750,471</u>	<u>\$ 14,739,423</u>	<u>\$ 15,071,575</u>	<u>\$ 14,997,634</u>
\$ 282,012,994	\$ 298,243,468	\$ 315,104,357	\$ 335,736,622	\$ 355,730,559	\$ 375,245,707
34,918,133	41,623,716	49,906,086	34,331,858	24,570,411	15,955,414
22,879,663	20,010,303	19,240,902	24,506,339	34,672,139	38,587,263
<u>\$ 339,810,790</u>	<u>\$ 359,877,487</u>	<u>\$ 384,251,345</u>	<u>\$ 394,574,819</u>	<u>\$ 414,973,109</u>	<u>\$ 429,788,384</u>

## WHITFIELD COUNTY, GEORGIA CHANGES IN NET POSITION

continued

	2016	2015	2014	2013	2012
<b>Expenses</b>					
Governmental activities:					
General government	\$ 8,936,272	\$ 9,153,564	\$ 8,510,168	\$ 7,945,573	\$ 8,017,307
Judicial	6,580,810	6,275,200	5,993,563	5,918,081	5,551,125
Public safety	32,838,284	23,785,809	21,110,555	20,328,667	18,991,668
Public works	30,209,653	30,529,832	28,086,893	26,820,775	26,983,422
Health and welfare	708,319	772,204	762,984	736,259	734,949
Culture and recreation	1,917,403	544,925	1,393,014	1,575,465	1,418,859
Housing and development	2,680,820	2,136,681	1,445,646	2,160,119	2,312,731
Interest on long-term debt	656,350	651,456	668,232	834,987	678,908
Total governmental activities expenses	<u>\$ 84,527,911</u>	<u>\$ 73,849,671</u>	<u>\$ 67,971,055</u>	<u>\$ 66,319,926</u>	<u>\$ 64,688,969</u>
Business-type activities:					
Northwest Georgia Trade and Convention Center	\$ -	\$ 68,417	\$ -	\$ -	\$ 73,557
Whitfield Transit System	744,371	793,037	706,867	669,469	711,853
Dalton-Whitfield SWM Authority	-	495,011	107,170	187,750	365,351
Total business-type activities expenses	<u>744,371</u>	<u>1,356,465</u>	<u>814,037</u>	<u>857,219</u>	<u>1,150,761</u>
Total primary government expenses	<u>\$ 85,272,282</u>	<u>\$ 75,206,136</u>	<u>\$ 68,785,092</u>	<u>\$ 67,177,145</u>	<u>\$ 65,839,730</u>
<b>Program Revenues</b>					
Governmental activities:					
Charge for services:					
General government	\$ 1,900,811	\$ 1,762,921	\$ 1,686,724	\$ 1,684,920	\$ 1,480,320
Judicial	2,728,927	2,451,203	2,169,330	2,276,747	3,284,628
Public safety	2,330,452	2,426,120	2,446,871	2,405,724	2,255,613
Public works	145,020	997,851	167,191	158,166	23,768
Culture and recreation	147,979	149,574	122,969	38,607	27,755
Housing and development	2,009,994	1,725,178	1,726,650	-	-
Operating grants and contributions	2,573,112	1,224,867	2,479,216	1,162,832	909,197
Capital grants and contributions	2,070,393	684,788	312,039	4,457,162	961,531
Total governmental activities program revenues	<u>\$ 13,906,688</u>	<u>\$ 11,422,502</u>	<u>\$ 11,110,990</u>	<u>\$ 12,184,158</u>	<u>\$ 8,942,812</u>
Business-type activities:					
Charge for services:					
Northwest Georgia Trade and Convention Center	\$ 154,392	\$ -	\$ 100,693	\$ 5,825	\$ -
Whitfield Transit System	242,490	259,904	257,411	245,922	238,587
Dalton-Whitfield SWM Authority	600,385	-	-	-	-
Operating grants and contributions	290,525	314,890	273,948	290,077	266,528
Capital grants and contributions	132,227	119,929	113,252	88,856	78,331
Total business-type activities program revenues	<u>\$ 1,420,019</u>	<u>\$ 694,723</u>	<u>\$ 745,304</u>	<u>\$ 630,680</u>	<u>\$ 583,446</u>
Total primary government program revenues	<u>\$ 15,326,707</u>	<u>\$ 12,117,225</u>	<u>\$ 11,856,294</u>	<u>\$ 12,814,838</u>	<u>\$ 9,526,258</u>
<b>Net (Expense)/ Revenue</b>					
Governmental activities	\$ (70,621,223)	\$ (62,427,169)	\$ (56,860,065)	\$ (54,135,768)	\$ (55,746,157)
Business-type activities	675,648	(661,742)	(68,733)	(226,539)	(567,315)
Total primary government net (expense)/ revenue	<u>\$ (69,945,575)</u>	<u>\$ (63,088,911)</u>	<u>\$ (56,928,798)</u>	<u>\$ (54,362,307)</u>	<u>\$ (56,313,472)</u>

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
General revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	\$ 28,271,752	\$ 22,608,630	\$ 20,297,852	\$ 19,745,823	\$ 14,707,967
Sales taxes	25,524,158	17,936,259	11,235,131	10,151,398	14,710,223
Insurance premium tax	3,700,351	3,477,199	3,244,462	3,074,919	2,769,341
Alcoholic beverage tax	397,186	387,485	339,349	339,145	381,470
Hotel/Motel tax	257,608	259,461	252,493	238,831	215,275
Miscellaneous taxes	792,105	728,783	559,248	508,080	470,491
Miscellaneous	980,016	1,068,644	931,445	794,068	908,525
Gain or (loss) on sale of capital assets	47,711	89,543	116,702	504,921	-
Investment earnings	10,674	17,166	5,703	5,421	33,311
Lease financing	-	-	-	-	-
Transfers	(79,129)	(98,314)	(62,256)	(44,614)	(522,975)
Total governmental activities	<u>\$ 59,902,432</u>	<u>\$ 46,474,856</u>	<u>\$ 36,920,129</u>	<u>\$ 35,317,992</u>	<u>\$ 33,673,628</u>
Business-type activities:					
Miscellaneous	\$ -	\$ -	\$ -	\$ -	\$ -
Transfers	79,129	98,314	62,256	44,614	522,975
Total business-type activities	<u>\$ 79,129</u>	<u>\$ 98,314</u>	<u>\$ 62,256</u>	<u>\$ 44,614</u>	<u>\$ 522,975</u>
Total primary government	<u>\$ 59,981,561</u>	<u>\$ 46,573,170</u>	<u>\$ 36,982,385</u>	<u>\$ 35,362,606</u>	<u>\$ 34,196,603</u>
Change in Net Position					
Governmental activities	\$ (10,718,791)	\$ (15,952,313)	\$ (19,939,936)	\$ (18,817,776)	\$ (22,072,529)
Business-type activities	754,777	(563,428)	(6,477)	(181,925)	(44,340)
Total primary government	<u>\$ (9,964,014)</u>	<u>\$ (16,515,741)</u>	<u>\$ (19,946,413)</u>	<u>\$ (18,999,701)</u>	<u>\$ (22,116,869)</u>

## WHITFIELD COUNTY, GEORGIA CHANGES IN NET POSITION

concluded

	2011	2010	2009	2008	2007
<b>Expenses</b>					
Governmental activities:					
General government	\$ 7,510,940	\$ 9,037,213	\$ 8,971,621	\$ 10,375,059	\$ 7,732,678
Judicial	5,576,945	6,606,481	6,703,392	6,677,251	5,746,259
Public safety	18,841,608	21,619,839	21,162,964	22,943,858	19,582,532
Public works	26,920,990	29,446,224	32,050,773	31,679,829	28,148,243
Health and welfare	767,338	1,482,510	1,839,106	1,857,957	1,847,956
Culture and recreation	1,098,824	1,418,981	1,390,013	1,436,614	1,122,551
Housing and development	4,786,369	2,887,052	4,775,999	1,970,716	1,746,315
Interest on long-term debt	677,121	299,174	171,446	218,960	209,880
Total governmental activities expenses	<u>\$ 66,180,135</u>	<u>\$ 72,797,474</u>	<u>\$ 77,065,314</u>	<u>\$ 77,160,244</u>	<u>\$ 66,136,414</u>
Business-type activities:					
Northwest Georgia Trade and Convention Center	\$ 756,092	\$ 588,783	\$ 615,772	\$ 641,198	\$ 665,129
Whitfield Transit System	674,449	674,426	495,783	283,369	280,997
Dalton-Whitfield SWM Authority	302,548	1,564,727	223,566	-	1,013,513
Total business-type activities expenses	<u>1,733,089</u>	<u>2,827,936</u>	<u>1,335,121</u>	<u>924,567</u>	<u>1,959,639</u>
Total primary government expenses	<u>\$ 67,913,224</u>	<u>\$ 75,625,410</u>	<u>\$ 78,400,435</u>	<u>\$ 78,084,811</u>	<u>\$ 68,096,053</u>
<b>Program Revenues</b>					
Governmental activities:					
Charge for services:					
General government	\$ 1,446,966	\$ 1,412,134	\$ 1,930,295	\$ 1,878,423	\$ 1,442,138
Judicial	2,542,433	2,339,923	2,701,128	2,609,787	2,663,026
Public safety	2,037,259	2,126,490	2,189,184	2,328,042	2,456,831
Public works	14,842	362,958	382,115	33,131	291,213
Culture and recreation	29,034	43,543	-	-	-
Housing and development	74,454	-	34,168	1,639	3,407
Operating grants and contributions	1,386,215	2,916,647	822,835	690,138	2,162,320
Capital grants and contributions	1,157,732	1,394,657	-	908,705	1,151,885
Total governmental activities program revenues	<u>\$ 8,688,935</u>	<u>\$ 10,596,352</u>	<u>\$ 8,059,725</u>	<u>\$ 8,449,865</u>	<u>\$ 10,170,820</u>
Business-type activities:					
Charge for services:					
Northwest Georgia Trade and Convention Center	\$ -	\$ -	\$ -	\$ -	\$ -
Whitfield Transit System	247,812	277,987	199,598	-	-
Dalton-Whitfield SWM Authority	-	-	-	207,977	-
Operating grants and contributions	280,751	226,208	171,913	161,864	159,073
Capital grants and contributions	125,265	43,498	95,188	45,309	86,333
Total business-type activities program revenues	<u>\$ 653,828</u>	<u>\$ 547,693</u>	<u>\$ 466,699</u>	<u>\$ 415,150</u>	<u>\$ 245,406</u>
Total primary government program revenues	<u>\$ 9,342,763</u>	<u>\$ 11,144,045</u>	<u>\$ 8,526,424</u>	<u>\$ 8,865,015</u>	<u>\$ 10,416,226</u>
<b>Net (Expense)/ Revenue</b>					
Governmental activities	\$ (57,491,200)	\$ (62,201,122)	\$ (69,005,589)	\$ (68,710,379)	\$ (55,965,594)
Business-type activities	<u>(1,079,261)</u>	<u>(2,280,243)</u>	<u>(868,422)</u>	<u>(509,417)</u>	<u>(1,714,233)</u>
Total primary government net (expense)/ revenue	<u>\$ (58,570,461)</u>	<u>\$ (64,481,365)</u>	<u>\$ (69,874,011)</u>	<u>\$ (69,219,796)</u>	<u>\$ (57,679,827)</u>

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
General revenues and Other Changes in Net Position					
Governmental activities:					
Property taxes	\$ 14,707,967	\$ 14,946,978	\$ 16,281,253	\$ 15,580,219	\$ 17,287,720
Sales taxes	14,710,223	31,150,595	28,542,285	33,293,060	16,961,600
Insurance premium tax	2,769,341	2,492,460	2,562,750	2,600,030	2,538,164
Alcoholic beverage tax	381,470	404,704	407,922	433,056	424,475
Hotel/Motel tax	215,275	200,674	194,050	197,200	206,475
Miscellaneous taxes	470,491	464,033	476,936	485,094	548,270
Miscellaneous	908,525	826,862	866,430	877,665	994,596
Gain or (loss) on sale of capital assets	-	-	-	-	-
Investment earnings	33,311	57,895	142,573	938,197	1,728,927
Lease financing	-	-	-	-	-
Transfers	(522,975)	(677,601)	(534,748)	(583,358)	(541,540)
Total governmental activities	<u>\$ 33,673,628</u>	<u>\$ 49,866,600</u>	<u>\$ 48,939,451</u>	<u>\$ 53,821,163</u>	<u>\$ 40,148,687</u>
Business-type activities:					
Miscellaneous	\$ -	\$ -	\$ 1,522	\$ -	\$ -
Transfers	522,975	677,601	534,748	583,358	541,540
Total business-type activities	<u>\$ 522,975</u>	<u>\$ 677,601</u>	<u>\$ 536,270</u>	<u>\$ 583,358</u>	<u>\$ 541,540</u>
Total primary government	<u>\$ 34,196,603</u>	<u>\$ 50,544,201</u>	<u>\$ 49,475,721</u>	<u>\$ 54,404,521</u>	<u>\$ 40,690,227</u>
Change in Net Position					
Governmental activities	\$ (23,817,572)	\$ (12,334,522)	\$ (20,066,138)	\$ (14,889,216)	\$ (15,816,907)
Business-type activities	(556,286)	(1,602,642)	(332,152)	73,941	(1,172,693)
Total primary government	<u>\$ (24,373,858)</u>	<u>\$ (13,937,164)</u>	<u>\$ (20,398,290)</u>	<u>\$ (14,815,275)</u>	<u>\$ (16,989,600)</u>

**WHITFIELD COUNTY, GEORGIA  
FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN YEARS**

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
General fund:										
Nonspendable	\$ 368,221	\$ 369,163	\$ 325,638	\$ 361,411	\$ 482,521	\$ 323,618	\$ 396,586	\$ 252,655	\$ 8,951	\$ 8,951
Unassigned	<u>15,485,677</u>	<u>13,475,415</u>	<u>14,947,122</u>	<u>15,307,434</u>	<u>15,333,108</u>	<u>14,460,450</u>	<u>13,525,724</u>	<u>21,834,480</u>	<u>23,811,979</u>	<u>23,685,317</u>
Total general fund	<u>\$15,853,898</u>	<u>\$13,844,578</u>	<u>\$15,272,760</u>	<u>\$15,668,845</u>	<u>\$15,815,629</u>	<u>\$14,784,068</u>	<u>\$13,922,310</u>	<u>\$ 22,087,135</u>	<u>\$23,820,930</u>	<u>\$23,694,268</u>
All other governmental funds:										
Nonspendable	\$ 1,808,567	\$ 6,421,863	\$ 20,652	\$ 20,587	\$ 72,943	\$ 72,943	\$ 54,192	\$ 54,193	\$ -	\$ -
Restricted	23,879,901	34,314,997	27,847,921	33,594,081	32,104,139	38,650,273	43,966,462	33,078,704	21,826,363	15,955,414
Committed	<u>492,114</u>	<u>309,353</u>	<u>309,356</u>	<u>966,733</u>	<u>2,813,994</u>	<u>2,973,443</u>	<u>5,939,624</u>	<u>1,198,961</u>	<u>2,744,048</u>	<u>-</u>
Total all other governmental funds	<u>\$26,180,582</u>	<u>\$41,046,213</u>	<u>\$28,177,929</u>	<u>\$34,581,401</u>	<u>\$34,991,076</u>	<u>\$41,696,659</u>	<u>\$49,960,278</u>	<u>\$ 34,331,858</u>	<u>\$24,570,411</u>	<u>\$15,955,414</u>

Note: This schedule reports using the modified accrual basis of accounting.

**WHITFIELD COUNTY, GEORGIA**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**

continued

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b>REVENUES</b>				
Taxes	\$ 58,564,076	\$ 45,310,716	\$ 36,151,183	\$ 33,374,021
Licenses and permits	436,518	493,552	424,522	360,420
Intergovernmental revenues	4,717,912	2,928,682	3,123,673	2,662,832
Charges for services	4,735,662	5,730,081	5,561,899	6,146,925
Fines, forfeitures and penalties	1,859,148	1,559,477	1,562,268	1,467,906
Investment earnings	142,584	95,528	102,686	71,224
Contributions and donations	192,400	56,733	5,025	-
Miscellaneous	980,016	1,068,644	931,445	794,068
Total revenues	<u>71,628,316</u>	<u>57,243,413</u>	<u>47,862,701</u>	<u>44,877,396</u>
<b>EXPENDITURES</b>				
Current -				
General government	7,614,471	7,540,769	7,325,404	6,812,986
Judicial	6,360,274	6,134,696	5,989,848	5,605,036
Public safety	23,650,687	21,735,455	20,304,705	18,555,166
Public works	5,466,017	6,493,425	6,949,779	6,864,098
Health and welfare	549,044	612,929	603,709	576,984
Culture and recreation	1,283,623	1,138,648	1,282,402	948,058
Housing and development	2,570,046	3,762,866	1,948,422	2,065,145
Capital outlay	18,110,292	8,783,617	6,786,384	8,269,484
Intergovernmental	10,204,929	4,027,612	1,023,105	646,406
Debt service				
Principal retirement	7,985,100	3,486,981	3,477,772	1,905,865
Interest and fiscal charges	658,727	621,587	664,092	829,934
Total expenditures	<u>84,453,210</u>	<u>64,338,585</u>	<u>56,355,622</u>	<u>53,079,162</u>
Excess (deficiency) of revenues over expenditures	<u>(12,824,894)</u>	<u>(7,095,172)</u>	<u>(8,492,921)</u>	<u>(8,201,766)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of capital assets	47,711	89,543	134,456	504,921
Refunding bond issued	-	4,885,000	-	-
Proceeds from contract payable	-	18,434,044	-	-
Debt service-principal	-	(4,775,000)	-	-
Loans issued	-	-	221,164	-
Revenue bond proceeds	-	-	-	7,185,000
Transfers in	3,492,573	3,383,897	3,107,504	1,056,038
Transfers out	(3,571,701)	(3,482,210)	(1,769,760)	(1,100,652)
Total other financing sources (uses)	<u>(31,417)</u>	<u>18,535,274</u>	<u>1,693,364</u>	<u>7,645,307</u>
Net change in fund balances	<u>\$ (12,856,311)</u>	<u>\$ 11,440,102</u>	<u>\$ (6,799,557)</u>	<u>\$ (556,459)</u>
Debt service as a percentage of noncapital expenditures	12.80%	7.68%	8.41%	6.32%

**WHITFIELD COUNTY, GEORGIA**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
\$ 35,756,919	\$ 33,496,679	\$ 49,521,208	\$ 48,506,774	\$ 52,967,310	\$ 37,006,206
303,396	287,160	264,582	232,945	277,399	450,723
1,189,188	1,957,160	4,220,480	822,835	1,122,622	2,391,548
4,746,514	4,631,345	4,485,641	5,192,873	5,198,896	4,247,030
2,335,835	1,605,626	1,480,845	1,734,905	1,727,014	1,868,031
97,153	88,248	98,719	142,573	938,197	1,728,927
258,720	46,190	135,385	54,442	55,942	49,902
924,046	908,525	788,266	845,127	871,879	1,003,959
45,611,771	43,020,933	60,995,126	57,532,474	63,159,259	48,746,326
6,722,747	6,257,854	7,799,706	6,825,771	8,660,017	6,953,314
5,455,468	5,407,674	6,496,632	5,871,691	6,111,312	5,709,188
18,072,842	16,987,515	20,851,624	18,937,643	20,317,234	19,027,576
6,024,560	6,024,199	6,924,763	7,268,173	9,080,233	9,507,728
575,674	608,063	1,323,235	1,575,662	1,587,062	1,565,362
1,012,060	1,256,643	1,291,280	1,189,291	1,912,594	1,108,681
1,908,765	2,130,183	2,597,786	1,946,263	1,903,643	1,753,598
8,201,724	11,723,995	13,192,429	7,139,027	2,928,305	1,283,902
956,118	513,558	513,681	841,469	-	-
1,820,430	1,435,748	1,374,960	942,487	1,121,667	-
723,669	856,809	359,126	294,088	218,960	-
51,474,057	53,202,241	62,725,222	52,831,565	53,841,027	46,909,349
(5,862,286)	(10,181,308)	(1,730,096)	4,700,909	9,318,232	1,836,977
80,935	32,063	38,594	236,491	6,786	41,461
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
235,735	50,359	-	-	-	-
-	3,220,000	9,850,000	3,625,000	-	-
1,758,015	1,091,295	3,040,311	3,583,587	19,319,161	7,803,866
(1,886,421)	(1,614,270)	(3,735,214)	(4,118,335)	(19,902,520)	(8,345,407)
188,264	2,779,447	9,193,691	3,326,743	(576,573)	(500,080)
\$ (5,674,022)	\$ (7,401,861)	\$ 7,463,595	\$ 8,027,652	\$ 8,741,659	\$ 1,336,897
5.68%	5.08%	3.32%	2.44%	2.61%	0.00%

**WHITFIELD COUNTY, GEORGIA**  
**ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**TEN YEAR SUMMARY**  
**December 31, 2016**

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CALENDAR YEAR	REAL PROPERTY	PERSONAL PROPERTY	PUBLIC UTILITIES
2007	\$ 2,167,302,808	\$ 969,766,460	\$ 84,191,456
2008	\$ 2,239,279,552	\$ 968,270,147	\$ 71,526,468
2009	\$ 2,228,552,949	\$ 925,763,433	\$ 74,319,939
2010	\$ 2,142,057,989	\$ 811,906,837	\$ 71,798,153
2011	\$ 2,046,646,867	\$ 876,878,422	\$ 70,643,746
2012	\$ 2,030,908,599	\$ 950,038,218	\$ 68,701,212
2013	\$ 2,074,798,350	\$ 886,339,600	\$ 63,832,494
2014	\$ 2,073,045,531	\$ 986,431,576	\$ 70,312,909
2015	\$ 2,102,030,066	\$ 1,030,285,340	\$ 71,487,661
2016	\$ 2,128,163,776	\$ 1,011,402,852	\$ 74,391,237

NOTES:

1. Real property includes commercial and residential property.
2. All property is assessed at 40% of the estimated actual value.
3. Tax rate is per \$1,000 of assessed value

**WHITFIELD COUNTY, GEORGIA**  
**ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**TEN YEAR SUMMARY**  
**December 31, 2016**

LESS TAX-EXEMPT PROPERTY	TOTAL		ASSESSED TO TOTAL ESTIMATED ACTUAL VALUE	TOTAL DIRECT TAX RATE
	ASSESSED VALUE	ESTIMATED ACTUAL VALUE		
\$ (409,758,972)	\$ 2,811,501,752	\$ 7,028,754,380	40%	5.242
\$ (418,061,017)	\$ 2,861,015,150	\$ 7,152,537,875	40%	5.061
\$ (422,796,466)	\$ 2,805,839,855	\$ 7,014,599,638	40%	5.061
\$ (478,003,261)	\$ 2,547,759,718	\$ 6,369,399,295	40%	5.061
\$ (491,180,061)	\$ 2,502,988,974	\$ 6,257,472,435	40%	5.061
\$ (835,851,413)	\$ 2,213,796,616	\$ 5,534,491,540	40%	6.061
\$ (812,638,755)	\$ 2,212,331,689	\$ 5,530,829,223	40%	6.061
\$ (869,629,696)	\$ 2,260,160,320	\$ 5,650,400,800	40%	6.061
\$ (907,271,796)	\$ 2,296,531,271	\$ 5,741,328,178	40%	7.061
\$ (896,054,401)	\$ 2,317,903,464	\$ 5,794,758,660	40%	9.561

**WHITFIELD COUNTY, GEORGIA  
PROPERTY TAX RATES - ALL OVERLAPPING GOVERNMENTS  
TEN YEAR SUMMARY  
December 31, 2016**

CALENDAR YEAR	INSIDE DALTON	INSIDE OTHER MUNICIPALITIES	OUTSIDE ALL MUNICIPALITIES
2007	5.242	5.242	5.242
2008	5.061	5.061	5.061
2009	5.061	5.061	5.061
2010	5.061	5.061	5.061
2011	5.061	5.061	5.061
2012	6.061	6.061	6.061
2013	6.061	8.061	8.061
2014	6.061	8.061	8.061
2015	7.061	9.061	9.061
2016	9.561	11.561	11.561

Notes:

1. Tax rates are shown in dollars per \$1,000 of assessed value.

**WHITFIELD COUNTY, GEORGIA  
PRINCIPAL TAXPAYERS  
December 31, 2016**

2016			2007		
TAXPAYER	TAXES LEVIED	PERCENT OF TOTAL ASSESSED VALUATION	TAXPAYER	TAXES LEVIED	PERCENT OF TOTAL ASSESSED VALUATION
Shaw Industries, Inc.	\$ 7,238,535	31.93%	Shaw Industries, Inc.	\$ 9,063,646	26.88%
Mohawk Industries, Inc.	\$ 2,706,875	12.94%	Mohawk Industries, Inc.	\$ 4,070,390	13.84%
Engineered Floors	\$ 2,454,732	10.82%	Beaulieu Group, LLC	\$ 2,361,729	7.36%
Beaulieu Group, LLC	\$ 1,414,322	7.69%	Alltel Communication	\$ 1,010,722	3.28%
J&J Industries, Inc.	\$ 988,825	3.35%	J & J Industries	\$ 919,072	2.45%
Tandus Flooring	\$ 954,124	3.77%	Thomas Industries	\$ 651,534	2.08%
North Georgia EMC	\$ 662,747	2.32%	Oriental Weavers USA, Inc.	\$ 641,479	2.82%
Norfolk Southern Corp.	\$ 559,918	1.91%	Dow Chemical Company	\$ 387,240	1.75%
Windstream Georgia	\$ 494,472	1.57%	S W M Georgia LLC	\$ 384,893	1.02%
Lexmark Carpet Mills	\$ 452,944	1.55%	CBL & Associates	\$ 361,897	0.96%

Source: Whitfield County Tax Commissioner's Office

**WHITFIELD COUNTY, GEORGIA  
PROPERTY TAX LEVIES AND COLLECTIONS  
TEN YEAR SUMMARY  
December 31, 2016**

DIGEST YEAR	TAXES LEVIED	ADJUSTMENTS	TOTAL ADJUSTED LEVY	COLLECTED WITHIN THE YEAR OF THE LEVY		COLLECTIONS IN SUBSEQUENT YEARS	TOTAL COLLECTIONS TO DATE	
				AMOUNT	PERCENTAGE OF ORIGINAL LEVY		AMOUNT	PERCENTAGE OF ADJUSTED LEVY
2007	\$ 14,147,204	\$ (151,342)	\$ 13,995,862	\$ 12,627,801	89.26%	\$ 1,494,808	\$ 14,122,609	100.91%
2008	\$ 14,248,407	\$ (205,356)	\$ 14,043,051	\$ 12,376,593	86.86%	\$ 1,664,628	\$ 14,041,221	99.99%
2009	\$ 14,679,298	\$ (173,659)	\$ 14,505,639	\$ 12,899,702	87.88%	\$ 1,599,657	\$ 14,499,359	99.96%
2010	\$ 13,359,997	\$ (82,863)	\$ 13,277,134	\$ 11,484,141	85.96%	\$ 1,781,994	\$ 13,266,135	99.92%
2011	\$ 12,900,630	\$ 55,118	\$ 12,955,748	\$ 11,405,696	88.41%	\$ 1,541,962	\$ 12,947,658	99.94%
2012	\$ 13,674,749	\$ 201,411	\$ 13,876,160	\$ 12,658,780	92.57%	\$ 1,194,080	\$ 13,852,860	99.83%
2013	\$ 13,893,324	\$ (30,841)	\$ 13,862,483	\$ 12,289,098	88.45%	\$ 1,542,886	\$ 13,831,984	99.78%
2014	\$ 14,222,340	\$ (145,017)	\$ 14,077,323	\$ 12,777,650	89.84%	\$ 1,217,994	\$ 13,995,644	99.42%
2015	\$ 16,814,140	\$ (239,336)	\$ 16,574,804	\$ 15,064,270	89.59%	\$ 1,302,755	\$ 16,367,025	98.75%
2016	\$ 22,554,831	\$ 174,009	\$ 22,728,840	\$ 20,870,764	92.53%	\$ -	\$ 20,870,764	91.83%

Source: Whitfield County Tax Commissioner's Office

**WHITFIELD COUNTY, GEORGIA  
TAX REVENUES BY SOURCE - GOVERNMENTAL FUNDS  
TEN YEAR SUMMARY  
DECEMBER 31, 2016**

<u>CALENDAR YEAR</u>	<u>PROPERTY</u>	<u>LOCAL OPTION SALES</u>	<u>SPECIAL PURPOSE LOCAL OPTION SALES</u>	<u>INSURANCE PREMIUM</u>	<u>ALCOHOLIC BEVERAGE</u>	<u>REAL ESTATE TRANSFER</u>	<u>OTHER</u>	<u>TOTAL</u>
2007	16,327,221	16,414,170	547,431	2,538,164	424,475	104,752	649,993	37,006,206
2008	15,958,870	15,357,410	-	2,600,030	433,056	49,732	632,562	35,031,660
2009	16,322,831	12,998,658	15,543,627	2,562,750	407,922	35,514	635,472	48,506,774
2010	14,808,741	14,175,942	16,974,653	2,492,460	404,704	28,924	635,784	49,521,208
2011	14,949,879	14,504,471	205,752	2,769,341	381,470	27,032	658,734	33,496,679
2012	16,295,764	15,243,659	196,010	2,958,533	354,505	40,593	667,855	35,756,919
2013	19,061,648	10,149,095	2,303	3,074,919	339,145	46,570	700,341	33,374,021
2014	20,513,632	11,235,131	-	3,244,462	339,349	65,652	752,957	36,151,183
2015	22,678,327	10,448,099	7,488,160	3,477,199	387,485	75,851	755,595	45,310,716
2016	28,074,028	9,848,729	15,675,429	3,700,351	397,186	88,347	780,006	58,564,076
Percentage Change In Dollars Over 10 Years	<u>71.9%</u>	<u>-40.0%</u>	<u>2763.5%</u>	<u>45.8%</u>	<u>-6.4%</u>	<u>-15.7%</u>	<u>20.0%</u>	<u>58.3%</u>

Note:

Other: Includes financial institution business taxes, franchise taxes and hotel/motel taxes.

**WHITFIELD COUNTY, GEORGIA  
RATIO OF OUTSTANDING DEBT BY TYPE  
LAST TEN YEARS**

CALENDAR YEAR	GOVERNMENTAL ACTIVITIES				BUSINESS-TYPE ACTIVITIES		PERCENT OF PERSONAL INCOME	PER CAPITA
	REVENUE BONDS	INTER-GOVERNMENTAL LIABILITY	CAPITAL LEASES	NOTES PAYABLE	CAPITAL LEASES	TOTAL PRIMARY GOVERNMENT		
2007	-	4,953,840	-	-	1,799,657	6,753,497	0.24	72
2008	-	3,832,173	-	-	1,416,011	5,248,184	0.17	56
2009	3,625,000	2,889,684	-	-	970,383	7,485,067	0.26	80
2010	13,170,000	2,135,388	231,828	854,640	487,665	16,879,521	0.56	164
2011	15,740,000	1,552,024	185,451	759,680	-	18,237,155	0.62	177
2012	14,500,000	1,076,277	315,627	664,720	-	16,556,624	0.58	162
2013	20,385,000	680,839	205,213	569,760	-	21,840,812	0.73	214
2014	17,420,000	370,492	323,052	474,800	-	18,588,344	0.59	180
2015	14,504,000	18,584,321	207,115	379,840	-	33,675,276	1.00	324
2016	11,344,000	13,948,206	110,713	284,880	-	25,687,799	0.74	246

**WHITFIELD COUNTY, GEORGIA**  
**RATIO OF NET GENERAL BONDED DEBT TO**  
**ASSESSED VALUE AND NET BONDED DEBT PER CAPITA**  
**TEN YEAR SUMMARY**  
**December 31, 2016**

<b>CALENDAR YEAR</b>	<b>POPULATION</b>	<b>ASSESSED VALUE</b>	<b>GROSS BONDED DEBT</b>	<b>DEBT SERVICE AVAILABLE</b>	<b>NET BONDED DEBT</b>	<b>RATIO OF NET BONDED DEBT TO ASSESSED VALUE</b>	<b>NET BONDED DEBT PER CAPITA</b>
2007	(EST) 93,379	\$ 3,053,703,034	\$ -	\$ -	\$ -	0.00%	\$ -
2008	(EST) 93,835	\$ 3,217,510,131	\$ -	\$ -	\$ -	0.00%	\$ -
2009	(EST) 93,698	\$ 3,172,435,681	\$ -	\$ -	\$ -	0.00%	\$ -
2010	102599	\$ 2,868,453,190	\$ -	\$ -	\$ -	0.00%	\$ -
2011	(EST) 103,184	\$ 2,805,174,011	\$ -	\$ -	\$ -	0.00%	\$ -
2012	(EST) 103,359	\$ 2,543,644,117	\$ -	\$ -	\$ -	0.00%	\$ -
2013	(EST) 102,945	\$ 2,561,812,535	\$ -	\$ -	\$ -	0.00%	\$ -
2014	(EST) 103,542	\$ 2,586,661,775	\$ -	\$ -	\$ -	0.00%	\$ -
2015	(EST) 104,216	\$ 2,537,858,074	\$ -	\$ -	\$ -	0.00%	\$ -
2016	(EST) 104,589	\$ 2,531,819,442	\$ -	\$ -	\$ -	0.00%	\$ -

Note:

Gross bonded debt includes all long-term general obligation bonds.

**WHITFIELD COUNTY, GEORGIA  
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT  
AS OF DECEMBER 31, 2016**

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Overlapping Debt</b>			
Whitfield County Board of Education (1)	\$ 10,355,000	100%	\$ 10,355,000
City of Dalton Board of Education (2)	2,000,000	100%	2,000,000
City of Dalton (2)	11,026,226	100%	11,026,226
City of Varnell (3)	390,162	100%	390,162
<b>Total Overlapping Debt</b>			<u>\$ 23,771,388</u>
<b>County Direct Debt</b>			
Whitfield County	\$ 25,687,799	100%	<u>25,687,799</u>
<b>Total County Direct Debt</b>			<u>25,687,799</u>
<b>Total Direct and Overlapping Debt</b>			<u><u>\$ 49,459,187</u></u>

**Sources:**

- (1) Data provided by Whitfield County Board of Education Finance Office
- (2) Data provided by City of Dalton Finance Office
- (3) Data provided by City of Varnell City Manager

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Whitfield County. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the County's boundaries and dividing it by each unit's total assessed value. Entities are situated entirely within the geographic boundaries of the County.

**WHITFIELD COUNTY, GEORGIA  
LEGAL DEBT MARGIN INFORMATION  
LAST TEN YEARS**

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
Debt limit	\$342,787,384	\$344,445,910	\$ 345,629,147	\$337,442,908	\$337,949,473	\$329,625,407	\$334,645,648	\$359,523,215	\$363,557,066	\$347,501,142
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	-
Legal debt margin	<u>\$342,787,384</u>	<u>\$344,445,910</u>	<u>\$ 345,629,147</u>	<u>\$337,442,908</u>	<u>\$337,949,473</u>	<u>\$329,625,407</u>	<u>\$334,645,648</u>	<u>\$359,523,215</u>	<u>\$363,557,066</u>	<u>\$347,501,142</u>
Total net debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%

**Legal debt margin calculation for 2015**

Assessed value of taxable property	\$ 2,531,819,442
Add: exempt real property	896,054,401
Total assessed value of taxable property	<u>3,427,873,843</u>
Debt limit (10%) of total assessed value	\$ 342,787,384
Debt applicable to limit	<u>-</u>
Legal debt margin	\$ 342,787,384

**WHITFIELD COUNTY, GEORGIA  
DEMOGRAPHIC STATISTICS  
TEN YEAR SUMMARY  
December 31, 2016**

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<u>CALENDAR YEAR</u>	<u>POPULATION</u>	<u>PERSONAL INCOME</u>	<u>PER CAPITA INCOME</u>	<u>UNEMPLOYMENT RATE</u>
2007	(EST) 93,379	\$ 2,786,242,602	\$ 29,838	4.5%
2008	(EST) 93,835	\$ 2,939,193,705	\$ 31,323	7.7%
2009	(EST) 93,698	\$ 2,842,328,830	\$ 30,335	12.5%
2010	102,599	\$ 3,015,384,610	\$ 29,390	12.4%
2011	(EST) 103,184	\$ 2,949,824,192	\$ 28,588	11.8%
2012	(EST) 103,359	\$ 2,898,599,796	\$ 28,044	10.6%
2013	(EST) 102,945	\$ 3,026,274,165	\$ 29,397	9.4%
2014	(EST) 103,542	\$ 3,160,101,840	\$ 30,520	8.1%
2015	(EST) 104,216	\$ 3,380,245,960	\$ 32,435	5.8%
2016	(EST) 104,589	\$ 3,484,591,713	\$ 33,317	5.7%

**WHITFIELD COUNTY, GEORGIA  
PRINCIPAL EMPLOYERS  
December 31, 2016**

<b>2016</b>			<b>2007*</b>		
<b>EMPLOYER</b>	<b>EMPLOYEES</b>	<b>PERCENT OF TOTAL EMPLOYMENT</b>	<b>EMPLOYER</b>	<b>EMPLOYEES</b>	<b>PERCENT OF TOTAL EMPLOYMENT</b>
Shaw Industries, Inc.	7,517	16.24%	Shaw Industries, Inc.	8,996	19.05%
Mohawk Industries	6,015	12.99%	Mohawk Industries	5,934	12.57%
Beaulieu Group, LLC	2,056	4.44%	Beaulieu Group, LLC	3,112	6.59%
Whitfield Co. Schools	1,500	3.24%	Hamilton Medical Center	1,686	3.57%
Hamilton Health Care System	1,059	2.29%	Whitfield County Schools	1,632	3.46%
Dalton City Schools	800	1.73%	Dalton City Schools	838	1.77%
Engineered Floors	750	1.62%	J&J Industries, Inc.	798	1.69%
Shiroki North America, Inc.	705	1.52%	Collins & Aikman Corp.	794	1.68%
J&J Flooring Group	665	1.44%	Windstream	715	1.51%
Whitfield County	551	1.19%	Conagra Poultry Co.	615	1.30%

Source:

2016- Greater Dalton Chamber of Commerce, last updated January 2016

2006 is latest available information

\*Information not available

**WHITFIELD COUNTY, GEORGIA**  
**FULL-TIME EQUIVALENT WHITFIELD COUNTY EMPLOYEES BY FUNCTION**

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
General government	86	85	85	86	86	87	88	91	87	84
Judicial	72	55	55	60	60	54	61	60	60	64
Public safety	293	276	270	262	257	274	268	282	295	271
Public works	66	66	70	71	72	71	83	78	87	89
Culture and recreation	7	7	8	9	9	8	8	8	8	10
Housing and development	16	15	13	13	15	22	18	23	11	12
<b>Total</b>	<b>540</b>	<b>504</b>	<b>501</b>	<b>501</b>	<b>499</b>	<b>516</b>	<b>526</b>	<b>542</b>	<b>548</b>	<b>530</b>

Source: Whitfield County Human Resources Department

**WHITFIELD COUNTY, GEORGIA  
OPERATING INDICATORS BY FUNCTION**

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
General government										
Vehicle tags issued	106,856	100,966	98,880	97,832	98,865	111,075	102,294	98,117	94,835	103,173
Public safety										
E-911 calls	N/A	292,937	305,222	221,491	217,890	227,940	119,714	182,626	266,528	218,211
Fire service calls	6,031	5,518	5,477	4,937	5,110	5,108	5,031	4,985	4,962	5,158
Fire average response time (minutes)	6.2	6.2	6.3	6.2	5.4	6.6	6.2	6.5	5.9	6.0
EMS service calls	13,421	13,848	13,735	-	10,581	-	-	-	-	-
EMS average response time (minutes)	8.6	8.4	8.2	-	9.1	-	-	-	-	-
Public works										
Miles of road resurfacing	27.0	8.7	20.7	28.5	20.7	31.2	37.7	26.3	54.2	46.5
Culture and recreation										
Number of program participants	4,129	3,820	3,612	3,612	3,848	3,639	2,802	3,196	3,042	3,668
Housing and development										
Building permits issued	620	442	376	376	389	368	360	298	372	530

Source: Department managers within each function  
N/A - Data not available due to malfunction of reporting software

## WHITFIELD COUNTY, GEORGIA CAPITAL ASSET STATISTICS BY FUNCTION

Function/Program	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
General government										
County facilities	21	21	14	14	14	14	14	14	14	14
Public safety										
Fire stations	10	10	10	10	10	10	10	10	10	10
Public works										
Miles of roads	787	787	787	787	787	787	787	787	787	747
Culture and recreation										
County owned ball fields	20	17	15	14	14	14	14	14	14	14

Source: Department managers within each function

**CHRYSAN THOMAS**  
Certified Public Accountant  
Professional Corporation  
**Member**  
**American Institute of**  
**Certified Public Accountants**  
Trion, Georgia

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Commissioners  
Whitfield County, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Whitfield County, Georgia, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise Whitfield County, Georgia's basic financial statements and have issued our report thereon dated June 15, 2017. Our report includes a reference to other auditors who audited the financial statements of the component unit, Whitfield County Department of Public Health, as described in our report on Whitfield County, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matter that are reported on separately by those auditors.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Whitfield County, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Whitfield County, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of Whitfield County, Georgia's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies. (16-001)

P.O. Box 1066 Trion, Georgia 30753 (706)734-4377 chrysan@chrysanthomascpa.com

### **Whitfield County, Georgia's Response to Findings**

Whitfield County, Georgia's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Whitfield County, Georgia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Whitfield County, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
CHRYSAN THOMAS  
Certified Public Accountant

Dalton, Georgia  
June 15, 2017

**CHRYSAN THOMAS**  
Certified Public Accountant  
Professional Corporation  
**Member**  
**American Institute of**  
**Certified Public Accountants**  
Trion, Georgia

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Commissioners  
Whitfield County, Georgia

**Report on Compliance for Each Major Federal Program**

We have audited Whitfield County, Georgia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Whitfield County, Georgia's major federal programs for the year ended December 31, 2016, Whitfield County, Georgia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of Whitfield County, Georgia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Whitfield County, Georgia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Whitfield County, Georgia's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Whitfield County, Georgia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

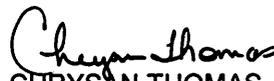
## Report on Internal Control Over Compliance

Management of Whitfield County, Georgia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Whitfield County, Georgia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Whitfield County, Georgia's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

  
CHRYSAN THOMAS  
Certified Public Accountant

Dalton, Georgia  
June 15, 2017

**WHITFIELD COUNTY, GEORGIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year Ended December 31, 2016**

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**Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued: **Unmodified**

Internal control over financial reporting:  
Material weakness(es) identified? **No**  
Significant deficiencies identified that  
are not considered to be material  
weakness(es)? **Yes**

Noncompliance material to the financial statements noted? **No**

**Federal Awards**

Internal control over major programs:  
Material weakness(es) identified: **No**  
Significant deficiencies identified that  
are not considered to be material  
weakness(es)? **None reported**

Type of Auditor's report issued on compliance for major programs: **Unmodified**

Any audit findings disclosed that are required to be reported in  
accordance with 2 CFR section 200.516(a) : **No**

Major program:

**U.S. Department of Justice  
Victims of Crime Act Formula Grant Program  
CFDA #16.575**

Dollar threshold used to distinguish between Type A and Type B programs: **\$750,000**

Auditee qualified as a low-risk auditee? **Yes**

**WHITFIELD COUNTY, GEORGIA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

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**Financial Statement Findings**

FS 16-001 **Criteria:** A purchasing policy should be in place and followed to ensure that only properly approved purchases are made.

**Condition:** During testing we found two instances where the purchasing policy was not followed. A bid was not obtained on an item as is required by the current policy. Also, a properly approved change order was not obtained on a project.

**Cause:** Verbal approvals were given on both instances but not properly obtained and documented as is required by the purchasing policy.

**Effect:** Unauthorized purchases could occur and not be detected in a timely manner if the purchasing policy is not complied with.

**Recommendation:** We recommend that the County review the purchasing policy with the Board and all department heads to try and strengthen its implementation and to ensure that policies are followed and complied with.

**Management Response:** We concur with the finding. We will implement a new training procedure for all new department heads and annual training for existing management and elected officials to review the purchasing policy to ensure understanding and also to ensure only properly approved purchases are made by approved personnel.

**WHITFIELD COUNTY, GEORGIA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED DECEMBER 31, 2016**

<b>GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE</b>	<b>FEDERAL CFDA NUMBER</b>	<b>PASS-THROUGH GRANTOR'S NUMBER</b>	<b>FEDERAL EXPENDITURE</b>
<b>U.S.Department of Agriculture</b>			
Forest Services	10.665	N/A	\$ 11,586
<b>U.S.Department of the Interior</b>			
Payments in Lieu of Taxes	15.226	N/A	21,059
<b>U.S.Department of Justice</b>			
Passed through Georgia Criminal Justice Coordinating Council			
Victims of Crime	16.575	W15-8-052	57,231
Victims of Crime	16.575	C16-8-001	70,342
Victims of Crime	16.575	C15-8-153	110,066
Subtotal			237,639
State Criminal Alien Assistance Program	16.606	2016-AP-BX-0503	19,322
Edward Byrne Memorial Justice Assistance	16.738	2015-DJ-BX-0963	15,043
Federal Equity Sharing	16.922	GA1550000	106,794
Total U.S. Department of Justice			378,798
<b>U.S.Department of Transportation</b>			
Passed through Georgia Department of Transportation			
Metropolitan Transportation Planning	20.205	PL000-0014-00(108)	17,660
Metropolitan Transportation Planning	20.205	PL000-0013-00(402)	18,005
Subtotal			35,665
Metropolitan Transportation Planning	20.505	T005427	4,053
Transit Operating Assistance Grant	20.509	T005918	146,099
Transit Operating Assistance Grant	20.509	T005559	261,961
Subtotal			408,060
Total U.S. Department of Transportation			447,778
<b>U.S. Department of Homeland Security</b>			
Passed Through Georgia Emergency Management Agency -			
Hazard Mitigation Grants	97.039	4165-0018	445
Performance Partnership Agreement	97.042	OEM16-157	31,280
Performance Partnership Agreement	97.042	OEM15-157	22,117
Subtotal			53,397
Homeland Security Grant Program	97.067	2015-SS-00065-S01	90,990
Total U.S. Department of Homeland Security			144,832
<b>Total Federal Awards</b>			<b>\$ 1,004,053</b>

**WHITFIELD COUNTY, GEORGIA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED DECEMBER 31, 2016**

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NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal award activity of Whitfield County under programs of the federal government for the year ended December 31, 2016. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Whitfield county, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Whitfield County.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(1) Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Whitfield County has not elected to use the 10 percent de-minimis indirect cost rate as allowed under the Uniform Guidance.

**WHITFIELD COUNTY, GEORGIA**  
**SCHEDULE OF EXPENDITURES FOR CONSTRUCTION PROJECTS FUNDED BY**  
**SPECIAL PURPOSE LOCAL OPTION SALES AND USE TAX**  
**Year Ended December 31, 2016**

CONSTRUCTION PROJECTS	ESTIMATED COST	REVISED ESTIMATED COST	EXPENDITURES			ESTIMATED PERCENTAGE OF COMPLETION
			PRIOR YEARS	CURRENT YEAR	TOTAL	
<b>2002 SPLOST:</b>						
Water Project	\$ 19,500,000	\$ 10,680,000	\$ 10,524,100	\$ 129,630	\$ 10,653,730	100%
<b>2008 SPLOST:</b>						
Road Improvement Program	\$ 36,289,785	\$ 36,289,785	\$ 30,891,408	\$ 739,695	\$ 31,631,103	87%
City of Dalton Road Projects	11,710,215	11,710,215	6,220,770	3,219,770	9,440,540	81%
Total	\$ 48,000,000	\$ 48,000,000	\$ 37,112,178	\$ 3,959,465	\$ 41,071,643	
<b>2015 SPLOST:</b>						
County-wide communications project	\$ 8,040,000	\$ 8,040,000	\$ 977,935	\$ 3,086,249	\$ 4,064,184	51%
Library improvements	335,000	335,000	-	89,782	89,782	27%
Public safety vehicles and equipment	6,400,000	6,400,000	840,925	4,475,660	5,316,585	83%
Fire station and land	1,400,000	1,400,000	-	2,500	2,500	0%
Edwards Park gymnasium	2,000,000	3,006,178	102,495	1,025,845	1,128,340	38%
Recreational park projects	2,400,000	1,393,822	962,197	431,625	1,393,822	100%
Road, street and bridge projects	15,000,000	15,000,000	19,114	2,331,135	2,350,249	16%
City of Dalton projects	24,525,000	24,525,000	1,890,462	6,895,377	8,785,839	36%
City of Cohutta	485,000	485,000	485,000	-	485,000	100%
City of Tunnel Hill	700,000	700,000	700,000	-	700,000	100%
City of Varnell	315,000	315,000	315,000	-	315,000	100%
Total	\$ 61,600,000	\$ 61,600,000	\$ 6,293,128	\$ 18,338,173	\$ 24,631,301	

Whitfield County, Georgia imposed special purpose 1% local option sales and use taxes with the proceeds limited to funding expenditures for specified projects.

BASIS OF PRESENTATION - The schedule above presents only expenditures for projects funded by the special purpose local option sales and use tax as required by The Official Code of Georgia Annotated and is not intended to be a complete presentation of the expenditures of Whitfield County, Georgia or any of its funds.

These expenditures are recorded at the time liabilities are incurred.

NOTE: Additional expenditures of \$22,117 on these projects came from other non-splst sources.